

# Department of Energy

Carlsbad Field Office P. O. Box 3090 Carlsbad, New Mexico 88221 December 13, 2019

Mr. Dave Cobrain, Acting Chief Hazardous Waste Bureau New Mexico Environment Department 2905 Rodeo Park Drive East, Building 1 Santa Fe, New Mexico 87505

Subject: Notification of a Class 1 Permit Modification to the Waste Isolation Pilot Plant Hazardous Waste Facility Permit Number: NM4890139088-TSDF

Dear Mr. Cobrain:

Enclosed is a Notification of Class 1 Permit Modification for the following item:

Update Department of Energy, Carlsbad Field Office Acting Manager

We certify under penalty of law that this document and all attachments were prepared under our direction or supervision according to a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on our inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of our knowledge and belief, true, accurate, and complete. We are aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

If you have any questions, please contact Mr. Michael R. Brown at (575) 234-7476.

Sincerely,

Signatures on file

Gregory Sosson Acting Manager Carlsbad Field Office Sean Dunagan President and Project Manager Nuclear Waste Partnership LLC

Enclosure

cc: w/enclosure R. Maestas, NMED \*ED D. Biswell, NMED ED M. McLean, NMED ED CBFO M&RC \*ED denotes electronic distribution **Class 1 Permit Modification Notification** 

Update Department of Energy, Carlsbad Field Office Acting Manager

,

Waste Isolation Pilot Plant Carlsbad, New Mexico

WIPP Permit Number - NM4890139088-TSDF

December 2019

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# Acronyms, Abbreviations, and Units

CBFO	Carlsbad Field Office
CFR	Code of Federal Regulations
DOE	U.S. Department of Energy
NMAC NMED	New Mexico Administrative Code New Mexico Environment Department
Permit Permittees PMN	Waste Isolation Pilot Plant Hazardous Waste Facility Permit U.S. Department of Energy and Nuclear Waste Partnership LLC Permit Modification Notification
WIPP	Waste Isolation Pilot Plant

## **Overview of the Permit Modification Notification**

This document contains a Class 1 Permit Modification Notification (**PMN**) for the Waste Isolation Pilot Plant (**WIPP**) Hazardous Waste Facility Permit (**Permit**) Number NM4890139088-TSDF.

This PMN is being submitted by the U.S. Department of Energy (DOE) and Nuclear Waste Partnership LLC, collectively referred to as the Permittees, in accordance with Permit Part 1, Section 1.3.1. (20.4.1.900 New Mexico Administrative Code (NMAC) incorporating Title 40 of the Code of Federal Regulations (CFR) §270.42(a)). The PMN in this document is necessary to notify the New Mexico Environment Department (NMED) of changes which impact the Permit. This change does not reduce the ability of the Permittees to provide continued protection to human health and the environment.

The requested modification to the Permit and any related supporting documents are provided in this PMN. The proposed modifications to the text of the Permit have been identified using red text and <u>double underline</u> and a strikeout font for deleted information. All direct quotations are indicated by italicized text.

Attachment A Description of the Class 1 Permit Modification Notification

ltem No.	Affected Permit Section	Change Description	Category
1	Attachment A, Section A-1, <i>Facility Description</i> Attachment B, Part A-Hazardous Waste Permit Application Part A	This modification revises Attachment A, Section A-1, Facility Description, and Attachment B, Hazardous Waste Permit Application Part A, to change the Acting Manager of the U.S. Department of Energy (DOE) Carlsbad Field Office (CBFO) from Mr. Kirk D. Lachman to Mr. Gregory Sosson, effective December 9, 2019.	A.1

# Table 1. Class 1 Hazardous Waste Facility Permit Modification Notification

## Item 1

# Description

This modification revises Attachment A, Section A-1, *Facility Description*, and Attachment B, *Hazardous Waste Permit Application Part A*, to change the Acting Manager of the U.S. Department of Energy (**DOE**) Carlsbad Field Office (**CBFO**) from Mr. Kirk D. Lachman to Mr. Gregory Sosson, effective December 9, 2019.

## Basis

The change is classified as an "administrative and informational change" and is, therefore, a Class 1 modification pursuant to 20.4.1.900 NMAC (incorporating 40 CFR §270.42, Appendix I, A.1).

## Discussion

On December 9, 2019, Mr. Kirk D. Lachman was replaced by Mr. Gregory Sosson as the Acting Manager and responsible official for the DOE/CBFO. The revisions to Attachment A, Section A-1, and Attachment B, reflect this change and are necessary as Mr. Sosson is the signatory authority for the DOE/CBFO. Attachment B was updated using the *United States Environmental Protection Agency RCRA Hazardous Waste Part A Permit Application Instructions and Form*, 8700-23 (OMB# 2050-0024; expires 5/31/2020).

**Proposed Revised Permit Text:** 

# ATTACHMENT A

# GENERAL FACILITY DESCRIPTION AND PROCESS INFORMATION

A-1 Facility Description

## Abstract

NAME OF FACILITY: Waste Isolation Pilot Plant

OWNER and CO-OPERATOR:

U.S. Department of Energy P.O. Box 3090 Carlsbad, NM 88221

CO-OPERATOR:

Nuclear Waste Partnership LLC P.O. Box 2078 Carlsbad, NM 88221

RESPONSIBLE OFFICIALS: Kirk La

Kirk Lachman<u>Gregory Sosson</u> Acting Manager, DOE/Carlsbad Field Office Sean Dunagan Project Manager, Nuclear Waste Partnership LLC

30 miles east of Carlsbad on the Jal Highway, in

FACILITY MAILING ADDRESS:

U.S. Department of Energy P.O. Box 3090 Carlsbad, NM 88221

FACILITY LOCATION:

TELEPHONE NUMBER:

U.S. EPA I.D. NUMBER:

**GEOGRAPHIC LOCATION:** 

32° 22' 30" N 103° 47' 30" W

NM4890139088

Eddy County.

575/234-7300

DATE OPERATIONS BEGAN:

November 26, 1999

# United States Environmental Protection Agency RCRA SUBTITLE C SITE IDENTIFICATION FORM



#### 1. Reason for Submittal (Select only one.)

	Obtaining or updating an EPAID number for an on-going regulated activity that will continue for a period of time. (Includes HSM activity)
	Submitting as a component of the Hazardous Waste Report for (Reporting Year)
	Site was a TSD facility and/or generator of > 1,000 kg of hazardous waste, > 1 kg of acute hazardous waste, or > 100 kg of acute hazardous waste spill cleanup in one or more months of the reporting year (or State equivalent LQG regulations)
	Notifying that regulated activity is no longer occurring at this Site
	Obtaining or updating an EPA ID number for conducting Electronic Manifest Broker activities
X	Submitting a new or revised Part A Form

#### 2. Site EPA ID Number

4	8	9	0	1	З	9	0	8	8
	4	4 8	4 8 9	4 8 9 0	4 8 9 0 1	4 8 9 0 1 3	4 8 9 0 1 3 9	4 8 9 0 1 3 9 0	4 8 9 0 1 3 9 0 8

#### 3. Site Name

#### Waste Isolation Pilot Plant

#### 4. Site Location Address

Street Address	30 miles east of Carlsbad on Jal Highway					
City, Town, or Village	Carlsbad	County Eddy				
State NM	Country USA	Zip Code 88221				

#### 5. Site Mailing Address

Mailing Address		Same as Location Address
Street Address	P.O. Box 3090	
City, Town, or Villag	2 Carisbad	10 March 10
State NM	Country USA	Zip Code 88221

#### 5. Site Land Type

Private	County	District	Federal	Tribal	Municipal	State	Other
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#### 7. North American Industry Classification System (NAICS) Code(s) for the Site (at least 5-digit codes)

A. (Primary) 56221	C.
В.	D.

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EPA ID Number	N	М	4	8	9	0	1	3	9	0	8	8

#### 8. Site Contact Information

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contact Information			Same as Location Address
First Name Gregory		MI	Last Name Sosson
Title	Acting Manag	er, Carisbad Field Office	e (CBFO)
Street Address	P.O. Box 3090	)	
City, Town, or Village	Carlsbad		
State NM		Country USA	Zip Code 88221
Email Gregory.Soss	ion@cbfo.doe.gov	,	
Phone (575) 234-73	300	Ext	Fax (575) 234-7694

#### 9. Legal Owner and Operator of the Site

as Location Address
(mm/dd/yyyy)
ie Other
7694

B. Name of Site's L	agal Operator	_			Same as l	ocation Address
Full Name U.S. Department	t of Energy			Date Bec 05/18/18	-	(mm/dd/yyyy)
Operator Type Private Co Street Address	Dunty District P.O. Box 3080	🗙 Federal 🗌 Triba	ı 🔲	Municipal	State	Other
City, Town, or Villag	e Carisbad					
State NM		Country USA		Zip Code 8	8221	
Email Gregory.	Sosson@cbfo.doe.g	jov				
Phone (575) 234	-7300	Ext	1	Fax (	575) 234-769	4
Comments See Ite	m 18, Comments, fé	or additional operator.				

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EPA ID Number	N	м	4	8	9	0	1	3	9	0	8	8

#### 10. Type of Regulated Waste Activity (at your site)

Mark "Yes" or "No" for all current activities (as of the date submitting the form); complete any additional boxes as instructed.

A. Hazardous Waste Activities

<b>N</b>	N	1. Gen	Generator of Hazardous Waste—If "Yes", mark only one of the following—a, b, c											
		X	a. LQG	-Generates, in any calendar month (includes quantities imported by importer site) 1,000 kg/mo (2,200 lb/mo) or more of non-acute hazardous waste; or - Generates, in any calendar month, or accumulates at any time, more than 1 kg/mo (2.2 lb/mo) of acute hazardous waste; or - Generates, in any calendar month or accumulates at any time, more than 100 kg/mo (220 lb/mo) of acute hazardous spill cleanup material.										
			b. SQG	100 to 1,000 kg/mo (220-2,200 lb/mo) of non-acute hazardous waste and no more than 1 kg (2.2 lb) of acute hazardous waste and no more than 100 kg (220 lb) of any acute hazardous spill cleanup material.										
			c. VSQG	Less than or equal to 100 kg/mo (220 lb/mo) of non-acute hazardous waste.										
lf "Ye	s" above	e, indicat	e other ger	nerator activities in 2 and 3, as applicable.										
D	NN			nerator (generates from a short-term or one-time event and not from on-going s", provide an explanation in the Comments section.										
<b>N</b>		3. Mix	ed Waste (l	hazardous and radioactive) Generator										
×ک	N		ater, Storer activities.	or Disposer of Hazardous Waste-Note: A hazardous waste Part B permit is required for										
ΣY	N	5. Rec	eives Hazar	dous Waste from Off-site										
۲	×Ν	6. Recy	rder of Haz	ardous Waste										
	-		a. Recycle	r who stores prior to recycling										
			b. Recycle	r who does not store prior to recycling										
٦v	⊠¤	7. Exer	npt Boller a	nd/or Industrial Furnace—If "Yes", mark all that apply.										
			a. Small Q	uantity On-site Burner Exemption										
			b. Smeltin	g, Melting, and Refining Furnace Exemption										

**B. Waste Codes for Federally Regulated Hazardous Wastes.** Please list the waste codes of the Federal hazardous wastes handled at your site. List them in the order they are presented in the regulations (e.g. D001, D003, F007, U112). Use an additional page if more spaces are needed.

D004	D009	D021	D029	D035	D040	F004
D005	D010	D022	D030	D036	D043	F005
D006	D011	D026	D032	D037	F001	F006
D007	D018	D027	D033	D038	F002	F007
D008	D019	D028	D034	D039	F003	See Item 18

C. Waste Codes for State Regulated (non-Federal) Hazardous Wastes. Please list the waste codes of the State hazardous wastes handled at your site. List them in the order they are presented in the regulations. Use an additional page if more spaces are needed.

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EPA ID Number	N	M	4	8	9	0	1	3	9	0	8

11. Additional Regulated Waste Activities (NOTE: Refer to your State regulations to determine if a separate permit is required.) A. Other Waste Activities

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M. UUIOI TVA	and merin	
	1. Tran	sporter of Hazardous Waste—if "Yes", mark all that apply.
		a. Transporter
		b. Transfer Facility (at your site)
	2. Und	lerground Injection Control
	3. Uni	ted States Importer of Hazardous Waste
	4. Rec	ognized Trader—if "Yes", mark all that apply.
		a. Importer
		b. Exporter
⊡r ⊠ ¤	5. Imp that ap	orter/Exporter of Spent Lead-Acid Batterles (SLABs) under 40 CFR 266 Subpart G—If "Yes", mark all ply.
		a. Importer
		b. Exporter

#### **B. Universal Waste Activities**

	1. Lar apply.	rge Quantity Handler of Universal Waste (you accumulate 5,000 kg or more) - If "Yes" mark all that . Note: Refer to your State regulations to determine what is regulated.
		a. Batterles
		b. Pesticides
		c. Mercury containing equipment
		d. Lamps
		e. Other (specify)
		f. Other (specify)
		g. Other (specify)
ר א א	2. D activii	estination Fadility for Universal Waste Note: A hazardous waste permit may be required for this ly.

#### C. Usod Oil Activities

	N 1. Used Oil Transporter—If "Yes", mark all that apply.										
		a. Transporter									
		b. Transfer Facility (at your site)									
	2. Use	d Oil Processor and/or Re-refinerif "Yes", mark all that apply.									
		a. Processor									
		b. Re-refiner									
N N I	3. Off	Specification Used Oli Burner									
	4. Use	d Oil Fuel Marketer—If "Yes", mark all that apply.									
		a. Marketer Who Directs Shipment of Olf-Specification Used Oll to Off-Specification Used Oll Burner									
		b. Marketer Who First Claims the Used Oil Meets the Specifications									

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12. Eligible Academic Entities with Laboratories—Notification for opting into or withdrawing from managing laboratory hazardous wastes pursuant to 40 CFR 262 Subpart K.

	waste	ting into or currently operating under 40 CFR 262 Subpart K for the management of hazardous is in laboratories—If "Yes", mark all that apply. Note: See the item-by-item instructions for defini- of types of eligible academic entities.									
		1. College or University									
		2. Teaching Hospital that is owned by or has a formal written affiliation with a college or university									
		3. Non-profit institute that is owned by or has a formal written affiliation with a college or univer-									
<u></u>	Y 🕅 N B. Withdrawing from 40 CFR 262 Subpart K for the management of hazardous wastes in laboratories.										

#### 13. Episodic Generation

Y X Are you an SQG or VSQG generating hazardous waste from a planned or unplanned episodic event, lasting no more than 60 days, that moves you to a higher generator category. If "Yes", you must fill out the Addendum for Episodic Generator.

#### 14. LQG Consolidation of VSQG Hazardous Wasto

Y X Are you an LQG notifying of consolidating VSQG Hazardous Waste Under the Control of the Same Person pursuant to 40 CFR 262.17(f)? If "Yes", you must fill out the Addendum for LQG Consolidation of VSQGs hazardous waste.

## 15. Notification of LQG Site Closuro for a Contral Accumulation Area (CAA) (optional) OR Entire Facility (required)

Y XN LQG Site Closure of a Central Accumulation Area (CAA) or Entire Facility.								
A Central Accumulation Area (CAA) or Entire Facility								
B. Expected closure date:mm/dd/yyyy								
C. Requesting new closure date: mm/dd/yyyy								
D. Date closed : mm/dd/yyyy								
1. In compliance with the closure performance standards 40 CFR 262,17(a)(8)								
2. Not in compliance with the closure performance standards 40 CFR 262.17(a)(8)								

#### 16. Notification of Hazardous Secondary Material (HSM) Activity

	M	A. Are you notifying under 40 CFR 260.42 that you will begin managing, are managing, or will stop manag- ing hazardous secondary material under 40 CFR 260.30, 40 CFR 261.4(a)(23), (24), or (27)? If "Yes", you must fill out the Addendum to the Site Identification Form for Managing Hazardous Secondary Material.
Ľ	M	B. Are you notifying under 40 CFR 260.43(a)(4)(iii) that the product of your recycling process has levels of hazardous constituents that are not comparable to or unable to be compared to a legitimate product or intermediate but that the recycling is still legitimate? If "Yes", you may provide explanation in Comments section. You must also document that your recycling is still legitimate and maintain that documentation on site.

#### **17. Electronic Manifest Broker**

Y	×

N Are you notifying as a person, as defined in 40 CFR 260.10, electing to use the EPA electronic manifest system to obtain, complete, and transmit an electronic manifest under a contractual relationship with a hazardous waste generator?

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EPA ID Number	N	M	A	8	•	0	4	3	a	•	8	•
CPA ID Number	r.	EA1	4	•				3	9		0	0

18. Comments (include item number for each comment)

Section 9.B (continued):		
Full Name: Nuclear Waste Pa	rtnership LLC	
Date Became Operator (mm/	td/yyyy): 10/01/2012	
Operator Type: Private		
Street Address: P.O. Box 207	78	
City, Town, or Village: Carlsb	ad	
State: NM	Country: USA	Zip Code: 88221
Email: Sean.Dunagan@wipp	ws	
Phone: (676) 234-7400	Ext:	Fax: (576) 234-7048
Section 10.B (continued): F0	09, P015, P030, P098, P099, P1	08, P120, U002, U003, U019, U037, U043,
U044, U052, U070, U072, U07	8, U079, U103, U106, U108, U1	22, U133, U134, U161, U154, U169, U196,

19. Certification i certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting faise information, including the possibility of fines and imprisonment for knowing violations. Note: For the RCRA Hazardous Waste Part A permit Application, all owners and operators must sign (see 40 CFR 270.10(b) and 270.11).

Signature of legal owner, operator or authorized representative Original Signature on File	Date (mm/dd/yyyy) 12/13/2019
Printed Name (First, Middle Initial Last) Gregory Sosson	Title Acting Manager, Carlsbad Field Office (CBFO)
Email Gregory.Sosson@cbfo.doe.gov	· · · · · · · · · · · · · · · · · · ·
Signature of legal owner, operator or authorized representative	Date (mm/dd/yyyy)
Original Signature on File	12/13/2019
Original Signature on File Printed Name (First, Middle Initial Last) Sean Dunagan	12/13/2019 Title Project Manager, Nuclear Waste Partnership LLC

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Imber N M 4 8 9 0 1 3 9 0 8 8

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United States Environmental Protection Agency



HAZARDOUS WASTE PERMIT PART A FORM

1. Facility Permit Contact

First Name	Same as Site Contact	MI	Last Name	· · · · · · · ·
Title				
Email			12 1-0 1 1 1 1	
Phone	N 1 14	Ext	Fax	

#### 2. Facility Permit Contact Mailing Address

Street Address Same as Site Mailing Address										
City, Town, or Villa	City, Town, or Village									
State	Country	Zip Code								

#### 3. Facility Existence Date (mm/dd/yyyy)

05/18/1981

4. Other Environmental Permits

A. Permit Type	B. Permit Number										C. Description			
											See Permit Attachment B, Appendix B1			
	-	-	$\square$	_	+		-	_	_					
					+									
	_	_		_	-									
									1					

5. Nature of Business

The Waste Isolation Pilot Plant (WIPP) is a U.S. Department of Energy facility which entails receiving, unloading, and transferring radioactive mixed waste from the surface of the site to the underground hazardous waste management units. Waste is emplaced in an underground geologic repository horizon located in a deep-bedded salt formation approximately 2,150 feet beneath the surface.

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6. Process Codes and Design Capacities

Γ	Line		A.1	Process	Code	B. Process De	sign Capacity	C. Process Total			
	Num	ber				(1) Amount	(2) Unit of Measure	Number of Units	D, Unit Name		
		1	X	0	4	18000.00	С	002	Panels 1 and 2		
		2	X	0	4	18750.00	С	001	Panel 3		
		3	X	0	4	19106.00	С	001	Panel 4		
		4	X	0	4	19195.00	С	001	Panel 5		
									See attached		

8

7. Description of Hazardous Wastes (Enter codes for Items 7.A, 7.C and 7.D(1))

		A	EPA H	lazard	ous	B. Estimated	C. Unit of							D	. Pro	C8334	3
Line	No.		Wast	a No.		Annual Qty of Waste	ly of				l) Pr	00833	Cod		<ul> <li>(2) Process Description</li> <li>(if code is not entered in 7.D1))</li> </ul>		
	1	D	0	0	4	903	M	X	0	4	S	0	1	S	0	1	
	2	D	0	0	6	484	М	X	0	4	S	0	1	S	0	1	
	3	D	0	0	6	1819	M	X	0	4	S	0	1	S	0	1	
	4	D	0	0	7	1248	М	X	0	4	S	0	1	S	0	1	
	5	D	0	0	8	3248	M	X	0	4	S	0	1	S	0	1	
	6	D	0	0	9	1727	M	X	0	4	S	0	1	S	0	1	
	7	D	0	1	0	188	M	X	0	4	S	0	1	S	0	1	
	8	D	0	1	1	1090	М	X	0	4	S	0	1	S	0	1	
	9	D	0	1	8	749	М	X	0	4	S	0	1	s	0	1	
1	0	D	0	1	9	761	M	X	0	4	S	0	1	S	0	1	
																	See attached

#### 8. Map

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Attach to this application a topographical map, or other equivalent map, of the area extending to at least one mile beyond property boundaries. The map must show the outline of the facility, the location of each of its existing intake and discharge structures, each of its hazardous waste treatment, storage, or disposal facilities, and each well where it injects fluids underground. Include all spring, rivers, and other surface water bodies in this map area. See instructions for precise requirements.

#### 9. Facility Drawing

All existing facilities must include a scale drawing of the facility. See instructions for more detail.

#### 10. Photographs

All existing facilities must include photographs (aerial or ground-level) that clearly delineate all existing structures; existing storage, treatment, and disposal areas; and sites of future storage, treatment, or disposal areas. See instructions for more detail.

#### 11. Comments

See Hazardous Waste Permit Part A Form, Narrative to Item 6. Process Codes and Design Capacities.

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## **RCRA PART A APPLICATION CERTIFICATION**

The U.S. Department of Energy (DOE), through its Carlsbad Field Office, has signed as "owner and operator," and Nuclear Waste Partnership LLC, the Management and Operating Contractor (MOC), has signed this application for the permitted facility as "co-operator."

The DOE has determined that dual signatures best reflect the actual apportionment of Resource Conservation and Recovery Act (RCRA) responsibilities as follows:

The DOE's RCRA responsibilities are for policy, programmatic directives, funding and scheduling decisions, Waste Isolation Pilot Plant (WIPP) requirements of DOE generator sites, auditing, and oversight of all other parties engaged in work at the WIPP, as well as general oversight.

The MOC's RCRA responsibilities are for certain day-to-day operations (in accordance with general directions given by the DOE and in the Management and Operating Contract as part of its general oversight responsibility), including, but not limited to, the following: certain waste handling, monitoring, record keeping, certain data collection, reporting, technical advice, and contingency planning.

For purposes of the certification required by Title 20 of the New Mexico Administrative Code, Chapter 4, Part 1 (20.4.1 NMAC), Subpart IX, §270.11(d), the DOE's and the MOC's representatives certify, under penalty of law that this document and all attachments were prepared under their direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on their inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of their knowledge and belief, true, accurate, and complete for their respective areas of responsibility. We are aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Owner and Operator Signature:	Original signed by Gregory Sosson
Title:	
for:	U.S. Department of Energy
Date:	12/13/2019
Co-Operator Signature:	Original signed by Sean Dunagan
Title:	Project Manager
for:	Nuclear Waste Partnership LLC
Date:	12/13/2019

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