
**Title 40 CFR Part 191
Subparts B and C
Compliance Recertification Application-2014
for the
Waste Isolation Pilot Plant
Models and Computer Codes
(40 CFR § 194.23)**



**United States Department of Energy
Waste Isolation Pilot Plant**

**Carlsbad Field Office
Carlsbad, New Mexico**

Compliance Recertification Application 2014
Models and Computer Codes
(40 CFR § 194.23)

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Acronyms and Abbreviations

AP	Analysis Package
ASME	American Society of Mechanical Engineers
CARD	Compliance Application Review Document
CBFO	Carlsbad Field Office
CCA	Compliance Certification Application
CFR	Code of Federal Regulations
CRA	Compliance Recertification Application
DD	Design Document
DOE	U.S. Department of Energy
DRP	Data Records Packages
DRZ	Disturbed Rock Zone
EPA	U.S. Environmental Protection Agency
FDMS	Federal Document Management System
FEPs	Features, events, and processes
F/T	Flow and Transport
ID	Implementation Document
LHS	Latin Hypercube Sampling
NQA	Nuclear Quality Assurance
PA	Performance assessment
PABC	Performance Assessment Baseline Calculation
PEF	Parameter Entry Form
PIRP	Principal Investigator Records Package
QA	Quality assurance
QAP	Quality Assurance Procedure
QAPD	Quality Assurance Program Document
RD	Requirements Document
ROMPCS	Run-of-Mine Panel Closure System
SNL	Sandia National Laboratories
T-field	Transmissivity field
UM	User's Manual
VD	Validation Document

VVP Verification and Validation Plan
WIPP Waste Isolation Pilot Plant

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1 **23.0 Models and Computer Codes (40 CFR § 194.23)**

2 **23.1 Requirements**

§ 194.23 Models and Computer Codes

(a) Any compliance application shall include:

(1) A description of the conceptual models and scenario construction used to support any compliance application.

(2) A description of plausible, alternative conceptual model(s) seriously considered but not used to support such application, and an explanation of the reason(s) why such model(s) was not deemed to accurately portray performance of the disposal system.

(3) Documentation that:

(i) Conceptual models and scenarios reasonably represent possible future states of the disposal system.

(ii) Mathematical models incorporate equations and boundary conditions which reasonably represent the mathematical formulation of the conceptual models.

(iii) Numerical models provide numerical schemes which enable the mathematical models to obtain stable solutions.

(iv) Computer models accurately implement the numerical models; i.e., computer codes are free of coding errors and produce stable solutions.

(v) Conceptual models have undergone peer review according to §194.27.

(b) Computer codes used to support any compliance application shall be documented in a manner that complies with the requirements of ASME NQA-2a-1990 addenda, part 2.7, to ASME NQA-2-1989 edition.

(c) Documentation of all models and computer codes included as part of a compliance application performance assessment calculation shall be provided. Such documentation shall include, but shall not be limited to:

(1) Descriptions of the theoretical backgrounds of each model and the method of analysis or assessment.

(2) General descriptions of the models; discussions of the limits of applicability of each model; detailed instructions for executing the computer codes, including hardware and software requirements, input and output formats with explanations of each input and output variable and parameter (e.g., parameter name and units); listing of input and output files from a sample computer run; and reports on code verification, bench marking, validation, and quality assurance procedures.

(3) Detailed descriptions of the structure of the computer codes and complete listings of the source codes.

(4) Detailed descriptions of data collection procedures, data reduction and analysis, and code input parameter development.

(5) Any necessary licenses;

(6) An explanation of the manner in which models and computer codes incorporate the effects of parameter correlation.

(d) The Administrator or the Administrator's authorized representative may verify the results of computer simulations used to support any compliance application by performing independent simulations. Data files, source codes, executable versions of computer software for each model, other material or information needed to permit the Administrator or the Administrator's authorized representative to perform independent simulations, and to access necessary hardware to perform such simulations, shall be provided within 30 calendar days of a request by the Administrator or the Administrator's authorized representative.

3

4 **23.2 40 CFR § 194.23(a)(1)**

5 **23.2.1 Background**

6 The criteria in 40 CFR § 194.23(a)(1) (U.S. EPA 1996) requires descriptions of the conceptual
7 models and scenario construction used to demonstrate compliance.

1 **23.2.2 1998 Certification Decision**

2 To meet the requirements for section 194.23(a)(1), the U.S. Environmental Protection Agency
3 (EPA) expected the U.S. Department of Energy (DOE) to include a complete, clear, and logical
4 description of each conceptual model used to demonstrate compliance in the application.
5 Documentation of the conceptual models was expected to describe site characteristics and
6 processes active at the site (e.g., gas generation or creep closure of the Salado Formation salt).
7 The conceptual models were to consider both natural and engineered barriers. The DOE
8 developed 24 conceptual models to describe the Waste Isolation Pilot Plant (WIPP) disposal
9 system.

10 For the Compliance Certification Application (CCA) (U.S. DOE 1996), the EPA reviewed each
11 of the 24 conceptual models included in the CCA (see Table 23-1) using information contained
12 in the CCA, supplementary peer review panel reports, and supplementary information provided
13 to the EPA by the DOE in response to specific EPA comments. Upon the conclusion of the
14 conceptual model peer review, the panel stated, “With the exception of the Spallings Model
15 presented in the CCA (U.S. DOE 1996), which the Panel continues to find inadequate, all
16 remaining conceptual models have been determined to be adequate and all significant issues
17 regarding their adequacy have been resolved.” The peer review panel also stated, “Although
18 further refinement in understanding and predictive capability for spallings events would be
19 desirable as part of a new conceptual model, the Panel has determined that the additional
20 information presented by the DOE is sufficiently complete at this time to support a conclusion
21 that the spallings volumes used in the CCA are reasonable, and may actually overestimate the
22 actual waste volumes that would be expected to be released by the spallings process at the
23 WIPP” (Appendix PEER-2004, Section PEER-2004 1.1.5 and Section 4.0) (U.S. DOE 2004).
24 The EPA agreed with the peer review panel that all models, with the exception of spallings, were
25 considered adequate to represent future states of the repository. In the case of the spallings
26 model, the EPA considered the results adequate because the DOE showed in its additional
27 spallings modeling that the release of solid waste predicted by the performance assessment (PA)
28 spallings model overestimated releases by a factor of 10 or more (Sandia National Laboratories
29 and Carlsbad Area Office Technical Assistance Contractor 1997).

30 The EPA determined that the CCA and supporting documentation contained a complete and
31 accurate description of each conceptual model and the scenario construction methods used in PA.
32 The scenario construction descriptions included sufficient detail to explain the basis for selecting
33 some scenarios and rejecting others, and were adequate for use in the CCA PA calculations (U.S.
34 DOE 1996). The EPA found the DOE to be in compliance with the requirements of section
35 194.23(a)(1) (Compliance Application Review Document [CARD] 23, Section 1.4) (U.S. EPA
36 1998a).

37 A complete description of the EPA’s 1998 Certification Decision for section 194.23(a)(1) can be
38 obtained from CARD 23, Section 1.4 (U.S. EPA 1998a).

39

1

Table 23-1. WIPP Conceptual Models

Conceptual Model	Component
1 Disposal System Geometry^a	Salado Flow and Transport (F/T)
2 Culebra Hydrogeology ^b	Non-Salado F/T
3 Repository Fluid Flow	Salado F/T
4 Salado	Salado F/T
5 Impure Halite	Salado F/T
6 Salado Interbeds	Salado F/T
7 Disturbed Rock Zone (DRZ)	Salado F/T
8 Actinide Transport in the Salado	Salado F/T
9 Units Above the Salado	Non-Salado F/T
10 Transport of Dissolved Actinides in the Culebra	Non-Salado F/T
11 Transport of Colloidal Actinides in the Culebra	Non-Salado F/T
12 Exploration Boreholes	Human Intrusion
13 Cuttings and Cavings	Human Intrusion
14 Spallings	Human Intrusion
15 Direct Brine Release	Human Intrusion
16 Castile Formation and Brine Reservoir	Human Intrusion
17 Multiple Intrusions	Human Intrusion
18 Climate Change	Non-Salado F/T
19 Creep Closure	Salado F/T
20 Shafts and Shaft Seals	Salado F/T
21 Gas Generation	Salado F/T
22 Chemical Conditions	Salado F/T
23 Dissolved Actinide Source Term	Salado F/T
24 Colloidal Actinide Source Term	Salado F/T

^a Entries in bold were modified and peer reviewed for the CRA-2004 PA.

^b Culebra Hydrogeology Model was peer reviewed in the CRA-2009 PABC (U.S. DOE 2009).

2

3 **23.2.3 Changes in the CRA-2004**

4 For the 2004 Compliance Recertification Application (CRA-2004), the DOE undertook an
5 extensive screening process to determine which features, events, and processes (FEPs) were still
6 applicable to the disposal system and which changes were appropriate. The DOE's scenario
7 construction methods had not changed since the CCA. The DOE constructed two basic
8 scenarios, undisturbed performance and disturbed performance, which included drilling and
9 mining events (U.S. DOE 2004).

10 Although minor changes were made to the FEPs, the results of the reassessment did not impact
11 the original conceptual models or scenarios (Appendix PA-2004, Attachment SCR, and Chapter
12 6.0, Section 6.2.6) (U.S. DOE 2004). Hence, the 24 original conceptual models were maintained

1 in the CRA-2004 PA to describe the WIPP disposal systems. The DOE did, however, modify
2 three conceptual models related to the Salado Formation modeling: Disposal System Geometry,
3 Repository Fluid Flow, and the Disturbed Rock Zone (DRZ) (U.S. DOE 2004). Furthermore, the
4 DOE developed a new spallings model for the CRA-2004 (U.S. DOE 2004). The 24 conceptual
5 models that were included in the CCA and the CRA-2004 are listed in Table 23-1. The four
6 conceptual models that were changed are noted in bold type.

7 **23.2.4 EPA's Evaluation of Compliance for the 2004 Recertification**

8 The EPA's review of the CRA-2004 for compliance with section 194.23(a)(1) focused on
9 changes to FEPs, conceptual models, scenarios, or models since the 1998 Certification Decision
10 (U.S. EPA 1998b). The CCA and CRA-2004 scenario construction process had not changed and
11 was based on screening decisions using a comprehensive list of FEPs developed for the Swedish
12 Nuclear Power Inspectorate (also known as SKI), and other WIPP-specific FEPs developed by
13 the DOE (CRA-2004, Chapter 6.0, Section 6.2.1, and the CCA, Chapter 6.0) (U.S. DOE 2004).
14 The DOE's methods for addressing conceptual model development and scenario construction
15 had not changed since the CCA, and consisted primarily of identifying and screening processes
16 and events and combining them into scenarios. The EPA reviewed each of the steps used in this
17 process during its evaluation and review of changes since the CCA. The EPA reviewed the
18 DOE's FEPs reevaluation and found the documentation to be adequate and the reasons for
19 changes to the FEPs reasonable (U.S. EPA 2006a).

20 During the CRA-2004 evaluation, the EPA paid particular attention to any FEP changes
21 concerning human intrusion scenarios related to mining and oil and gas drilling, such as fluid
22 injection and air drilling (U.S. EPA 2006b). As noted in U.S. EPA (2006b), some parameters,
23 such as drilling rate and other drilling-related values, had been updated since the CCA as a result
24 of continued activities in the Delaware Basin. The parameter changes did not have a detrimental
25 impact on the compliance determination, as exhibited by the results of the subsequent PA, the
26 CRA-2004 Performance Assessment Baseline Calculation (PABC) (U.S. EPA 2006c, Section
27 11.3). Drilling practices (such as injection techniques and air drilling) and mining activities have
28 not significantly changed since the CCA. Therefore, the EPA did not believe that the original
29 conclusions during the CCA needed to be modified for the CRA-2004.

30 In the EPA's August 2002 Guidance Letter (Marcinowski 2002), the EPA instructed the DOE to
31 develop a new spallings model for the CRA-2004 PA. The new spallings model (Appendix PA-
32 2004, Attachment MASS-2004, Section 16.1.3) (U.S. DOE 2004) included three major elements:
33 consideration of multiphase flow processes in the intrusion borehole, consideration of
34 fluidization and transport of waste particulates from the intact waste mass to the intrusion
35 borehole, and a numerical solution for the coupled mechanical and hydrological response of the
36 waste as a porous medium. The new spallings model was peer reviewed in 2003 and found to be
37 adequate (CRA-2004, Chapter 9.0, Section 9.3.1.3.5, and Appendix PEER-2004, Section PEER-
38 2004 3.0) (U.S. DOE 2004). The EPA found the spallings model peer review to be adequate
39 ((U.S. EPA 2006d), Section 5.0) and the new spallings model to be appropriate for use in the
40 CRA-2004 PA ((U.S. EPA 2006c), Section 10.3.1).

41 The DOE modified the Disposal System Geometry, Repository Fluid Flow, and DRZ conceptual
42 models to reflect new information on the Salado and to incorporate the EPA-mandated Option D

1 panel closure design requirements. The DOE modified the BRAGFLO computational grid and
2 the computational grid for the direct brine release calculations to include the Option D panel
3 closure design requirements. The DOE also simplified the shaft in the BRAGFLO grid and
4 refined the BRAGFLO grid. These modified conceptual models were peer reviewed during 2002
5 and 2003 and found to be adequate (CRA-2004, Chapter 9.0, Section 9.3.1.3.4, and Appendix
6 PEER-2004, Section PEER-2004 2.0) (U.S. DOE 2004). The EPA found the changes to the
7 Salado Flow Conceptual Models to be adequate ((U.S. EPA 2006e), Section 5.0). The EPA
8 determined that while these new models better reflected the knowledge of the disposal system,
9 the changes had little impact on the results of the PA ((U.S. EPA 2006c), Section 12.0).

10 The EPA's review found that the CRA-2004 and supplementary information contained a
11 complete and accurate description of each conceptual model that changed, and that
12 documentation of all conceptual models continued to adequately discuss site characteristics and
13 processes at the site. The EPA determined that the conceptual models continued to adequately
14 represent those characteristics, processes, and attributes of the WIPP disposal system affecting its
15 performance, and that the conceptual models considered both natural and engineered barriers.
16 The EPA found that the DOE considered conceptual models that continued to adequately
17 describe the future characteristics of the disposal system. The conceptual models continued to
18 reasonably describe the expected performance of the disposal system and incorporate reasonable
19 simplifying assumptions of the disposal system's behavior. The EPA found that the
20 modifications to four of the conceptual models were reasonable and the related CRA-2004
21 documentation was complete (CARD 23, Section Recertification Decision 194.23(a)(1)) (U.S.
22 EPA 2006f).

23 Based on a review and evaluation of the CRA-2004 and supplemental information provided by
24 the DOE, the EPA determined that the DOE continued to comply with the requirements for
25 section 194.23(a)(1) (CARD 23, Section Recertification Decision 194.23(a)(1)) (U.S. EPA
26 2006f).

27 **23.2.5 Changes or New Information Between the CRA-2004 and the CRA-** 28 **2009 (Previously: Changes or New Information Since the 2004** 29 **Recertification)**

30 A reassessment of the FEPs was conducted for the CRA-2009 and the results are documented in
31 Appendix SCR-2009, Section SCR-1.0 (U.S. DOE 2009). Of the 235 FEPs considered for the
32 CRA-2004, 188 did not change, 35 were updated with new information, 10 were split into 20
33 similar but more descriptive FEPs, one screening argument was changed to correct errors
34 discovered during review, and one FEPs screening decision was changed (Appendix SCR-2009,
35 Table SCR-2) (U.S. DOE 2009).

36 No changes in the 24 conceptual models or scenario construction methodology resulted from the
37 FEPs reevaluation. However, because of new information, the Culebra Hydrogeology
38 conceptual model was modified, peer reviewed (U.S. EPA 2010b; Burgess et al. 2008), and used
39 in the CRA-2009 PABC (Kuhlman 2010).

1 **23.2.6 EPA's Evaluation of Compliance for the 2009 Recertification**

2 The EPA verified that no changes in the 24 conceptual models or scenario construction
3 methodology resulted from the CRA-2009 FEPs reevaluation (U.S. EPA 2010b). The DOE's
4 scenario construction methodology had not changed since the CRA-2004 PA. The 24 conceptual
5 models included in the CCA and the CRA-2004 had not changed for the CRA-2009 (U.S. DOE
6 2009). These conceptual models are described in Section 23.1.2 and listed in Table 23-1.

7 One model was changed for the CRA-2009 PABC by incorporating new information derived
8 from new monitoring wells and well testing activities. The DOE modified the Culebra
9 Hydrogeology Conceptual Model by making the transmissivity fields (T-fields) more geology-
10 based. The EPA concluded that the DOE's computational approach was basically the same as in
11 the CRA-2004, but the parameterization and some assumptions were changed and refined based
12 on new well and well testing data (Appendix TFIELD-2009, Section TFIELD-1.0; (Kuhlman
13 2010), Sections 2.0 and 3.0) (U.S. DOE 2009).

14 The EPA examined the DOE's conceptual model peer review (Burgess et al. 2008) and model
15 implementation changes in developing the T-fields (Section 3.0(Kuhlman 2010)). The DOE
16 conducted new studies of Culebra hydrogeology, the results of which were summarized in
17 Beauheim (Beauheim 2008) and peer-reviewed by Burgess et al. (Burgess 2008). These results
18 were implemented in the generation of a new set of T-fields (Kuhlman 2010) that integrated
19 geologic, hydrologic, and geochemical data. The resulting implementation of the Culebra
20 conceptual model related the flow properties of the Culebra to geologic factors that can be
21 mapped with varying degrees of certainty over the model domain. The model provided a
22 statistical/stochastic basis for estimating hydrologic properties over the area of interest.
23 Geochemical observations were shown to be consistent with the conceptual model. The revised
24 Culebra Hydrology Conceptual Model was used in the CRA-2009 PABC.

25 The EPA's review of the technical work leading to the model revisions is described in CARD 15,
26 Sections 15.2.4 and 15.2.5 (U.S. EPA 2010b). The EPA's oversight of the Culebra
27 Hydrogeology Conceptual Model Peer review is discussed in CARD 27, Peer Review, Section
28 27.4.1 (U.S. EPA 2010b).

29 The EPA approved of the Culebra Hydrology Conceptual model revisions and concluded that the
30 CRA-2009 contained an adequate description of conceptual models and scenario construction
31 methods, and that conceptual model and scenario construction descriptions included sufficient
32 detail to explain the basis for selecting some scenarios and rejecting others (U.S. EPA 2010b).
33 Thus, the EPA determined that the DOE continued to demonstrate compliance with the
34 provisions of section 194.23(a)(1) (CARD 23, Section 23.1.7) (U.S. EPA 2010b).

35 **23.2.7 Changes or New Information Since the CRA-2009**

36 The DOE conducted an extensive FEPs reassessment for the CRA-2014 to determine which
37 FEPs were still applicable to the disposal system and which changes were appropriate. This
38 reassessment and the results are documented in Appendix SCR-2014, Section SCR-1.0 and
39 Section 32 (U.S. DOE 2014).

1 No changes in the 24 conceptual models or scenario construction methodology resulted from the
2 FEPs reevaluation. However, several changes in the implementation of certain FEPs in PA have
3 occurred since the CRA-2009 and are included in the CRA-2014. These include the repository
4 planned changes (i.e., additional excavated area in the northern experimental area), parameter
5 updates (i.e., PBRINE, TAUFAIL, iron corrosion rate, and other parameters updates detailed in
6 Camphouse (Camphouse 2013b)), and refinements to PA implementation. The specific changes
7 since the CRA-2009 that are included in the CRA-2014, none of which constitute or result in
8 conceptual model changes, are detailed in Camphouse (Camphouse 2013a) and in Appendix PA-
9 2014 (U.S. DOE 2014).

10 Given that no changes or new information in description of conceptual models or scenario
11 construction methodology resulted from the FEPs reassessment or from the changes since the
12 CRA-2009, the DOE continues to demonstrate compliance with the provisions of section
13 194.23(a)(1).

14 **23.3 40 CFR § 194.23(a)(2)**

15 **23.3.1 Background**

16 40 CFR § 194.23(a)(2) requires a description of those conceptual models that were identified or
17 developed while preparing the compliance application, but were determined not to be appropriate
18 for portraying disposal system performance. It also requires that the reasons for not using these
19 models be explained.

20 **23.3.2 1998 Certification Decision**

21 To meet the requirements of section 194.23(a)(2), the DOE described in the CCA the plausible
22 alternative conceptual models considered but not used and explained why these models were not
23 used (CCA Chapters 2.0, 9.0, and Appendix MASS) (U.S DOE 1996). Descriptions of the
24 rejected alternative models did not need to be as detailed as descriptions of the models actually
25 used in the CCA. The DOE also explained why these alternative models were not used to
26 describe the performance of the repository. The descriptions of the alternative models and
27 justifications for the conceptual model selections were summarized in Dials (Dials 1997), Table
28 1. The EPA reviewed the material on alternative conceptual models and the comments made by
29 the Conceptual Models Peer Review Panel on alternative models. The panel identified no
30 substantive issues regarding alternative models. The EPA found the DOE to be in compliance
31 with the requirements of section 194.23(a)(2) (CARD 23, Section 2.4) (U.S. EPA 1998a).

32 A complete description of the EPA's 1998 Certification Decision for section 194.23(a)(2) can be
33 obtained from CARD 23, Section 2.4 (U.S. EPA 1998a).

34 **23.3.3 Changes in the CRA-2004**

35 As stated at the time of the CCA, the DOE's position is that the basic elements of the conceptual
36 models used in the CCA have been developed over a number of years, as a result of continuing
37 analysis of alternatives and elimination of those alternative conceptual models found to be
38 unacceptable or inappropriate.

1 In the CRA-2004, Chapter 2.0, Chapter 6.0, Section 6.4, and Chapter 9.0, Section 9.3.1, the DOE
2 described the conceptual models used to evaluate the WIPP's performance. Since the CCA, the
3 DOE changed four conceptual models, developed a new spillings model for the CRA-2004, and
4 made minor changes to three other conceptual models (Disposal System Geometry, Repository
5 Fluid Flow, and DRZ). All of these models were peer reviewed as required by section 194.27.
6 The Spallings and Salado Flow Conceptual Models Peer Review Panels' consideration of
7 alternative conceptual models for the four changed conceptual models is described in Appendix
8 PEER-2004, Sections PEER-2004 2.0 and PEER-2004 3.0 (U.S. DOE 2004).

9 **23.3.4 EPA's Evaluation of Compliance for the 2004 Recertification**

10 The EPA reviewed the CRA-2004 documentation listed above and reevaluated the CCA
11 documentation. The EPA reviewed all aspects of the DOE's work related to alternative
12 conceptual models to confirm that the DOE continued to comply with the requirements of
13 section 194.23(a)(2) (CARD 23, Section Evaluation of Compliance for Recertification
14 194.23(a)(2)) (U.S. EPA 2006f).

15 As part of its alternative model review, the EPA examined the CRA-2004 documentation to
16 determine if any other models had changed or if any new alternative models had been developed
17 since the CCA. The EPA also reexamined the CCA for alternative conceptual models seriously
18 considered in the CCA, as summarized in Dials (Dials 1997), Table 1, to determine if any of the
19 DOE's original approach or justification had changed since the original certification. Based on
20 this review, the EPA determined that all alternative models had been appropriately considered by
21 the DOE and that the DOE continued to be in compliance with the requirements of section
22 194.23(a)(2) (CARD 23, Section Recertification Decision 194.23(a)(2)) (U.S. EPA 2006f).

23 Members of the public suggested that karst formation and processes may be a possible
24 alternative conceptual model for flow in the Rustler Formation. Karst may be defined as voids in
25 near-surface or subsurface rock created by water flowing when rock is dissolved. Public
26 comments included statements that karst could develop interconnected "underground rivers" that
27 may enhance the release of radioactive materials from the WIPP. Because of this comment, the
28 EPA required the DOE to perform a thorough reexamination of all historical data, information,
29 and reports by the DOE and others, to determine if karst features or development had been
30 missed during previous work done at the WIPP. The DOE's findings are summarized in Lorenz
31 (Lorenz 2006a;Lorenz 2006b). The EPA also conducted a thorough reevaluation of karst and of
32 the work done during the CCA (U.S. EPA 2006g). The EPA's reevaluation of historical evidence
33 and recent work by the DOE did not show even the remotest possibility of an "underground
34 river" near the WIPP, nor did it change the CCA conclusions. Therefore, the EPA believed karst
35 was not a viable alternative model at the WIPP. For a more complete discussion of the
36 reevaluation of karst, see CARD 14/15 (U.S. EPA 2006h) and Lorenz (Lorenz 2006a;Lorenz
37 2006b).

38 Based on a review and evaluation of the CRA-2004 and supplemental information provided by
39 the DOE, the EPA determined that the DOE continued to comply with the requirements of
40 section 194.23(a)(2) (CARD 23, Section Recertification Decision 194.23(a)(2)) (U.S. EPA
41 2006f).

1 **23.3.5 Changes or New Information Between the CRA-2004 and the CRA-**
2 **2009 (Previously: Changes or New Information Since the 2004**
3 **Recertification)**

4 The implementation and parameterization of one of the 24 conceptual models was changed after
5 the CRA-2004 decision in March 2006. The computational implementation and parameterization
6 of the Culebra Hydrogeology Conceptual Model was changed between the CRA-2004 and CRA-
7 2009. No other alternative conceptual models were implemented for the CRA-2009 PA
8 calculations.

9 **23.3.6 EPA's Evaluation of Compliance for the 2009 Recertification**

10 The EPA reviewed the DOE's documentation for CRA-2009, namely Appendices PA-2009,
11 SCR-2009, and MASS-2009 (U.S. DOE 2009), and verified that only one of the 24 conceptual
12 models had been changed since CRA-2004, and that no new alternative conceptual models had
13 been considered in the CRA-2009. In 2007, as part of its continuous evaluation of alternative
14 conceptual models, the DOE proposed modifications that would affect two of the existing
15 conceptual models, Cuttings and Cavings and DRZ (Vugrin and Nemer 2007). It was
16 determined that since these proposed modifications would impact the conceptual models, an
17 independent technical peer review on the adequacy of the proposed changes to the approved
18 conceptual models should be performed in accordance with the requirements of section 194.27.
19 In October 2007, before the peer review was completed, the DOE decided to postpone the
20 consideration of the proposed modifications (see Section 27.7.3). The EPA verified that these
21 potential alternative conceptual models were never implemented in the CRA-2009 PA
22 calculations.

23 The Culebra Hydrogeology Conceptual Model Peer Review was performed in 2008 (Burgess et
24 al. 2008). This peer review evaluated changes to the computational implementation and
25 parameterization of the Culebra Hydrogeology Conceptual Model. The EPA examined the peer
26 review plan and the final peer review report for this model and found them to adequately fulfill
27 the requirements of section 194.27 and the U.S. Nuclear Regulatory Commission (U.S. NRC
28 1988). The EPA also observed the selection of the panel, the interaction of the peer review panel
29 with the DOE and Sandia National Laboratories (SNL), the actual performance of the peer
30 review panel members, and the documents produced during and as a result of the peer review
31 process (S. Cohen and Associates 2008). The EPA found the process to comply with
32 requirements of section 194.27 and the guidance in U.S. NRC (U. S. NRC 1988).

33 Once again, public comments suggested that karst processes may be an alternative model (see
34 U.S. EPA 2010b, Section 15.2.4 for the EPA's review). Karst was considered and rejected as an
35 alternate conceptual model by the Culebra Hydrogeology Peer Review Panel (Burgess et al.
36 2008). The EPA likewise thoroughly reviewed all available data and determined that karst
37 processes are not active at the WIPP site and should not be included in the WIPP conceptual
38 models.

39 Based on a thorough review and evaluation of the CRA-2009 and supplemental information
40 provided by the DOE (Federal Document Management System (FDMS) Docket ID No. U.S.
41 EPA-HQ-OAR-2009-0330, Air Docket A-98-49), the EPA determined that the DOE continues to

1 demonstrate compliance with the requirements of section 194.23(a)(2) (CARD 23, Section
2 23.2.7) (U.S. EPA 2010b).

3 **23.3.7 Changes or New Information Since the CRA-2009**

4 The 24 conceptual models have not changed since the CRA-2009 recertification decision
5 following the changes to the Culebra Hydrogeology Conceptual Model implemented in the
6 CRA-2009 PABC. No new, plausible alternative conceptual models have been implemented or
7 considered by the DOE since the CRA-2009 and the CRA-2009 PABC (U.S. DOE 2009). The
8 implementation of the conceptual models has been modified to incorporate new parameters and
9 changes in parameter values as discussed here in Section 23.2.7. Hence, the DOE continues to
10 demonstrate compliance with the requirements for section 194.23(a)(2).

11 **23.4 40 CFR § 194.23(a)(3)**

12 **23.4.1 Background**

13 40 CFR § 194.23(a)(3) includes provisions to ensure documentation of the basis for conceptual
14 models used in compliance applications. Specific requirements are for documentation that:

- 15 i. Conceptual models and scenarios reasonably represent possible future states of the disposal
16 system.
- 17 ii. The equations and boundary conditions in a model reasonably represent the mathematical
18 basis of the conceptual model.
- 19 iii. Numerical schemes enable the mathematical models to obtain stable solutions.
- 20 iv. Computer models implement the numerical models, have no coding errors, and produce
21 stable solutions.
- 22 v. Peer review according to section 194.27 has been conducted on the conceptual models.

23 **23.4.2 1998 Certification Decision**

24 For the CCA, the DOE convened a Conceptual Models Peer Review Panel to review the 24
25 conceptual models used in PA (see Section 23.2.2). The EPA concurred with the panel's findings
26 and found the DOE in compliance with the requirements of sections 194.23(a)(3)(i) and
27 194.23(a)(3)(v).

28 During the CCA, the EPA performed an independent review of the computer codes, focusing on
29 (1) whether mathematical models incorporated equations and boundary conditions that
30 reasonably represented the mathematical formulation of the conceptual models reviewed under
31 section 194.23(a)(1); (2) whether the numerical models provided numerical schemes that enabled
32 the mathematical models to obtain stable solutions; and (3) whether the computer codes were
33 properly implemented.

1 The EPA independently reviewed the mathematical models and boundary conditions for the
2 following codes: CUTTINGS_S, SECOFL2D, SECOTP2D, CCDFGF, PANEL, BRAGFLO,
3 NUTS, FMT, SANTOS, and GRASP-INV. The codes that used numerical solvers included
4 CUTTINGS_S, SECOFL2D, SECOTP2D, PANEL, BRAGFLO, NUTS, and SANTOS. The
5 EPA concluded that the mathematical models incorporated equations that reasonably represented
6 the conceptual models.

7 A complete description of the EPA's 1998 Certification Decision for section 194.23(a)(3) can be
8 obtained from CARD 23, Sections 4.4, 5.4, 6.4, and 7.4 (U.S. EPA 1998a).

9 **23.4.3 Changes in the CRA-2004**

10 **23.4.3.1 Documentation**

11 A description of the code documentation is given here for completeness and to aid in further
12 discussion.

- 13 • User's Manual (UM)—describes the code's purpose and function, mathematical governing
14 equations, model assumptions, the user's interaction with the code, and the models and
15 methods employed by the code. The UM includes:
 - 16 – The numerical solution strategy and computational sequence, including program
17 flowcharts and block diagrams.
 - 18 – The relationship between the numerical strategy and the mathematical strategy (e.g., how
19 boundary or initial conditions are introduced).
 - 20 – A clear explanation of model derivation. The derivation starts from generally accepted
21 principles and scientifically proven theories. The UM justifies each step in the derivation
22 and notes the introduction of assumptions and limitations. For empirical and semi-
23 empirical models, the documentation describes how experimental data are used to arrive
24 at the final form of the models. The UM clearly states the final mathematical form of the
25 model and its application in the computer code.
 - 26 – Descriptions of any numerical method used in the model that go beyond simple algebra
27 (e.g., finite-difference, Simpson's rule, cubic splines, Newton-Raphson Methods, and
28 Jacobian Methods). The UM explains the implementation of these methods in the
29 computer code in sufficient detail that an independent reviewer can understand them.
 - 30 – The derivation of the numerical procedure from the mathematical component model. The
31 UM gives references for all numerical methods. It explains the final form of the
32 numerical model and its algorithms. If the numerical model produces only an
33 intermediate result, such as terms in a large set of linear equations that are later solved by
34 another numerical model, then the UM explains how the model uses intermediate results.
35 The documentation also indicates those variables that are input to and output from the
36 component model.

- 1 • Analysis Packages (APs)—contain detailed information on how the computer codes were
2 used in the PA, including code implementation approaches and justification of parameters
3 used. The DOE required each code to supply the following information relevant to section
4 194.23(c)(1) in its APs:
 - 5 – Description of the overall nature and purpose of the general analysis performed by the
6 model. The APs describe the specific aspects of the analysis for which the model is used.
7 The APs discuss the input and output parameters for each model.
 - 8 – The modeling information describing the components (e.g., unsaturated vs. saturated) and
9 their role in the overall modeling effort. The APs identify the contribution of each
10 component model to the complete solution of the problem and the linkages between the
11 component models. The documentation uses flowcharts and block diagrams to describe
12 the mathematical solution strategy for the PA.
- 13 The DOE continued to use five additional documents as secondary references for the CRA-2004:
 - 14 • Requirements Document (RD)—identifies the computational requirements of the code (e.g.,
15 MODFLOW must be able to simulate groundwater flow under steady-state conditions).
 - 16 • Verification and Validation Plan (VVP)—identifies tests and associated acceptance criteria
17 for the code and validation that all aspects of the code work properly together.
 - 18 • Design Document (DD)—describes the major features of the software design: the theoretical
19 basis; the embodied mathematical model; control flow; control logic; data structures;
20 functionalities and interfaces of objects; components, functions, and subroutines used in the
21 software; and the allowed or prescribed ranges for data inputs and outputs in a manner that
22 can be implemented.
 - 23 • Implementation Document (ID)—provides the information necessary to recreate the code
24 used in the PAs. Using this information, the computer user can reconstruct the code or install
25 it on an identical platform to that used in the PAs. The document includes the source code
26 listing, subroutine-call hierarchy, and code compilation information.
 - 27 • Validation Document (VD)—summarizes the results of the testing activities prescribed in the
28 RD/VVP documents for the individual codes and provides evaluations based on those results.
29 The VD contains listings of sample input and output files from computer runs of each model.
30 The VD also contains reports on code verification, benchmarking, and validation, and
31 documents the results of the quality assurance procedures (QAPs).

32 **23.4.3.2 Conceptual Models**

33 Analogous to the original certification, all modified conceptual models used in the CRA-2004
34 PA were reviewed by conceptual model peer review panels. The peer review panels considered
35 whether a conceptual model represents possible future states of the disposal system. For each of
36 the four changed conceptual models in the CRA-2004 PA (see Section 23.2.3), the peer review

1 panels approved the conceptual models considered (see Appendix PEER-2004, Sections PEER-
2 2004 2.0 and PEER-2004 3.0) (U.S. DOE 2004).

3 **23.4.3.3 Mathematical Models**

4 In the CRA-2004, the DOE consolidated computer code documentation of mathematical models
5 and initial and boundary conditions, primarily in the Appendix PA-2004, Section PA-4.0 (U.S.
6 DOE 2004). The DOE also discussed specific topics in Appendix PA-2004, and Attachments
7 PORSURF-2004, MASS-2004, SOTERM-2004, and TFIELD-2004 (U.S. DOE 2004). The
8 DOE documented each code's characteristics in the UM and the other documents listed in
9 Section 23.4.3.1.

10 The mathematical models or initial or boundary conditions for the following codes did not
11 change after the CCA: SANTOS, BRAGFLO, FMT, NUTS, PANEL, and SECOTP2D. The
12 cuttings and cavings mathematical models in CUTTINGS_S were not changed, but the spillings
13 mathematical models were replaced by the new DRSPALL code. Three new codes were
14 included in the EPA's review for the CRA-2004: MODFLOW, PEST, and DRSPALL. See U.S.
15 EPA (2006i and 2006j) for more information on the code review conducted for the CRA-2004.

16 **23.4.3.4 Numerical Models**

17 Information used to evaluate the stability of the numerical schemes was provided in the VDs and
18 APs that the DOE prepared for each of the CRA-2004 PA computer codes. The DOE's
19 evaluation of numerical schemes to ensure the stability of the numerical solutions included an
20 evaluation of the impact on previous analyses and any appropriate corrective actions to either the
21 computer code or the earlier analyses. Errors that qualified as conditions adverse to quality, such
22 as computer code stability problems, were controlled and resolved as described in the CRA-2004
23 Chapter 5.0, Section 5.3.20 (U.S. DOE 2004).

24 The DOE maintains a record of whether any of the codes experienced stability problems during
25 the PA calculations. This record is documented in the output for each code and notes the
26 convergence criteria and the number of numerical iterations required to reach convergence.
27 Convergence criteria, and the maximum number of iterations allowed to achieve convergence,
28 are set within various subroutines in the computer codes, where appropriate. The codes generate
29 messages if the mathematical solution algorithm does not converge within the user-specified
30 criteria (see the UM for each computer code). Problems are documented in the AP for each code.

31 **23.4.3.5 Computer Codes**

32 As in the CCA, to ensure that the DOE computer codes accurately implement the numerical
33 models and are free of coding errors, a number of QAPs were adopted (see the CRA-2004,
34 Chapter 5.0) (U.S. DOE 2004). The QAPs specify quality assurance (QA) requirements for each
35 step of the software development process (see CARD 22 (U.S. EPA 2006k) for a discussion of
36 the EPA's review of the DOE QA program). This process involved four primary development
37 phases: (1) requirements, (2) design, (3) implementation, and (4) verification and validation
38 (CRA-2004, Chapter 5.0, Section 5.3.20, and Appendix QAPD-2004, Section 6.0) (U.S. DOE
39 2004). The objective of each phase is discussed below.

1 The requirements phase consists of defining and documenting both the functional requirements
2 that the software must meet and the verification and validation activities that must be performed
3 to demonstrate that the computational requirements for the software are met. Two documents
4 are produced during this phase: the RD and the VVP, which, when combined, are called
5 RD/VVP. The RD contains the functional requirements that the proposed software must satisfy,
6 with specific requirements relating to the aspects of the system to be simulated with a particular
7 computer code. For example, groundwater flow through the Culebra Dolomite Member of the
8 Rustler (hereafter referred to as Culebra) is assumed to be steady through time. Therefore,
9 MODFLOW was required to demonstrate that the flow equation provided accurate solutions over
10 time under steady-state conditions. The VVP identifies tests and associated acceptance criteria
11 to ensure verification of each software development phase (i.e., that the portion of the code being
12 tested matches known solutions) and validation of the entire software baseline the first time the
13 computer code is placed under QA control (i.e., that all aspects of the code work together
14 properly). The RD documents what the PA computer codes do by listing the functional
15 requirements of each code. The VVP explains the various tests needed to show that the
16 computer code properly performed the functional requirements listed in the RD.

17 The design phase consists of developing and documenting the overall structure of the software
18 and the reduction of the overall software structure into descriptions of how the code works.
19 During this phase, the software structural design may necessitate modifying the RD and VVP.
20 The DD describes the theoretical model, the mathematical model, and the major components of
21 the software.

22 The implementation phase consists of developing source code using a programming language
23 (e.g., FORTRAN) or other form suitable for compilation or translation into executable computer
24 software. The design, as described in the DD, is used as the basis for the software development,
25 and it may need to be modified to reflect changes identified in the implementation phase. Two
26 documents are produced during this phase: the ID and the UM. The ID provides the source code
27 listing and describes the process performed to generate executable software, and the UM
28 provides information that assists the user in understanding and using the code.

29 The verification and validation phase consists of executing the functional test cases identified in
30 the VVP to demonstrate that the developed software meets the requirements defined for it in the
31 VVP. The tests demonstrate the capability of the software to produce valid results for problems
32 encompassing the range of permitted usage as defined by the UM. One document, the VD, is
33 produced during this phase. The VD documents the test case input and output files and evaluates
34 the results against the acceptance criteria in the VVP.

35 In the CCA, the DOE used these procedures and documents to show that the PA computer codes
36 calculated numerical models properly, were free of coding errors, and produced stable results.
37 The DOE used the same process and requirements for the CRA-2004 PA computer codes.

38 **23.4.3.6 Peer Review**

39 The DOE performed two peer reviews to support the CRA-2004 PA calculations. These peer
40 reviews evaluated the new spallings model and the minor changes made to the Disposal System
41 Geometry, Repository Fluid Flow, and DRZ conceptual models.

1 The Spallings Conceptual Model Peer Review Report was performed from July 2003 to October
2 2003; the final report was published in October 2003 (Appendix PEER-2004, Section PEER-
3 2004-3.1.2) (U.S. DOE 2004). The new spallings model includes three major elements:
4 consideration of multiphase flow processes in the intrusion borehole, consideration of
5 fluidization and transport of waste particulates from the intact waste mass to the borehole, and a
6 numerical solution for the coupled mechanical and hydrological response of the waste as a
7 porous medium. The DOE developed a new numerical code, DRSPALL, to implement the new
8 spallings conceptual model that calculates the volume of WIPP solid waste that may undergo
9 material failure and be transported to the surface as a result of a drilling intrusion.

10 The Salado Flow Conceptual Models Peer Review was performed from April 2002 to March
11 2003; the final report was published in May 2003 (Appendix PEER-2004, Section PEER-2004-
12 2.1.3) (U.S. DOE 2004). This peer review evaluated changes made to three conceptual models
13 (Disposal System Geometry, Repository Fluid Flow, and DRZ) as a result of (1) new information
14 acquired after the original certification decision; or (2) changes to conceptual model assumptions
15 mandated by the EPA in the final CCA decision, such as the Option D panel closure condition.
16 The changes included: (1) modification of the computational grid to accommodate the new panel
17 closure requirement, (2) shaft simplification, and (3) refinement to the BRAGFLO grid.

18 The results of these peer reviews are discussed in Section 23.4.4.5.

19 **23.4.4 EPA's Evaluation of Compliance for the 2004 Recertification**

20 **23.4.4.1 Conceptual Models**

21 As in the CCA, all conceptual models used in the CRA-2004 were approved by conceptual
22 model peer reviews that considered whether or not conceptual models represented possible
23 futures of the disposal system (see Section 23.2.4 for more discussion of the results of the CCA
24 conceptual model peer review). The EPA agreed with the peer review panels and therefore
25 found that the DOE continued to be in compliance with section 194.23(a)(3)(i) (CARD 23,
26 Section Recertification Decision 194.23(a)(3)) (U.S. EPA 2006f).

27 **23.4.4.2 Mathematical Models**

28 In the evaluation for recertification, the EPA evaluated each of the mathematical models for the
29 computer codes used in the CRA-2004 PA to determine if the governing equations (e.g., flow
30 and transport governing equations), process-related equations (e.g., the anhydrite fracture
31 model), and boundary conditions (e.g., no-flow boundary assumptions) included in each
32 mathematical model provided a reasonable representation of each conceptual model used in the
33 CRA-2004 PA. Appendix PA-2004, Section PA-4.0 (U.S. DOE 2004) and UMs and APs for
34 each code were the primary sources of information on the mathematical models employed in PA.
35 In general, mathematical formulations were adequately explained and reasonable. The DOE
36 adequately documented and described simplifications of conceptual models in the CRA-2004
37 PA. The EPA found that the DOE provided an adequate technical basis to support the
38 mathematical formulations (CARD 23, Section Recertification Decision 194.23(a)(3)) (U.S. EPA
39 2006f).

1 The EPA also reevaluated the functional tests described in the VD for each computer code to
2 ensure that the DOE's tests of the computer codes demonstrated that they performed as specified
3 in the RD. The EPA reviewed the testing of each code to verify that the DOE adequately tested
4 functional requirements listed for each computer code. This analysis and testing indicated that
5 equations and boundary conditions were properly incorporated into the mathematical models and
6 those boundary conditions were reasonable representations of how the conceptual models should
7 be implemented. The EPA found that the DOE continued to comply with section
8 194.23(a)(3)(ii) (U.S. EPA 2006c), Section 12.0, (U.S. EPA 2006j), Section 6.0, and (U.S. EPA
9 2006i), Section 6.0) and CARD 23, Section Recertification Decision 194.23(a)(3) (U.S. EPA
10 2006f).

11 **23.4.4.3 Numerical Models**

12 For the CRA-2004, the EPA reviewed all relevant documentation on numerical models solution
13 schemes, which was primarily contained in the Appendix PA-2004 (U.S. DOE 2004), APs, and
14 supplementary information (e.g., UMs, VDs). The EPA also reviewed each code's QA
15 documentation package for completeness and technical adequacy.

16 For the CRA-2004, the EPA reviewed the testing used to qualify each code for use in the CRA-
17 2004 PA. The EPA found that the DOE had adequately set the range of functional tests for each
18 code to verify that the code would perform as expected and provide reasonable results (see each
19 code's VD for details of this testing). The EPA found that the DOE continued to comply with
20 the requirements of section 194.23(a)(3)(iii) (U.S. EPA 2006c), Section 12.0, (U.S. EPA 2006j),
21 Section 6.0 and (U.S. EPA2006i), Section 6.0) and CARD 23, Section Recertification Decision
22 194.23(a)(3) (U.S. EPA 2006f).

23 **23.4.4.4 Computer Codes**

24 The EPA reviewed all of the relevant documentation (UM, DD, RD, VVP, and VD) pertaining to
25 each of the major codes described above, as well as Appendix PA-2004 and associated
26 attachments (U.S. DOE 2004). Since the CCA, the EPA also periodically performed an
27 independent review of the DOE's testing of each code to verify that results appeared accurate
28 and free of coding error (U.S. EPA 2006c;U.S. EPA 2006i;U.S.EPA 2006j). The EPA ultimately
29 found that each PA computer code produced results that showed continued compliance with this
30 requirement.

31 During its review, the EPA questioned whether SANTOS produced results that were an accurate
32 implementation of the numerical models and were free of coding errors (Cotsworth 2004).
33 Specifically, the EPA questioned whether SANTOS was properly tested for accuracy and
34 whether the average stress of less than 5 megapascals that SANTOS predicted for waste was
35 reasonable. In the DOE's response (Detwiler 2004a), the DOE showed that a full functionality
36 test of SANTOS was performed as part of the code qualification and that the results of SANTOS
37 calculations were compared to the results of another computer code called SPECTROM-32.
38 These activities showed that SANTOS produced results that were adequate for the development
39 of porosity surfaces used in the CRA-2004 PA and was therefore accepted by the EPA ((U.S.
40 EPA 2006l), Section 6.0).

1 The DOE replaced the SECOFL2D flow code used in the CCA with the MODFLOW flow code.
2 The primary reasons given for the change are (1) that MODFLOW is well supported by a large
3 user base and is continuing to be developed, while SECOFL2D is not; (2) MODFLOW is
4 designed to operate on multiple computer platforms, while SECOFL2D was designed to work on
5 only the VAX/Alpha platforms; and (3) the new pilot point estimation code, PEST, was designed
6 to use only MODFLOW (Detwiler 2004b). The EPA determined that MODFLOW is a
7 reasonable replacement to SECOFL2D and that the MODFLOW/PEST T-field estimate
8 combination is a significant improvement over the SECOFL2D/GRASP-INV combination used
9 in the CCA (U.S. EPA 2006c).

10 The EPA was able to determine that the CRA-2004 PA computer codes continued to comply
11 with section 194.23(a)(3)(iv) (CARD 23, Section Recertification Decision 194.23(a)(3)) (U.S.
12 EPA 2006f).

13 **23.4.4.5 Peer Review**

14 The DOE performed two peer reviews to support the CRA-2004 PA calculations. The DOE
15 developed a new spillings model and made minor changes to the Disposal System Geometry,
16 Repository Fluid Flow, and DRZ models.

17 The EPA examined the peer review plan and the final peer review report for the Spallings
18 Conceptual Model Peer Review and found that they adequately fulfilled the requirements of
19 section 194.27 and U.S. NRC (U.S. NRC 1988). The EPA also observed the actual performance
20 of the peer review panel, the selection of the panel members, the interaction of the panel with the
21 DOE, and the documents produced during and as a result of the peer review. The EPA found the
22 process satisfied the requirements of section 194.27 and the guidance in U.S. NRC (U.S. NRC
23 1988) (U.S. EPA 2006d, Section 5.0).

24 The EPA examined the peer review plan and the final peer review report for the Salado Flow
25 Conceptual Models Peer Review and found that they adequately fulfilled the requirements of
26 section 194.27 and U.S. NRC (U.S. NRC 1988). The EPA also observed the actual performance
27 of the peer review panel members, the selection of the panel, the interaction of the peer review
28 panel with the DOE, and the documents produced during and as a result of the peer review. The
29 EPA found the process compatible with the requirements of section 194.27 and the guidance in
30 U.S. NRC (U.S. NRC 1988) ((U.S. EPA 2006e), Section 5.0).

31 Based on a review and evaluation of the CRA-2004 and supplemental information provided by
32 the DOE, the EPA determined that the DOE continued to comply with the requirements of
33 section 194.23(a)(3)(v) (CARD 23, Section Recertification Decision 194.23(a)(3)) (U.S. EPA
34 2006f).

23.4.5 Changes or New Information Between the CRA-2004 and the CRA-2009 (Previously: Changes or New Information Since the 2004 Recertification)

23.4.5.1 Conceptual Models

All conceptual models used in the CRA-2009 PA were previously peer reviewed. No modifications were made to the conceptual models from the 2006 recertification decision to the CRA-2009. Thus, there was no new information provided in the CRA-2009, and the DOE continued to demonstrate compliance with the provisions of section 194.23(a)(3)(i).

23.4.5.2 Mathematical Models

No changes were made in the methodology used to document mathematical models and initial and boundary conditions from the CRA-2004. Discussion of the mathematical models and initial and boundary conditions are found in Appendices PA-2009, PORSURF-2009, SOTERM-2009, and TFIELD-2009 (U.S. DOE 2009). UMs and APs are also used to document mathematical models and the initial and boundary conditions for the CRA-2009. Table 23-2 lists the APs for the CRA-2009 PA.

Table 23-2. APs for the CRA-2009 PA

AP	Reference
Parameters	Kirchner 2008a; Fox 2008
Cuttings & Cavings	Ismail 2008
Spallings	Vugrin 2005; Ismail 2008
Direct Brine Release	Clayton 2008
Actinide Mobilization	Garner and Leigh 2005
Salado Flow	Nemer and Clayton 2008
Salado Transport	Ismail and Garner 2008
Culebra Flow	Lowry and Kanney 2005
Culebra Transport	Lowry and Kanney 2005
Normalized Release	Dunagan 2008
Sensitivity Study	Kirchner 2008b
Summary	Clayton et al. 2008

No new codes were added to the WIPP PA since the CRA-2004 PABC. Two codes, BRAGFLO and NUTS, were modified for the CRA-2009 PA. BRAGFLO was modified from version 5.0 to version 6.0 to incorporate additional capabilities and flexibility (Nemer 2006). The UM (Nemer 2007a), RD/VVP (Nemer 2007b), ID (Nemer 2007c), and VD (Nemer 2007d) were generated for BRAGFLO version 6.0. NUTS version 2.05a had a time and date incompatibility with the upgraded operating system (Gilkey 2006), and was modified to version 2.05c. The only difference between version 2.05a and 2.05c is the change made to correct the time and date

1 incompatibility. As this was a minor code change, only the ID (Gilkey 2006) was updated and
2 no changes were made to the UM, RD/VVP, or VD.

3 The DOE continued to provide documentation that mathematical models incorporate equations
4 and boundary conditions that reasonably represent the mathematical formulation of the
5 conceptual models, and thus continued to demonstrate compliance with the provisions of section
6 194.23(a)(3)(ii).

7 **23.4.5.3 Numerical Models**

8 As in the CRA-2004, the information used to evaluate the stability of the numerical schemes was
9 provided in the VDs and APs that the DOE prepared for each of the CRA-2009 PA computer
10 codes. The DOE's approach has not changed since the CRA-2004. Therefore, the DOE
11 continued to provide documentation that numerical models provide numerical schemes that
12 enable the mathematical models to obtain stable solutions and thus continued to demonstrate
13 compliance with the provisions of section 194.23(a)(3)(iii).

14 **23.4.5.4 Computer Codes**

15 As in the CRA-2004, the information used to show that the PA computer codes calculated
16 numerical models properly, were free of coding errors, and produced stable results was provided
17 in the RD/VVP and VD prepared for each of the CRA-2009 PA computer codes. Therefore, the
18 DOE continued to provide documentation that computer models accurately implement the
19 numerical models and thus, continued to demonstrate compliance with the provisions of section
20 194.23(a)(3)(iv).

21 **23.4.5.5 Peer Review**

22 No additional peer review results since the 2006 recertification decision were included in the
23 CRA-2009 PA calculations. Thus, there was no new information to provide in the CRA-2009,
24 and the DOE continued to demonstrate compliance with the provisions of section
25 194.23(a)(3)(v).

26 **23.4.6 EPA's Evaluation of Compliance for the 2009 Recertification**

27 Based on a review and evaluation of CRA-2009 and supplemental information provided by the
28 DOE (FDMS Docket ID No. U.S. EPA-HQ-OAR-2009-0330, Air Docket A-98-49), the EPA
29 determined that the DOE continues to demonstrate compliance with the provisions of section
30 194.23(a)(3) (CARD 23, Section 23.3.7) (U.S. EPA 2010b). The following sections discuss the
31 EPA's evaluation of compliance to each of the four provisions of section 194.23(a)(3).

32 **23.4.6.1 Conceptual Models**

33 As in the original CCA and CRA-2004, all conceptual models were approved by conceptual
34 model peer reviews that considered whether conceptual models reasonably represent possible
35 futures of the disposal system. The EPA agreed with the peer review results and determined that

1 the DOE was in compliance with the provisions of section 194.23(a)(3)(i) (CARD 23, Section
2 23.3.6) (U.S. EPA 2010b).

3 **23.4.6.2 Mathematical Models**

4 The EPA evaluated each of the mathematical models for the computer codes used in the CRA-
5 2009 PA to determine if the governing equations, process-related equations, and boundary
6 conditions included in each mathematical model provided a reasonable representation of each
7 conceptual model (U.S. EPA 2010). After thorough evaluation of the information in Appendix
8 PA-2009 (U.S. DOE 2009) and the BRAGFLO User's Manual (Nemer 2007a), the EPA
9 determined that the mathematical formulations were adequately documented and explained, and
10 were reasonable (U.S. EPA 2010b). Thus, the EPA determined that the DOE continues to
11 adequately document and describe simplifications of conceptual models in the CRA-2009 PA,
12 and continues to provide an adequate technical basis to support the mathematical formulations
13 (U.S. EPA 2010b).

14 The EPA also reevaluated the functional tests for the CRA-2009 PA computer codes, described
15 in the VD for each computer code, to ensure that the codes had not been changed and that the
16 DOE's tests of the computer codes demonstrate that the codes continue to perform as specified in
17 the respective RDs. The EPA reviewed the testing of each code to verify that the DOE
18 adequately tested functional requirements listed for each computer code. This analysis and
19 testing indicated that equations and boundary conditions were properly incorporated into the
20 mathematical models and that boundary conditions were reasonable representations of how the
21 conceptual models should be implemented. The EPA determined that the DOE continued to
22 demonstrate compliance with the provisions of section 194.23(a)(3)(ii) (CARD 23, Section
23 23.3.6) (U.S. EPA 2010b).

24 **23.4.6.3 Numerical Models**

25 The EPA reviewed all relevant documentation on numerical model solution schemes, which
26 were primarily contained in Appendix PA-2009 (U.S. DOE 2009), APs, and supplementary
27 information (e.g., UMs, VDs). The EPA also reviewed the QA documentation packages for each
28 code for completeness and technical adequacy (U.S. EPA 2010a).

29 The EPA reviewed the testing used to qualify each code for use in the CRA-2009 PA
30 calculations. The EPA determined that the DOE continues to (1) adequately set the range of
31 functional tests for each code to verify that the code will perform as expected and provide
32 reasonable results, and (2) provide documentation that numerical models provide numerical
33 schemes that enable the mathematical models to obtain stable solutions (U.S. EPA 2010b). The
34 EPA determined that the DOE continued to demonstrate compliance with the provisions of
35 section 194.23(a)(3)(iii) (CARD 23, Section 23.3.6) (U.S. EPA 2010b).

36 **23.4.6.4 Computer Codes**

37 The EPA reviewed all of the relevant documentation pertaining to each of the major codes used
38 in the CRA-2009 PA calculations (i.e., DD, RD, VVP and VD) and Appendix PA-2009 (U.S.
39 EPA 2010a). The EPA found that each performance assessment code produced results that show

1 that the DOE continues to demonstrate compliance with the provisions of section
2 194.23(a)(3)(iv) (CARD 23, Section 23.3.6) (U.S. EPA 2010b).

3 **23.4.6.5 Peer Review**

4 There was no new peer review process information to provide in the CRA-2009. The EPA
5 determined that the DOE continued to demonstrate compliance with the provisions of section
6 194.23(a)(3)(v) (CARD 23, Section 23.3.6) (U.S. EPA 2010b).

7 **23.4.7 Changes or New Information Since the CRA-2009**

8 **23.4.7.1 Conceptual Models**

9 After the DOE submitted the CRA-2009 documentation (U.S. DOE 2009), the DOE revised the
10 Culebra Hydrogeology Conceptual Model by changing its implementation, and submitted the
11 results of the CRA-2009 PABC calculations. The process used to calculate Culebra
12 transmissivity fields used in the flow calculations was changed. The original CCA peer review
13 panel had determined that the Culebra Hydrogeology Conceptual Model did not establish a
14 strong correlation between the conceptual model and the numerical model used in PA
15 calculations (SCA 2008). The objective of the new implementation of the conceptual model for
16 the CRA-2009 PABC was to develop transmissivity fields for the Culebra that are: (a)
17 geologically based, (b) consistent with observed groundwater heads, (c) consistent with
18 groundwater responses in the Culebra pumping tests, and (d) consistent with water chemistry
19 data.

20 The changes to the process for deriving the transmissivity fields did not change the underlying
21 flow conceptual model or the mathematical formulations incorporated into the computer codes.
22 The inclusion of more pumping test data, additional pilot points, and geologic effects, represents
23 an implementation change, not a conceptual model change (Kuhlman 2010). The new Culebra
24 Hydrogeology Conceptual Model was peer reviewed and approved for use in PA calculations
25 (Burgess et al. 2008). Thus, the DOE continues to demonstrate compliance with the provisions of
26 section 194.23(a)(3)(i).

27 **23.4.7.2 Mathematical Models**

28 No changes were made in the methodology used to document mathematical models and initial
29 and boundary conditions from the CRA-2009. The only changes were updates to parameters and
30 the implementation of mathematical models using the new transmissivity field development
31 process (Burgess et al. 2008; Kuhlman 2010). Discussion of the mathematical models using the
32 new transmissivity field development process can be found in Appendix TFIELD-2014.
33 Discussion of the other models can be found in Appendices PA-2014, PORSURF-2014, and
34 SOTERM-2014. UMs and APs are also used to document mathematical models and the initial
35 and boundary conditions for the CRA-2014. The DOE continues to demonstrate compliance
36 with the provisions of section 194.23(a)(3)(ii).

1 **23.4.7.3 Numerical Models**

2 As in the CRA-2004 and CRA-2009 PA calculations, the information used to evaluate the
3 stability of numerical schemes continues to be provided in the VDs and APs that the DOE
4 prepared for each of the CRA-2014 PA computer codes. The DOE's approach has not changed
5 since the CRA-2004. Thus, the DOE remained in compliance with the provisions of section
6 194.23(a)(3)(iii).

7 **23.4.7.4 Computer Codes**

8 To show that the PA computer codes continued to be free of coding errors, produce stable
9 results, and implement the numerical models correctly, the DOE used the same computer code
10 development process and requirements for the CRA-2014 PA computer codes as was used in the
11 CRA-2004 and CRA-2009 PA calculations, which consisted of four primary development
12 phases: (1) requirements phase; (2) design phase; (3) implementation phase; and (4) software
13 verification and validation. This information is contained in the RD/VVP and VD prepared for
14 each of the codes used in the CRA-2014 PA calculations. On this basis, the DOE continued to
15 demonstrate compliance with the provisions of section 194.23(a)(3)(iv).

16 **23.4.7.5 Peer Review**

17 After the CRA-2009 PA, the DOE completed one peer review to support the CRA-2009 PABC
18 calculations. The DOE developed a new implementation and parameterization of the Culebra
19 Hydrogeology Conceptual Model that was included in the CRA-2009 PABC calculations.

20 The Culebra Hydrogeology Conceptual Model Peer Review was completed in 2008 (Burgess et
21 al. 2008). The peer review panel evaluated changes to the implementation and parameterization
22 of the Culebra Hydrogeology Conceptual Model. The EPA examined the peer review plan and
23 the final peer review report and found the process to adequately fulfill the requirements of
24 section 194.27 and U.S. NRC (U.S. NRC 1988) (U.S. EPA 2010b). The EPA also observed the
25 selection of the panel, the interaction of the panel with the DOE and SNL, the actual
26 performance of the peer review panel members, and the resulting documents. The EPA found the
27 peer review process to fulfill the requirements of section 194.27 and the guidance in U.S. NRC
28 (U.S. NRC 1988) (SCA 2008). Thus, the DOE continued to demonstrate compliance with the
29 provisions of section 194.23(a)(3)(v) (U.S. EPA 2010b).

30 **23.5 40 CFR § 194.23(b)**

31 **23.5.1 Background**

32 40 CFR § 194.23(b) requires that computer codes be documented in accordance with an
33 appropriate quality assurance standard.

34 **23.5.2 1998 Certification Decision**

35 In the CCA, to meet the requirements of section 194.23(b), the DOE provided documentation of
36 compliance with quality assurance requirements of American Society of Mechanical Engineers

1 (ASME) Nuclear Quality Assurance (NQA)-2a-1990 addenda, Part 2.7, to ASME NQA-2-1989
2 edition. This documentation included plans for QA software, software requirements
3 documentation, software design and implementation documentation, software verification and
4 validation documentation, and user documentation. Based on EPA audits and the CCA review,
5 the EPA found the DOE in compliance with the requirements of section 194.23(b).

6 A complete description of the EPA's 1998 Certification Decision for section 194.23(b) can be
7 found in CARD 23, Section 8.4 (U.S. EPA 1998a).

8 **23.5.3 Changes in the CRA-2004**

9 The DOE QA program is described in U.S. DOE (2004), Chapter 5.0. Software QA is described
10 in U.S. DOE (2004), Chapter 5.0, Section 5.3.20. The DOE Carlsbad Field Office (CBFO)
11 Quality Assurance Program Document (QAPD), dated May 2003, is contained in Appendix
12 QAPD-2004 (U.S. DOE 2004). Section 6 of the QAPD incorporated the requirements of ASME
13 NQA-2a-1990 addenda, Part 2.7, to ASME NQA-2-1989 edition. See CARD 22 for further
14 discussion of the EPA's review of the DOE's approach to the QA requirements for computer
15 codes and models (U.S. EPA 2006k).

16 **23.5.4 EPA's Evaluation of Compliance for the 2004 Recertification**

17 The EPA verified compliance with the requirements of section 194.22(a)(2)(iv) by reviewing
18 Section 6.0 of the CBFO QAPD and conducting periodic inspections of the SNL and Washington
19 TRU Solutions QA programs since the CCA decision. The DOE documentation included plan(s)
20 for software QA, software requirements documentation, software design and implementation
21 documentation, software verification and validation documentation, and user documentation.
22 The EPA found that the DOE's QA requirements for computer codes used in the PA and
23 compliance assessment continued to be in agreement with those specified in section 194.22, and
24 that their code documentation was adequate. See CARD 22, Section Evaluation of Compliance
25 for Recertification (U.S. EPA 2006k), for further discussion of the EPA's review.

26 Based on a review and evaluation of the CRA-2004 and supplemental information provided by
27 the DOE, the EPA determined that the DOE continued to comply with the requirements for
28 section 194.23(b) (CARD 23, Section Recertification Decision 194.23(b)) (U.S. EPA 2006f).

29 **23.5.5 Changes or New Information Between the CRA-2004 and the CRA- 30 2009 (Previously: Changes or New Information Since the 2004 31 Recertification)**

32 The DOE QA program and documentation standards for the computer codes used in PA
33 calculations did not change between the CRA-2004 and CRA-2009 decisions. Thus, no new
34 information on the DOE's QA program was included in the CRA-2009. The DOE QA program,
35 as applied to the CRA-2009, was contained in Appendix QAPD-2009 (U.S. DOE 2009). The
36 DOE continued to demonstrate compliance with the provisions of section 194.23(b).

1 **23.5.6 EPA’s Evaluation of Compliance for the 2009 Recertification**

2 The EPA verified that the DOE continued to comply with the requirements of section
3 194.22(a)(2)(iv) by reviewing Section 7.0 of the CBFO QAPD and conducting periodic
4 inspections of SNL and the Management and Operating Contractor QA programs since the CRA-
5 2004 CCA decision. The DOE’s documentation included plan(s) for software quality assurance,
6 software requirements documentation, software design and implementation documentation,
7 software verification and validation documentation, and user manual documentation. The EPA
8 determined that the DOE QA requirements for computer codes used in the CRA-2009 PA and
9 CRA-2009 PABC calculations and compliance assessment continued to be in agreement with
10 those specified in section 194.22, and that DOE code documentation is adequate (U.S. EPA
11 2010b). Thus, the EPA determined that the DOE continued to demonstrate compliance with the
12 provisions of section 194.23(b) (CARD 23, Section 23.4.8) (U.S. EPA 2010b).

13 **23.5.7 Changes or New Information Since the CRA-2009**

14 The documentation standards of the computer codes have not changed since the CRA-2004 and
15 CRA-2009 decisions. Thus, there is no new information on the DOE QA program to provide in
16 the CRA-2014. The DOE’s quality assurance program, as applied to the CRA-2014, is contained
17 in Appendix QAPD-2014. The DOE continues to demonstrate compliance with the provisions of
18 section 194.23(b).

19 **23.6 40 CFR § 194.23(c)(1)**

20 **23.6.1 Background**

21 40 CFR § 194.23(c)(1) requires documentation of all models and computer codes, including
22 descriptions of the theoretical backgrounds and the method of analysis for each model.

23 **23.6.2 1998 Certification Decision**

24 In the CCA, the DOE provided documentation of all models and computer codes, including
25 descriptions of the theoretical backgrounds and the method of analysis for each model. The
26 EPA’s evaluation found that the CCA and supplementary information provided an adequate
27 description of the theoretical backgrounds and method of analysis for each model used in the
28 calculations. The DOE’s documentation of conceptual models, alternative conceptual models,
29 and the Conceptual Models Peer Review Panel is discussed in CARD 23, Sections 1.4, 2.4, and
30 7.4, respectively (U.S. EPA 1998a).

31 A complete description of the EPA’s 1998 Certification Decision for section 194.23(c)(1) can be
32 obtained from CARD 23, Section 9.4 (U.S. EPA 1998a).

33 **23.6.3 Changes in the CRA-2004**

34 Most of the major codes used for modeling the PA in the CRA-2004 had not changed since the
35 CCA. Codes added to the CRA-2004 PA since the CCA were MODFLOW, PEST, and
36 DRSPALL. Each of the CRA-2004 PA codes is documented in its own UM, AP, RD, VVP, DD,

1 ID, and VD (see Section 23.4.3.1 for a summary of each document). The DOE used these
2 documents as the primary vehicles to describe the conceptual models, mathematical models, and
3 numerical methods that provided the basis for the theory and the assumptions underlying the
4 computer codes. The DOE included additional documentation in various appendices to the
5 CRA-2004 (e.g., Appendix PA-2004, Attachment MASS-2004, and Attachment SOTERM-
6 2004). The DOE's documentation also contained justification for the use of the models,
7 conceptual model derivation, mathematical derivations, and solution methods used in the codes
8 (see the CRA-2004 Chapter 6.0 and Appendix PA-2004) (U.S. DOE 2004).

9 **23.6.4 EPA's Evaluation of Compliance for the 2004 Recertification**

10 The primary codes that the EPA reviewed include: CUTTINGS_S, MODFLOW, SECOTP2D,
11 SUMMARIZE, PRECCDFGF, CCDFGF, LHS, DRSPALL, PANEL, BRAGFLO, NUTS, FMT,
12 PEST, SANTOS, and ALGEBRA. The EPA found the DOE's description of the theoretical
13 background of each code, provided primarily in the UM and AP, to be adequate. With respect to
14 the documentation pertaining to the method of analysis, the EPA found the descriptions in the
15 AP for each code to be sufficiently complete.

16 For the CRA-2004, the EPA reevaluated all available documentation on each of the computer
17 codes for completeness, clarity, and logical development of the theoretical bases for the
18 conceptual models used in each computer code. Documentation was considered complete if it
19 contained sufficient information from which to judge whether the codes were (1) formulated on a
20 sound theoretical foundation, and (2) used properly in the PA analysis.

21 The EPA reviewed all of the relevant documentation pertaining to the theoretical development
22 and application of the models. For further discussion of the EPA's review of documentation for
23 conceptual models, alternative conceptual models, and the peer review panels, see Section 23.2,
24 Section 23.3, and Section 23.4. The majority of the information was located in the UM and AP
25 for each code. For the CRA-2004, the DOE's theoretical background for almost all of the codes
26 had not changed since the CCA decision. Since the CCA, the DOE continued to test the PA
27 codes to verify that they still perform as they did during the CCA. The EPA periodically
28 reviewed and inspected these activities to verify that the PA codes continued to produce adequate
29 results (U.S. EPA 2006i; U.S. EPA 2006j). Appendix PA-2004 (U.S. DOE 2004) included the
30 theoretical background, mathematical development, and numerical development of the main PA
31 codes and their use in the CRA-2004 PA analyses.

32 After the execution of the original CRA-2004 PA, the DOE discovered problems with the
33 method of analysis for a number of input files and computer code errors related to the
34 SUMMARIZE, PRECCDFGF, and CCDFGF sequence of calculations. The EPA requested that
35 the DOE verify these errors had been corrected and that the codes passed the correct information
36 to assure the analysis methods and assessments achieved correct results (Cotsworth 2005). The
37 DOE modified the codes, corrected the analysis process, and retested to confirm that the errors
38 had been corrected. The DOE also reran parts of the original CRA-2004 PA to assess the impact
39 of these corrections. The EPA found that the DOE had corrected the errors and verified that the
40 codes obtained the correct data to perform the CRA-2004 PABC (U.S. EPA 2006c, Section
41 12.0). The EPA found that the DOE's level of documentation continued to be consistent with the
42 adequate level of documentation produced during the CCA review, and that the DOE continued

1 to be in compliance with section 194.23(c)(1) (CARD 23, Section Recertification Decision
2 194.23(c)) (U.S. EPA 2006f).

3 **23.6.5 Changes or New Information Between the CRA-2004 and the CRA-** 4 **2009 (Previously: Changes or New Information Since the 2004** 5 **Recertification)**

6 No changes were made to the documentation procedure of PA computer codes used in the CRA-
7 2009. The information reviewed by the EPA for the CRA-2009 was primarily contained in
8 UMs, VDs, IDs, and RD/VVPs for each code. The primary codes that EPA reviewed for the
9 CRA-2009 included: CUTTINGS_S, MODFLOW, SECOTP2D, SUMMARIZE, PRECCDFGF,
10 CCDFGF, LHS, DRSPALL, PANEL, BRAGFLO, BRAGFLO as used for direct brine releases
11 (BRAGFLO_DBR), NUTS, FMT, PEST, SANTOS, ORIGEN2, and ALGEBRA (U.S. EPA
12 2010). The major codes used in the CRA-2009 PA calculations had not changed since the CRA-
13 2004 PA (Appendix PA-2009, Section PA-6.0) (U.S. EPA 2009). The DOE included additional
14 documentation in various appendices to the CRA-2009 (e.g., Appendix PA-2009, Appendix
15 MASS-2009, and Appendix SOTERM-2009). The DOE's documentation also contained
16 justification for the use of the models, the conceptual model derivation, the mathematical
17 derivations, and the solution methods used in the codes (Appendix PA-2009). Given that there
18 was no new information provided as part of the CRA-2009, the DOE continued to demonstrate
19 compliance with the provisions of section 194.23(c)(1).

20 **23.6.6 EPA's Evaluation of Compliance for the 2009 Recertification**

21 In its CRA-2009 review, after reviewing the CRA-2009 PABC, the EPA found the DOE's
22 description of the theoretical background of each code to be adequately documented in each of
23 the UMs and the various APs (U.S. EPA 2010b). With respect to the documentation pertaining to
24 the method of analysis, the EPA found the descriptions in the APs (U.S. DOE (2009), Table 23-
25 4) for each code to be sufficiently complete (CARD 23, Section 23.5.8.1) (U.S. EPA 2010b).

26 The EPA reevaluated all the documentation for each of the computer codes for completeness,
27 clarity, and logical development of the theoretical bases of the conceptual models used in each
28 computer code. The documentation was determined to continue to be complete if it contained
29 sufficient information from which to judge whether the codes continued to be both formulated on
30 a sound theoretical foundation and used properly in the CRA-2009 PA analyses (U.S. EPA
31 2010b).

32 The EPA reviewed all of the relevant CRA-2009 documentation pertaining to the theoretical
33 development and application of the models. The majority of the information was located in the
34 UMs and APs for each code. For the CRA-2009 PA calculations, the DOE's theoretical
35 background for the codes did not change from that used in CRA-2004. It was determined that the
36 DOE continued to test the PA codes to verify that the codes continued to perform as they did
37 previously (U.S. EPA 2010b).

38 The EPA determined that the DOE's level of documentation continued to be adequate and
39 consistent with the level of documentation produced previously (CARD 23, Section 23.5.8.1)

1 (U.S. EPA 2010b). Thus, the DOE continued to demonstrate compliance with the provisions of
2 section 194.23(c)(1).

3 **23.6.7 Changes or New Information Since the CRA-2009**

4 No changes were made to the documentation procedure of PA computer codes used in the CRA-
5 2014. Thus, there is no new information provided as part of the CRA-2014. Information
6 regarding whether the computer codes continue to satisfy the requirements of section
7 194.23(c)(1) is contained in Appendix PA-2014, Section PA-6.0. The information for the CRA-
8 2014 continues to be primarily contained in UMs, VDs, IDs, and RD/VVPs for each code. The
9 primary codes used in the CRA-2014 included: CUTTINGS_S, MODFLOW, SECOTP2D,
10 SUMMARIZE, PRECCDFGF, CCDFGF, LHS, DRSPALL, PANEL, BRAGFLO,
11 BRAGFLO_DBR, NUTS, EQ3/6, PEST, SANTOS, JAS3D, and ALGEBRA.

12 The DOE has included supplemental documentation in various appendices to the CRA-2014
13 (e.g., Appendix PA-2014, Appendix MASS-2014, and Appendix SOTERM-2014). The DOE's
14 documentation also contains justification for the use of the models, the conceptual model
15 derivation, the mathematical derivations, and the solution methods used in the codes (Appendix
16 PA-2009). Thus, the DOE continues to demonstrate compliance with the provisions of section
17 194.23(c)(1).

18 **23.7 40 CFR § 194.23(c)(2)**

19 **23.7.1 Background**

20 40 CFR § 194.23(c)(2) requires (1) general descriptions of the models; (2) discussions on the
21 limits of applicability of each model; (3) detailed instructions for executing the computer codes,
22 including hardware and software requirements; (4) input and output formats with explanations of
23 each input and output variable and parameter (e.g., parameter name and units); (5) listings of
24 input and output files from a sample computer run; and (6) reports on code verification,
25 benchmarking, validation, and QAPs.

26 **23.7.2 1998 Certification Decision**

27 In the CCA, the DOE provided documentation of all models and computer codes; detailed
28 descriptions of data collection, data reduction and analysis, and parameters developed from
29 source data; detailed descriptions of the structure of the computer codes; and a complete listing
30 of computer source codes. The EPA's evaluation found that the CCA and supplementary
31 information included (1) an adequate description of each model used in the calculations; (2) a
32 description of limits of applicability of each model; (3) detailed instructions for executing the
33 computer codes; (4) hardware and software requirements to run these codes; (5) input and output
34 formats with explanations of each input and output variable and parameter; (6) listings of input
35 and output files from sample computer runs; and (7) reports of code verification, benchmarking,
36 validation, and QAPs.

37 A complete description of the EPA's 1998 Certification Decision for section 194.23(c)(2) can be
38 obtained from CARD 23, Section 10.4 (U.S. EPA 1998a).

1 **23.7.3 Changes in the CRA-2004**

2 As in the CCA, documentation for the CRA-2004 regarding the DOE’s compliance with section
 3 194.23(c)(2) is primarily contained in the UM, AP, VD, ID, DD, RD, and VVP for each code.
 4 Table 23-3 lists the requirements of section 194.23(c)(2) and where these requirements are
 5 addressed in the DOE documents.

6 **Table 23-3. Location of Documentation for Models and Computer Codes Used in PA**

Requirement in Compliance Application Guidance	Document Containing Information						
	UM	AP	VD	ID	DD	RD/VVP	SNL QA Procedures ^a
General descriptions of the models	X	X	—	—	X	—	—
Discussions of the limits of applicability of each model	X	X	—	—	X	—	X
Detailed instructions for executing the computer codes	—	X	—	X	X	—	X
Hardware requirements for executing the computer codes	X	X	—	X	—	—	X
Software requirements for executing the computer codes	X	X	—	—	—	—	X
Input and output formats with explanations of each input and output variable and parameter	X	X	—	—	X	—	—
Listings of input and output files from a sample computer run	X	X	—	—	—	—	X
Reports on code verification	—	X	X	—	—	X	X
Reports on benchmarking	—	X	X	—	—	X	X
Reports on validation	—	X	X	—	—	X	X
Reports on QAPs	—	X	—	—	—	—	X

X = Information meeting the requirement is found in this document.

^a See Appendix QAPD-2004, Section 6.0 (U.S. DOE 2004).

7

8 **23.7.4 EPA’s Evaluation of Compliance for the 2004 Recertification**

9 The EPA reviewed all of the relevant documentation pertaining to requirements specified in
 10 section 194.23(c)(2) for the following codes: CUTTINGS_S, MODFLOW, SECOTP2D,
 11 CCDFGF, LHS, PANEL, BRAGFLO, NUTS, FMT, PEST, DRSPALL, SANTOS, and
 12 ALGEBRA (U.S. EPA 2006c;(U.S. EPA 2006i;U.S. EPA 2006j). The DOE’s code
 13 documentation provided enough information for the EPA to understand and execute the models,
 14 determine the possible impact of any assumptions, and verify that the codes were tested and
 15 quality assured.

1 The EPA determined that the DOE continued to demonstrate compliance with section
2 194.23(c)(2) (CARD 23, Section Evaluation of Compliance for Recertification 194.23(c)) (U.S.
3 EPA 2006f).

4 **23.7.5 Changes or New Information Between the CRA 2004 and the CRA** 5 **2009 (Previously: Changes or New Information Since the 2004** 6 **Recertification)**

7 No changes were made to the documentation procedure of PA computer codes between the
8 CRA-2004 and the CRA-2009. Hence, the requirements listed in Table 23-3 also applied to the
9 computer codes used in the CRA-2009. The documentation for the CRA-2009 regarding DOE's
10 compliance with section 194.23(c)(2) was primarily contained in UM, AP, VD, ID, and RD/VVP
11 for each code. The codes used in the CRA-2009 include CUTTINGS_S, MODFLOW,
12 SECOTP2D, SUMMARIZE, PRECCDFGF, CCDFGF, LHS, PANEL, NUTS, BRAGFLO,
13 BRAGFLO_DBR, PEST, FMT, DRSPALL, SANTOS, ORIGEN2, and ALGEBRA. Given that
14 there was no new information provided in the CRA-2009, the DOE continued to demonstrate
15 compliance with the provisions of section 194.23(c)(2).

16 **23.7.6 EPA's Evaluation of Compliance for the 2009 Recertification**

17 The EPA reviewed all of the relevant documentation pertaining to the requirements specified in
18 section 194.23(c)(2) for the following codes: CUTTINGS_S, MODFLOW, SECOTP2D,
19 CCDFGF, LHS, PANEL, BRAGFLO, BRAGFLO_DBR, NUTS, FMT, PEST, DRSPALL,
20 SANTOS, ORIGEN2, and ALGEBRA (U.S. EPA 2010a). The DOE's CRA-2009 code
21 documentation provided sufficient information to allow the EPA to understand and execute the
22 models, to determine the possible impact of any assumptions, and to verify that the codes were
23 tested and underwent quality assurance review. The EPA determined that the DOE continued to
24 demonstrate compliance with the provisions of section 194.23(c)(2) (CARD 23, Section
25 23.5.8.1) (U.S. EPA 2010b).

26 **23.7.7 Changes or New Information Since the 2009 Recertification**

27 No changes have been made to the documentation procedure of PA computer codes used in the
28 CRA-2014. Hence, the requirements listed in Table 23-3 also apply to the computer codes used
29 in the CRA-2014. The documentation for the CRA-2014 regarding DOE's compliance with
30 section 194.23(c)(2) is contained in UM, AP, VD, ID, and RD/VVP for each code. The codes
31 used in the CRA-2014 include CUTTINGS_S, MODFLOW, SECOTP2D, SUMMARIZE,
32 PRECCDFGF, CCDFGF, LHS, PANEL, BRAGFLO, BRAGFLO_DBR, NUTS, EQ3/6, PEST,
33 DRSPALL, SANTOS, JAS3D, and ALGEBRA. There is no new information for documentation
34 procedures to provide in the CRA-2014. The documentation for the new codes EQ3/6 and
35 JAS3D may be found in their respective UM, AP, VD, ID, and RD/VVP. The DOE continues to
36 demonstrate compliance with the provisions of section 194.23(c)(2).

1 **23.8 40 CFR § 194.23(c)(3)**

2 **23.8.1 Background**

3 40 CFR § 194.23(c)(3) requires detailed descriptions of the computer code structures and a
4 complete listing of computer source codes.

5 **23.8.2 1998 Certification Decision**

6 In the CCA, the DOE provided detailed descriptions of the computer code structure and a
7 complete listing of computer source codes. The EPA's evaluation found that the CCA and
8 supplementary information adequately provided a detailed description of the computer code
9 structures and supplied a complete listing of the computer source code in supplementary
10 documentation to the CCA. The documentation of computer codes described the structure of
11 computer codes with sufficient detail to allow the EPA to understand how software subroutines
12 are interrelated. The code structure documentation shows how the codes operate to provide
13 accurate solutions of the conceptual models.

14 A complete description of the EPA's 1998 Certification Decision for section 194.23(c)(3) is
15 contained in CARD 23, Section 11.4 (U.S. EPA 1998a).

16 **23.8.3 Changes in the CRA-2004**

17 The ID for each modeling code contained the information relevant to compliance with section
18 194.23(c)(3). The ID provided the information necessary for the recreation of the code as used
19 in the CRA-2004 PA calculation. With this information, the user could compile the source code
20 and install it on a computer system identical to that used in the CRA-2004 PA. The ID also
21 included the source code listing and code compilation information.

22 **23.8.4 EPA's Evaluation of Compliance for the 2004 Recertification**

23 The EPA reviewed all of the relevant documentation, and in particular the ID for each computer
24 code pertaining to the requirements specified in section 194.23(c)(3) for the following codes:
25 CUTTINGS_S, MODFLOW, SECOTP2D, CCDFGF, LHS, PANEL, BRAGFLO, NUTS, FMT,
26 PEST, SANTOS, DRSPALL, SUMMARIZE, and ALGEBRA. The EPA found that the DOE
27 submitted all of the source code listings. The EPA identified no problems with the detailed
28 descriptions of the structure of the computer codes. The CRA-2004 documentation of computer
29 codes continued to adequately describe the structure of computer codes with sufficient detail to
30 allow the EPA to understand how software subroutines were linked and how to execute the PA.
31 The EPA determined that the DOE continued to demonstrate compliance with section
32 194.23(c)(3) (CARD 23, Section Recertification Decision 194.23(c)) (U.S. EPA 2006f).

23.8.5 Changes or New Information Between the CRA 2004 and the CRA 2009 (Previously: Changes or New Information Since the 2004 Recertification)

No changes were made to the documentation procedure of PA computer codes used in the CRA-2009. The primary documentation of model compliance with section 194.23(c)(3) was contained in the ID for each modeling code. These code IDs provided the information necessary for compiling the codes used in the CRA-2009 PA calculations, which allowed the user to compile the source code and install it on a computer system identical to that used in the CRA-2009 PA. The IDs included the source-code listings, the subroutine-call hierarchies, and code compilation information. Thus, the DOE continued to demonstrate compliance with the provisions of section 194.23(c)(3).

23.8.6 EPA's Evaluation of Compliance for the 2009 Recertification

During its CRA-2009 review, the EPA examined all of the relevant documentation, in particular the ID for each computer code pertaining to the requirements specified in section 194.23(c)(3), for the following codes: CUTTINGS_S, MODFLOW, SECOTP2D, CCDFGF, LHS, PANEL, BRAGFLO, BRAGFLO_DBR, NUTS, FMT, PEST, SANTOS, ORIGEN2, DRSPALL, SUMMARIZE, and ALGEBRA. The EPA found that the DOE submitted all of the source code listings. The EPA continued to find the detailed descriptions of the structure of the computer codes to be adequate (U.S. EPA 2010b). The CRA-2009 documentation of computer codes continued to adequately describe the structure of computer codes with sufficient detail to allow the EPA to understand how software subroutines were linked and how to execute the CRA-2009 PAs (U.S. EPA 2010b). The DOE continued to demonstrate compliance with the provisions of section 194.23(c)(3) (CARD 23, Section 23.5.8.3) (U.S. EPA 2010b).

23.8.7 Changes or New Information Since the CRA-2009

No changes have been made to the documentation procedure of PA computer codes used in the CRA-2014. As in the CRA-2004 and CRA-2009, the primary documentation of model compliance with section 194.23(c)(3) is contained in the ID for each modeling code. These code IDs provide the information necessary for the compiling of the codes as used in the CRA-2014 PA calculations. This information allows the user to compile the source code and install the code on a computer system identical or similar to that used in the CRA-2009 PA. The IDs include the source-code listings, the subroutine-call hierarchies, and code compilation information. The DOE continues to demonstrate compliance with the provisions of section 194.23(c)(3).

23.9 40 CFR § 194.23(c)(4)

23.9.1 Background

40 CFR § 194.23(c)(4) requires detailed descriptions of data collection, data reduction and analysis, and code input parameters development.

1 **23.9.2 1998 Certification Decision**

2 In the CCA, the DOE provided detailed descriptions of data collection, data reduction and
3 analysis, and code input parameter development. The EPA's evaluation found that the CCA and
4 supplementary information adequately (1) provided a detailed listing of the code input
5 parameters; (2) listed sampled input parameters; (3) provided a description of parameters and the
6 codes in which they are used; (4) discussed parameters important to releases; (5) described data
7 collection procedures, sources of data, data reduction and analysis; and (6) described code input
8 parameter development, including an explanation of QA activities.

9 A complete description of the EPA's 1998 Certification Decision for section 194.23(c)(4) can be
10 obtained from CARD 23, Section 12.4 (U.S. EPA 1998a).

11 **23.9.3 Changes in the CRA-2004**

12 The primary sources of CRA-2004 parameter information are the CRA-2004 Chapter 6.0
13 (especially Tables 6-10 to 6-30), Appendix PA-2004, Attachment PAR-2004, and other
14 appendices describing specific computer codes and parameter records (U.S. DOE 2004). Records
15 of parameters for the CRA-2004 included the following:

- 16 • SNL Form NP 9-2-1 WIPP Parameter Entry Form (PEF): All PA parameters are defined
17 using this form, which contains the numerical values and distributions of parameters used as
18 input to PA codes, identifies the code the parameter is used in, and includes information to
19 trace the development of each parameter. The PEF replaced Form 464 used in the CCA PA.
- 20 • Requestor Documents or Forms: Requestor documentation describes parameters that involve
21 considerable data reduction and analysis by the SNL Principal Investigator or other technical
22 personnel. Requestor documentation is the second step of PA parameter development. Data
23 reduction and analysis are usually explained in this step. Requestor documentation replaced
24 the Principal Investigator Records Packages (PIRPs) used during the CCA PA.
- 25 • Data Records Packages (DRPs): These documents are typically generated for parameters
26 derived from empirical testing as a result of laboratory or field measurements (for example,
27 actinide solubility experiments or brine inflow rate measurements in the WIPP underground
28 repository). These packages are generally the first step that links the development of a
29 parameter from the measured data to the values used in the PA.
- 30 • APs: These are supplementary documents that generally describe all parameters used by a
31 particular code in the PA calculations.

32 The main source for parameter documentation is the PEF. The need for further documentation in
33 the other three types of documents depends upon the nature of the parameter, such as whether it
34 is a widely accepted chemical constant (e.g., atomic weight of an isotope) or a value requiring
35 experimental data for verification. Table 23-4 describes the types of information found in each
36 of these four documents and possible paths in documenting parameter record information.

1 The CCA contained approximately 1,600 parameters and the CRA-2004 contained
2 approximately 1,700 parameters consisting of numerical values or ranges of numerical values
3 that describe different physical and chemical aspects of the repository, the geology and geometry
4 of the area surrounding the WIPP, and possible scenarios for human intrusion. Some parameters
5 are well-established chemical constants, such as Avogadro's number or the universal gas
6 constant. Other parameters describe attributes unique to the WIPP, such as the solubility and
7 mobility of specific actinides in brines in the WIPP. An example of a parameter related to the
8 geology of the WIPP is the permeability of the rock in the Culebra above the WIPP. The DOE
9 also assigned parameters to consider the effects of human intrusion, such as the diameter of a
10 drill bit used to drill a borehole that might penetrate the repository.

11 In the documents listed above, the DOE described the methods that develop and support the
12 approximately 1,700 parameters used in the CRA-2004. All of the documents listed are used to
13 explain the full development of parameter values used as inputs to the PA calculations. Table
14 23-4 indicates the documents that contain information required under section 194.23(c)(4).

15

1
2**Table 23-4. Location of Required Information on Parameters Used in Codes for CRA-2004 PA**

Requirement in Compliance Application Guidance	Document Containing Information							
	PEF	Requestor Documents ^d	DRP	AP	CRA-2004 ^a	Att. PAR ^b	App. QAPD ^c	Parameter Database
Detailed listings of code input parameters	—	—	—	—	—	—	—	X
Detailed listings of the sampled parameters	—	—	—	—	—	X	—	X
Codes in which the parameters were used	X	—	—	X	—	—	—	X
Computer code names of the sampled parameters	X	—	—	X	—	—	—	X
Descriptions of the data sources	X	X	X	X	—	—	—	X
Descriptions of the parameters	—	—	—	X	X	X	—	X
Descriptions of the data collection procedures	—	X	X	—	—	—	—	—
Descriptions of the data reduction and analysis	—	X	X	X	—	—	—	—
Descriptions of code input parameter development	—	—	X	—	—	—	—	—
Discussions of the linkage between input parameter information and data used to develop the input information	—	X	X	X	—	—	—	X
Discussions of the importance of the sampled parameters relative to final releases	—	—	—	X	—	—	—	—
Discussions of correlations among sampled parameters and how these are addressed in PA	—	—	—	—	—	X	—	—
Listing of the data sources used to establish parameters (e.g., experimentally derived, standard textbook values)	X	X	X	X	—	—	—	X
Data reduction methodologies used for PA parameters	—	X	X	X	—	—	—	—
Explanation of QA activities	—	—	—	—	X	—	X	—

X = Information meeting the requirement is found in this document.

^a See CRA-2004, Chapter 6.0 for parameter descriptions, and CRA-2004, Chapter 5.0 for an explanation of QA activities (U.S. DOE 2004).^b Appendix PA-2004, Attachment PAR-2004 (U.S. DOE 2004).^c Appendix QAPD-2004 (U.S. DOE 2004).^d Formerly PIRPs.

1 **23.9.4 EPA's Evaluation of Compliance for the 2004 Recertification**

2 As for the CCA, the EPA performed a thorough review of the parameters and parameter
3 development process for the CRA-2004. For the CRA-2004 parameter review, the EPA focused
4 its review on parameters that had changed or were new since the CCA. The EPA's review of the
5 parameters and parameter development is described in detail (U.S. EPA 2006m; U.S. EPA
6 2006n). The EPA reviewed parameter packages for a sample of approximately 1,700 parameters
7 used in the CRA-2004 PA calculations. The parameter records include WIPP PEFs (NP 9-2-1),
8 requestor documents or forms, DRPs requestor documents or forms, and APs.

9 The EPA's review of PA parameters took place in three phases. In 2003, the EPA reviewed the
10 transfer of parameters from the CCA database to a new database system (U.S. EPA 2006n).
11 Next, the EPA reviewed the parameters changed as a result of the parameter transfer to the CRA-
12 2004 PA calculations (U.S. EPA 2006n). The EPA found 128 new parameters and 203 changes
13 to existing parameters. Many of the parameter changes were due to revisions of the waste
14 inventory values in the PA calculations and new parameter values used in the new spillings
15 code, DRSPALL. The EPA was able to verify that the new and changed parameters were
16 adequately recorded in the WIPP parameter database and that most of these parameters were
17 justified and traceable to adequate supporting documentation. Finally, the EPA reviewed the
18 parameter changes and documentation for values changed for the CRA-2004 PABC calculations
19 required by the EPA to confirm the impact of code errors and parameter changes on the PA
20 compliance results (U.S. EPA 2006m).

21 The EPA found minor concerns at each phase of the review, including that some CRA-2004 PA
22 parameters were not recorded in the WIPP parameter database as expected. Parameters used in
23 codes executed on other computer platforms, such as MODFLOW, PEST, and SANTOS, were
24 not stored in the WIPP parameter database. EPA recommended placing all parameters used in
25 the PA calculations in the PA parameter database or a centralized WIPP database as a more
26 efficient means of identifying and reviewing parameters, thus facilitating traceability reviews.
27 Ultimately, the DOE corrected each concern, and the EPA verified that parameters used in the
28 CRA-2004 were adequately developed, documented, and traceable. The EPA determined that
29 the DOE continued to comply with section 194.23(c)(4) (CARD 23, Section Recertification
30 Decision 194.23(c)) (U.S. EPA 2006f).

31 During the EPA's completeness review, stakeholders commented on the drilling rate used in the
32 CRA-2004 PA calculations. During meetings with stakeholders in July 2004, comments arose
33 regarding the drilling rate used in the CRA-2004 and it was suggested that a number twice the
34 existing rate should be used in PA calculations. In a December 3, 2004, email, the EPA
35 informed the DOE that it was required to evaluate the impact of doubling the CRA-2004 PA
36 drilling rate. The analysis was conducted and the DOE documented the results (Kaney and
37 Kirchner 2004). The EPA reviewed the DOE's response and noted that while doubling the
38 drilling rate increases predicted releases, the results are still well within regulatory release limits.

39 Ultimately, the EPA was able to determine that the DOE continued to be in compliance with
40 section 194.23(c)(4) (CARD 23, Section Recertification Decision 194.23(c)) (U.S. EPA 2006f).

1 **23.9.5 Changes or New Information Between the CRA 2004 and the CRA**
2 **2009 (Previously: Changes or New Information Since the 2004**
3 **Recertification)**

4 For the CRA-2009, there were 90 new parameters and 15 modified parameters (Fox 2008, Table
5 6). The 15 modified parameters and 10 of the 90 new parameters were a result of corrections
6 and parameter updates. The remaining 80 new parameters arose from capability improvements
7 added to the BRAGFLO computer code. More discussion of the CRA-2009 parameters is found
8 in Fox (Fox 2008).

9 As in the CRA-2004, the information used to show detailed descriptions of data collection
10 procedures, data reduction and analysis, and code input parameter development was provided in
11 the PEFs that the DOE prepared for each of the CRA-2009 PA parameters (see Fox (Fox 2008)).
12 Therefore, the DOE continues to provide documentation of the parameter development and thus,
13 continues to demonstrate compliance with the provisions of section 194.23(c)(4).

14 **23.9.6 EPA's Evaluation of Compliance for the 2009 Recertification**

15 The EPA performed a thorough review of the parameters and parameter development process for
16 the CRA-2009 PA calculations, which are documented in CRA-2009, Section 23, (Fox 2008;
17 Kirchner 2008a), and parameter records in the SNL WIPP Records Center. The parameter
18 records in the SNL WIPP Records Center reviewed by the EPA included WIPP PEFs (NP 9-2-1),
19 DRPs, and APs. The EPA reviewed parameter documentation and record packages for a sample
20 of the approximately 1,700 parameters used in the CRA-2009 PA calculations.

21 The EPA found one minor concern related to the hand-coding of parameters that are not included
22 in the parameter database but are instead input manually. The EPA recommended that these
23 parameters need to be included in the parameter database to improve traceability. The DOE
24 corrected this concern and the EPA verified that parameters used in the CRA-2009 PA
25 calculations were adequately developed, documented, and traceable (U.S. EPA 2010b). The EPA
26 determined that the DOE continued to demonstrate compliance with the provisions of section
27 194.23(c)(4) (CARD 23, Section 23.5.8.4) (U.S. EPA 2010b).

28 **23.9.7 Changes or New Information Since the CRA-2009**

29 For the CRA-2014, there are 20 new parameters and 15 modified parameters for use in the
30 BRAGFLO computer code (Clayton 2013). Of the 15 modified parameters, 5 involved changes
31 to their descriptions, 2 involved changes to their descriptions and values, 2 involved
32 modifications of the parameter values, 3 were standard error adjustment factors for the
33 uncertainties for each brine type used in magnesium oxide hydration modeling, and the
34 remaining 3 were updates to the magnesium oxide hydration rate parameters. The 20 new
35 parameters arose from the introduction of a refined water balance model in the BRAGFLO
36 computer code. A complete discussion of the chemistry parameters for use in Salado flow
37 modeling using the computer code BRAGFLO for the CRA-2014 can be found in Clayton
38 (Clayton 2013), Kicker and Herrick (Kicker and Herrick 2013), and Appendix PA-2014.
39 Additionally, a query of the parameter database indicated that there are 13 BRAGFLO
40 parameters sampled with new distributions for the CRA-2014, primarily due to inventory

1 updates, implementation of the Run-of-Mine Panel Closure System (ROMPCS) and refinement
2 of the water balance. A complete listing of all parameter changes for all the computer codes from
3 CRA-2009 to CRA-2014 can be found in Kicker and Herrick (Kicker and Herrick 2013).

4 As in the CRA-2004 and CRA-2009, the information used to show detailed descriptions of data
5 collection procedures, data reduction and analysis, and code input parameter development is
6 contained in the PEFs that the DOE prepared for each of the CRA-2014 PA parameters (Kicker
7 and Herrick 2013). The DOE continues to provide documentation of the parameter development
8 and thus, continues to demonstrate compliance with the provisions of section 194.23(c)(4).

9 **23.10 40 CFR § 194.23(c)(5)**

10 **23.10.1 Background**

11 40 CFR § 194.23(c)(5) requires documentation of any necessary licenses for all models and
12 computer codes.

13 **23.10.2 1998 Certification Decision**

14 The DOE did not use any software that requires a license, so the EPA found that the DOE
15 demonstrated compliance with section 194.23(c)(5).

16 A complete description of the EPA's 1998 Certification Decision for section 194.23(c)(5) can be
17 obtained from CARD 23, Section 13.1 (U.S. EPA 1998a).

18 **23.10.3 Changes in the CRA-2004**

19 As in the CCA, no licenses from software vendors were required to operate the codes essential
20 for the CRA-2004 PA. Most of the computer codes for the CRA-2004 PA were developed and
21 programmed by the DOE or its contractors as custom software, and require no license to execute
22 or use the computer codes documented in the CCA and supplementary materials. MODFLOW
23 and PEST are public domain codes and are readily accessible.

24 **23.10.4 EPA's Evaluation of Compliance for the 2004 Recertification**

25 As the DOE did not use any software that requires a license, the EPA determined that the DOE
26 continued to comply with section 194.23(c)(5) (CARD 23, Section Recertification Decision
27 194.23(c)) (U.S. EPA 2006f).

28 **23.10.5 Changes or New Information Between the CRA-2004 and the CRA-** 29 **2009 (Previously: Changes or New Information Since the 2004** 30 **Recertification)**

31 No new codes were added for the CRA-2009 PA and no software requiring a license was used.
32 Thus, there was no new information provided in the CRA-2009, and the DOE continued to
33 demonstrate compliance with the provisions of section 194.23(c)(5).

1 **23.10.6 EPA’s Evaluation of Compliance for the 2009 Recertification**

2 The EPA verified that no licenses from software vendors are required to operate the codes
3 essential for the CRA-2009 PA. The EPA also verified that most computer codes for the CRA-
4 2009 PA were developed by and programmed by SNL or its contractors as custom software and
5 required no license. The EPA confirmed that MODFLOW and PEST continue to be public
6 domain codes and are readily accessible (U.S. EPA 2010b). Thus, the EPA determined that the
7 DOE continued to demonstrate compliance with the provisions of section 194.23(c)(5) (CARD
8 23, Section 23.5.8.5) (U.S. EPA 2010b).

9 **23.10.7 Changes or New Information Since the CRA-2009**

10 Two new codes were added for CRA-2014, namely, EQ3/6 and JAS3D. No licenses are required
11 for these codes. Thus, there is no new information to provide in the CRA-2014. The DOE
12 continues to demonstrate compliance with the provisions of section 194.23(c)(5).

13 **23.11 40 CFR § 194.23(c)(6)**

14 **23.11.1 Background**

15 40 CFR § 194.23(c)(6) requires an explanation of the manner in which models and computer
16 codes incorporate the effects of parameter correlation.

17 **23.11.2 1998 Certification Decision**

18 In the CCA, the DOE provided an explanation of the manner in which models and computer
19 codes incorporate the effects of parameter correlation. The EPA’s evaluation found that the
20 CCA and supplementary information adequately discussed how the effects of parameter
21 correlation are incorporated, explained the mathematical functions that describe these
22 relationships, and described the potential impacts on the sampling of uncertain parameters. The
23 CCA also adequately documented the effects of parameter correlation for both conceptual
24 models and the formulation of computer codes, and appropriately incorporated these correlations
25 in the PA.

26 A complete description of the EPA’s 1998 Certification Decision for section 194.23(c)(6) is
27 contained in CARD 23, Section 14.4 (U.S. EPA 1998a).

28 **23.11.3 Changes in the CRA-2004**

29 User-specified parameter correlations for sampled parameters were introduced into the CRA-
30 2004 PA calculations using the Latin Hypercube Sampling (LHS) computer program. The DOE
31 used two types of parameter correlations: user-specified and induced. User-specified (explicit)
32 parameter correlations are input to the LHS computer code using a correlation matrix (see
33 Kirchner (Kirchner 2005) for the complete list of parameters sampled in this manner).

34 When values sampled using the LHS computer code are used to calculate other values in the PA
35 calculations, an induced correlation parameter relationship is created. This is the prevalent

1 method of parameter correlation in the CRA-2004 PA. CRA-2004 parameter correlations are
2 described in Appendix PA-2004, Attachment PAR-2004, Section 4.0 (U.S. DOE 2004).

3 **23.11.4 EPA's Evaluation of Compliance for the 2004 Recertification**

4 The EPA determined that parameter correlations were adequately explained in the Appendix PA-
5 2004, Attachment PAR-2004, Section PAR-4.0, and were adequately incorporated. The EPA
6 also found that the CRA-2004 presented an adequate explanation of the manner in which models
7 and computer codes incorporated the effects of parameter correlations. The EPA determined that
8 the DOE continued to comply with section 194.23(c)(6) (CARD 23, Section Recertification
9 Decision 194.23(c)) (U.S. EPA 2006f).

10 **23.11.5 Changes or New Information Between the CRA-2004 and the CRA- 11 2009 (Previously: Changes or New Information Since the 2004 12 Recertification)**

13 The description of the parameter correlations used in the CRA-2009 PA can be found in Fox
14 (Fox 2008), Section 4.0. No changes were made in the parameter correlations since the CRA-
15 2004 PABC, except that the conditional relationship between the inundated and humid microbial
16 cellulose degradation rates was modified from the CRA-2004 PABC methodology. For the
17 CRA-2004 PABC, the conditional relationship was enforced in the preprocessing step for the
18 BRAGFLO calculations by setting the humid rate equal to the inundated rate if the sampled
19 humid rate was higher than the inundated rate for a single vector. Changing these values this
20 way introduced a small error into the sensitivity analysis because the regression analysis was
21 based on the sampled value rather than the conditional values.

22 For the CRA-2009 PA, a conditional relationship was applied so that the sampled inundated rate
23 is used as the maximum in the sampling for the humid rate. This conditional relationship results
24 in a correlation of 0.74 between the humid and inundated cellulose degradation rates (Kirchner
25 2008a). The conditional relationship was applied during the LHS process. The LHSEDIT utility
26 was developed to account for this conditional relationship. The implementation and verification
27 of the LHSEDIT utility is discussed in Kirchner (Kirchner 2008a).

28 The DOE continued to provide an explanation of the manner in which models and computer
29 codes incorporate the effects of parameter correlation and thus demonstrate compliance with the
30 provisions of section 194.23(c)(6).

31 **23.11.6 EPA's Evaluation of Compliance for the 2009 Recertification**

32 The EPA verified that the CRA-2009 documentation contained a complete discussion of how
33 parameter correlations were incorporated into the PA, as well as an adequate explanation of the
34 mathematical functions used to describe the correlation implementation in the CRA-2009 PA
35 calculations (CRA-2009, Section 23.11.5 and Appendix PA-2009, Table PA-21 (U.S. DOE
36 2009); Fox (Fox 2008), Section 4.0; Clayton (Clayton 2010), Section 4.0). The EPA analyzed the
37 computational aspects of the LHS computer program and functionality tests that implement the
38 correlation check.

1 No changes were made in the parameter correlations since CRA-2004 PABC, except the
2 modification of the conditional relationship between the inundated and humid microbial
3 cellulose degradation rates. A conditional relationship was applied so that the sampled inundated
4 rate is used as the maximum in the sampling for the humid rate, which improved the correlation
5 (Kirchner 2008a).

6 The EPA determined that parameter correlations are adequately explained in CRA-2009
7 documents and are adequately incorporated in the CRA-2009 PA calculations (U.S. EPA 2010b).
8 The EPA also found that the CRA-2009 presented an adequate explanation of the manner in
9 which models and computer codes incorporated the effects of parameter correlations (U.S. EPA
10 2010b). The EPA determined that the DOE continued to demonstrate compliance with the
11 provisions of section 194.23(c)(6) (CARD 23, Section 23.5.8.6) (U.S. EPA 2010b).

12 **23.11.7 Changes or New Information Since the CRA-2009**

13 The description of the parameter correlations used in the CRA-2014 PA can be found in
14 Kirchner (2013). No changes were made in the parameter correlations since the CRA-2009
15 PABC, except for the conditional relationship between ROMPCS parameters for the different
16 post-closure time periods modeled in Salado flow BRAGFLO computations. For the CRA-2014,
17 the conditional relationship is enforced in the BRAGFLO calculations for the porosity values in
18 the initial, secondary, and tertiary post-closure time periods (i.e., T1: 0-100 years, T2: 100-200
19 years, and T3: 200-10,000 years), and between humid and inundated biodegradation rate for
20 cellulose (Camphouse 2013a); (Camphouse 2013b). Those conditional relationships are enforced
21 by modifying values in the LHS transfer file, thus making the conditioned values available for
22 use in the sensitivity analysis (Kirchner 2013).

23 As in the CRA-2009 PA, for the CRA-2014 PA, the cellulose biodegradation conditional
24 relationship was applied so that the sampled inundated rate is used as the maximum in the
25 sampling for the humid rate. This conditional relationship results in a correlation of 0.74
26 between the humid and inundated rates (Kirchner 2013).

27 The DOE continues to provide an explanation of the manner in which models and computer
28 codes incorporate the effects of parameter correlation and thus demonstrate compliance with the
29 provisions of section 194.23(c)(6).

30 **23.12 40 CFR § 194.23(d)**

31 **23.12.1 Background**

32 The DOE must provide the EPA free access to PA models and computer codes.

33 **23.12.2 1998 Certification Decision**

34 During the review of the CCA, the DOE provided the EPA with ready access to computer
35 hardware required to perform independent computer simulations. Therefore, the EPA found the
36 DOE in compliance with the requirements of 40 CFR § 194.23(d).

1 A complete description of the EPA's 1998 Certification Decision for section 194.23(d) can be
2 obtained from CARD 23, Section 15.4 (U.S. EPA 1998a).

3 **23.12.3 Changes in the CRA-2004**

4 No specific changes were made to the CRA-2004 to demonstrate compliance with section
5 194.23(d). The DOE provided access for the EPA during the CRA-2004 to PA models and
6 computer codes.

7 **23.12.4 EPA's Evaluation of Compliance for the 2004 Recertification**

8 The EPA expected the DOE to identify points of contact to facilitate the process for the EPA to
9 perform independent simulations, provide ready access to the hardware and software needed to
10 perform simulations related to the CRA-2004 evaluation, and assist EPA personnel in using the
11 DOE computer codes.

12 The DOE provided contacts to assist the EPA in operating the hardware needed to perform the
13 independent computer simulations necessary to verify the simulations related to the CRA-2004.
14 The DOE provided the EPA and authorized personnel with unrestricted access to this computer
15 hardware and software.

16 Based on adequate support and access to PA computer codes, input files, and PA-related
17 documentation, the EPA determined that the DOE continued to comply with the requirements for
18 section 194.23(d) (CARD 23, Section Recertification Decision 194.23(d)) (U.S. EPA 2006f).

19 **23.12.5 Changes or New Information Between the CRA-2004 and the CRA- 20 2009 (Previously: Changes or New Information Since the 2004 21 Recertification)**

22 No specific changes were made to the CRA-2009 to demonstrate compliance with section
23 194.23(d). Thus, the DOE continued to provide the EPA with unrestricted access to the
24 computer hardware and software and continued to demonstrate compliance with the provisions
25 of section 194.23(d).

26 **23.12.6 EPA's Evaluation of Compliance for the 2009 Recertification**

27 The DOE continued to identify points of contact to facilitate the process for EPA to perform
28 independent simulations, provide ready access to the hardware and software needed to perform
29 simulations related to evaluation of the CRA-2009, and assist EPA personnel in using DOE
30 computer codes as needed.

31 The DOE provided contacts at SNL and the Los Alamos National Laboratory to assist the EPA
32 and EPA contractor personnel in operating the hardware needed to perform independent
33 computer simulations necessary to verify the simulations related to the CRA-2009. Use of a
34 special configuration management system on the Alpha cluster of VAX computers, and use of
35 the Linux Concurrent Versions System file management systems, which contains all the codes
36 and parameter data needed to run the PA, continued at SNL. These two systems archive all the

1 input files, output files, source code, and executable files of the modeling codes used by the DOE
2 in the PA calculations. The DOE provided the EPA and authorized personnel with unrestricted
3 access to this computer hardware and software.

4 The EPA did not receive any public comments on the DOE's continued compliance with the
5 models and computer code requirements of section 194.23(d). Based on a review and evaluation
6 of the CRA-2009 and supplemental information provided by the DOE (FDMS Docket ID No.
7 U.S. EPA-HQ-OAR-2009-0330, Air Docket A-98-49), and adequate support and access to the
8 CRA-2009 PA computer codes, input files, and PA-related documentation, the EPA determined
9 that the DOE continued to demonstrate compliance with the requirements of section 194.23(d)
10 (CARD 23, Section 23.6.8) (U.S. EPA 2010b).

11 **23.12.7 Changes or New Information Since the CRA-2009**

12 No specific changes were made to the CRA-2014 to demonstrate compliance with section
13 194.23(d). The DOE will continue to provide the EPA with unrestricted access to the computer
14 hardware and software. Thus, the DOE continues to demonstrate compliance with the provisions
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