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NEW MEXICO ENVIRONMENT DEPARTMENT

Water and Waste Management Division

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RON CURRY Secretary

JON GOLDSTEIN Deputy Secretary

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

March 25, 2008

David Moody, Manager Carlsbad Field Office Department of Energy P.O. Box 3090 Carlsbad, New Mexico 88221-3090 Farok Sharif Washington TRU Solutions LLC P.O. Box 2078 Carlsbad, New Mexico 88221-5608

RE: FINAL DETERMINATION, CLASS 2 MODIFICATION REQUESTS WIPP HAZARDOUS WASTE FACILITY PERMIT EPA I.D. NUMBER NM4890139088

Dear Dr. Moody and Mr. Sharif:

The New Mexico Environment Department (**NMED**) hereby approves with changes the permit modification requests (**PMRs**) to the WIPP Hazardous Waste Facility Permit as submitted to the Hazardous Waste Bureau in the following documents:

- Request for Class 2 Permit Modification (Electronic Operating Record), Letter Dated 11/20/07, Rec'd 11/26/07
- Request for Class 2 Permit Modification (Hydrogen/Methane Monitoring), Letter Dated 11/20/07, Rec'd 11/26/07

The following items were included in these submittals:

- 1. Allow the WIPP Operating Record to be maintained in an unalterable, searchable electronic format;
- 2. Monitor each full panel for hydrogen and methane until final panel closure;
- 3. Establish action levels for hydrogen and methane;
- 4. Install substantial barriers and steel bulkheads to isolate a full panel for monitoring purposes;
- 5. Evaluate the monitoring data to determine an appropriate final closure system;
- 6. revise the location and frequency of volatile organic compound (**VOC**) monitoring in full panels until final panel closure;

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- 7. Inspect and certify the explosion-isolation walls in Panels 1 and 2 and inspect the bulkheads in Panels 3 through 7 until final panel closure; and
- 8. Extend the final closure in Panels 1 through 7 to 2016.

These Class 2 PMRs were processed in accordance with the requirements specified in 20.4.1.900 NMAC (incorporating 40 CFR §270.42(b)). They were subject to a sixty (60) day public comment period running from November 21, 2007 through January 21, 2008, during which NMED received written specific comments from a total of five individuals and organizations.

NMED is also incorporating into the revised Permit the following Class 1 modifications:

- Request for Permit Modification Determination of Class (Storage of Records), Letter Dated 7/25/07, Rec'd 7/27/07 (determined to be a Class 1 by NMED in the letter dated 9/13/07)
- Request for Permit Modification Determination of Class (45 Day Public Comment Period), Letter Dated 8/14/07, Rec'd 8/15/07 (determined to be a Class 1 by NMED in the letter dated 9/13/07)
- Notification of Class 1 Permit Modification (WTS General Manager), Letter Dated 9/11/07, Rec'd 9/17/07
- Notification of Class 1 Permit Modification (Many Things), Letter Dated 9/11/07, Rec'd 9/17/07
- Request for Class 1* Permit Modification (Change in Operational Control), Letter Dated 11/19/07, Rec'd 11/26/07
- Notification of Class 1 Permit Modification (Editorial Changes), Letter Dated 2/1/08, Rec'd 2/5/08

Today's approval includes the Class 1* modification requiring prior written agency approval regarding change of operational control. These Class 1 PMRs were processed in accordance with the requirements specified in 20.4.1.900 NMAC (incorporating 40 §270.42(a)).

NMED hereby approves these modifications with changes as noted in Attachment 1. Attachment 2 contains the redline/strikeout pages of the modified permit to help the reader rapidly identify each modification. Language deleted from the permit is stricken out. Language added to the permit is highlighted in redline. Specific language changes imposed by NMED are distinguished from language changes proposed in the modification request by yellow highlighting. Also enclosed is a CD-ROM containing the modified files in WordPerfect 12 redline/strikeout format as well as files with markings and comments removed. An electronic version of the modified permit with markings removed will be publicly posted on the NMED WIPP Information Page at <htp://www.nmenv.state.nm.us/wipp/download.html>.

For purposes of version control, please note that NMED has established the date of these modified module and attachment pages as March 25, 2008. The effective date of the permit modification approval is your date of receipt of this letter

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NMED is providing full response to all public comments under separate cover.

If you have any questions regarding this matter, please contact Steve Zappe of my staff at (505) 476-6051.

Sincerely, Kon Goldstein

Acting Director Water and Waste Management Division

JG/soz

Attachment 1 – changes to permit modification request Attachment 2 – redline/strikeout pages

cc w/o Attachment 2

James Bearzi, NMED HWB John Kieling, NMED HWB Steve Zappe, NMED HWB Laurie King, EPA Region 6 Tom Peake, EPA ORIA

cc w/ Attachments

Chuck Noble, NMED OGC Connie Walker, Trinity Engineering File: Red WIPP '08

Attachment 1

Changes to Permit Modification Request

NMED is presenting changes to the permit modification requests (**PMRs**) by Module and Attachment rather than by PMR submittal date to summarize the changes in a more logical manner, because some of the PMRs included multiple modifications for a particular module or attachment that were not presented sequentially. NMED changes are indicated in yellow highlight in Attachment 2 to this letter.

Module I

- Permit Condition I.D.13, "Substantial Barrier" definition replaced the undefined term "the HWFP" (not used anywhere in the Permit) with a reference to Permit Attachment M2, consistent with current permit construction (November 20, 2007, Item 1).
- Permit Condition I.D.14, "Bulkhead" definition added reference to Permit Attachment M2, consistent with current permit construction (November 20, 2007, Item 1).
- Permit Condition I.D.15, "Explosion-Isolation Wall" definition added reference to Permit Attachment M2, consistent with current permit construction. Also hyphenated the term "explosion-isolation wall" here and elsewhere, consistent with use throughout the Permit (November 20, 2007, Item 1).
- "Lower Explosive Limit definition deleted this definition because it is commonly understood in the general literature and thus does not need to be expressly defined in the Permit (November 20, 2007, Item 1).
- Permit Condition I.D.15, "Filled Panel" definition equated "panel" to "underground HWDU", added reference to Module IV, consistent with current permit construction. Also broadened the definition of "filled" in response to public comment from SRIC but using language consistent with existing language in Permit Attachment I (November 20, 2007, Item 1).

Module II

• Permit Condition II.K.1 – changed language to "Unless specifically prohibited by <u>this</u> Permit,..." to be consistent with current permit construction (November 19b, 2007, Item 1.a).

Module IV

- Permit Condition IV.A added remote-handled waste to the condition for consistency with the rest of the Permit.
- Permit Condition IV.D.3 added "disposal room" to text of condition for completeness, added reference to description of explosion-isolation wall in Permit Attachment I1, and clarified that disposal room monitoring would be discontinued only in a panel in which an explosion-isolation was installed (November 20, 2007, Item 1).
- Permit Condition IV.F.1.b changed passive voice to active voice (November 20, 2007, Item 1).
- Permit Condition IV.F.5.a corrected name from "Program" to "Plan" (November 20, 2007, Item 1).
- Permit Condition IV.F.5.b edited Permittees' public comment for consistency with similar requirements (e.g., see Permit Condition IV.F.2.b).

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- Permit Condition IV.F.5.c clarified that either hydrogen or methane exceedance of their respective action levels would trigger notification (November 20, 2007, Item 1).
- Permit Condition IV.F.5.d cleaned up language ambiguities such as "reached or exceeded", that at least one compound must exceed the action level; identified which panels would be subject to remedial action; changed from passive to active voice (November 20, 2007, Item 1).
- Permit Condition IV.F.5.e rewrote entire condition to clarify two distinct notifications (loss of sampling line, results of evaluation of sampling line loss) (November 20, 2007, Item 1).
- List of Permit Attachments added reference to Attachment N1 for consistency (November 20, 2007, Item 1).

Permit Attachment A

• Section A-6 – added acronym for Washington Group International in September 16, 2004 entry; changed date of August 2, 2007 entry to August 6, 2007 to reflect actual NMED receipt date, rewrote entry to more accurately reflect content of August 2 correspondence and for consistency; changed date of November 20, 2007 entry to November 26, 2007 to reflect actual NMED receipt date, rearranged and edited entry to more accurately reflect changed of operational control (November 19a, 2007, Item 1.a).

Permit Attachment B

• Section B-4a(7) – minor punctuation correction (July 20, 2007, Item 1).

Permit Attachment B2

- Section B2-1a clarified the definition of *n* (September 11, 2007, Item 7.a).
- Section B2-1b edited sentence regarding situation if there are fewer than the minimum or required number of containers to be consistent with modifications associated with explanation after Equation B2-3 (September 11, 2007, Item 7.a).
- Section B2-2b replace "drums" with "containers" for consistency, include reference to EPA's SW-846 (September 11, 2007, Item 7.a).

Permit Attachment I

- Introduction struck the word "when" that was missed when the Attachment was revised on October 16, 2006 (311/RH PMR).
- Section I-1d(1) add specific day of the month for completion of final closure (November 20, 2007, Item 1).
- Table I-1, Notes 5 and 6 add specific day of the month for completion of final closure (November 20, 2007, Item 1).

Permit Attachment M1

• Section M1-1d(2) – edit a missing change to waste shaft conveyance nomenclature (September 11, 2007, Item 9.a).

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Permit Attachment M2

- Section M2-1 edit a missing change to waste shaft conveyance nomenclature (September 11, 2007, Item 9.a).
- Section M2-2a(1) edit a missing change to waste shaft conveyance nomenclature (September 11, 2007, Item 9.a).
- Section M2-2b edit a missing change to waste shaft conveyance nomenclature (September 11, 2007, Item 9.a).

Permit Attachment N

- Section N-3a(3) clarified that disposal room VOC monitoring would be discontinued only in a panel in which an explosion-isolation was installed (November 20, 2007, Item 1).
- Section N-3d(2) edited and relocated language from new Section N-6 regarding disposal room VOC sampling schedule in filled panels (November 20, 2007, Item 1).
- Section N-5 edit for consistency to remove redundant statement, "of this Attachment", when the section number was provided (November 20, 2007, Item 1).
- Section N-6 clarified VOC monitoring was for disposal rooms, not repository monitoring (November 20, 2007, Item 1).

Permit Attachment N1 – (all November 20, 2007, Item 1)

- Section N1-1 deleted the phrase "in filled rooms" when referencing where hydrogen and methane are generated, as it implied monitoring would commence when a room was filled.
- Section N1-2 added definition of "filled panel" consistent with Module I; clarified that monitoring would commence after installation of substantial barriers, bulkheads, and additional monitoring locations in filled panels; clarified where the "existing VOC monitoring lines" were specified in the Permit; clarified the term "back" and that the additional locations are in the access drifts.
- Section N1-3 clarified and made consistent the criteria for monthly and weekly monitoring.
- Section N1-4 added reference to EPA Compendium Method TO-15.
- Section N1-5a added reference to EPA Compendium Method TO-15.
- Section N1-8 deleted "the" when referring to NMED to be consistent with Permit construction.
- Section N1-9 added a list of references.

Attachment 2 Redline/Strikeout Pages

I.D.11. <u>Waste Characterization</u>

"Waste characterization" or "characterization" means the activities performed by the waste generator/storage sites to obtain information used by the Permittees to satisfy the general waste analysis requirements of 20.4.1.500 NMAC (incorporating 40 CFR §264.13(a)). Characterization occurs before waste containers have been certified for disposal at WIPP.

I.D.12. <u>Waste Confirmation</u>

"Waste confirmation" or "confirmation" means the activities performed by the Permittees to satisfy the requirements specified in Section 310 of Pub. L. 108-447. Confirmation occurs after waste containers have been certified for disposal at WIPP.

I.D.13. <u>Substantial Barrier</u>

"Substantial barrier" means salt or other non-combustible material installed between the waste face and the bulkhead to protect the waste from events such as ground movement or vehicle impacts. The substantial barrier incorporates the chain link and brattice cloth room closure specified in the HWFP Permit Attachment M2.

I.D.14. <u>Bulkhead</u>

"Bulkhead" means a steel structure, with flexible flashing, that is used to block ventilation as specified in Permit Attachment M2.

I.D.15. <u>Explosion-Isolation Wall</u>

"Explosion-isolation wall" means the 12-foot wall intended as an explosion isolation device that is part of the approved panel-closure system specified in Permit Attachment I1.

<mark>I.D.16. <u>Lower Explosive Limit</u></mark>

"Lower Explosive Limit" means the lowest concentration in air at which a gas will ignite and explode. The terms lower explosive limit and lower flammability limit are used interchangeably in fire science literature.

I.D.17. Filled Panel

"Filled panel" means a<mark>n Underground H</mark>azardous <mark>W</mark>aste <mark>D</mark>isposal <mark>U</mark>nit <mark>specified in Permit Module IV that</mark> will no longer receive TRU mixed waste for emplacement. implement the requirements of 20.4.1.500 NMAC (incorporating 40 CFR §264.56).

II.J. <u>MANIFEST SYSTEM</u>

The Permittees shall comply with the manifest requirements of 20.4.1.500 NMAC (incorporating 40 CFR §§264.71 and 264.72). The Permittees shall not accept for storage or disposal any mixed waste from an off-site source without an accompanying manifest.

II.K. <u>RECORDKEEPING AND REPORTING</u>

In addition to the recordkeeping and reporting requirements specified elsewhere in this Permit, the Permittees shall comply with the following conditions:

II.K.1. Operating Record

The Permittees shall maintain a written operating record at the facility, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.73(a)). The written operating record shall include all information required under 20.4.1.500 NMAC (incorporating 40 CFR §264.73(b)) subject to the limitations on the storage of classified information as discussed in Permit Attachment B-1c. Unless specifically prohibited by this Permit, an electronic record that cannot be altered by the user and capable of producing a paper copy shall be deemed to be a written record. The Permittees shall maintain the operating record until closure of the facility.

II.K.2. <u>Biennial Report</u>

The Permittees shall submit to the Secretary a biennial report, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.75).

II.L. <u>GENERAL CLOSURE REQUIREMENTS</u>

II.L.1. Performance Standard

The Permittees shall close the facility as specified in the Closure Plan, Permit Attachment I (Closure Plan), and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.111).

II.L.2. <u>Amendment to Closure Plan</u>

The Permittees shall amend the Closure Plan, Permit Attachment I, as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.112(c)), whenever necessary.

submit a report to the Secretary by October 27 of each year summarizing CH Bay Surge Storage Area usage.

Table <u>III.A.1</u> - WHB Unit			
Description	Area	Maximum Capacity	Container Equivalent
CH Bay Storage Area	26,151 ft ² (2,430 m ²)	4,800 ft ³ (135.9 m ³)	17 -13 loaded facility pallets and 4 CH Packages at the TRUDOCKS
CH Bay Surge Storage Area	included in CH Bay Storage Area	1,600 ft ³ (45.3 m ³)	5 loaded facility pallets
Derived Waste Storage Area	included in CH Bay Storage Area	66.3 ft ³ (1.88 m ³)	1 Standard Waste Box
Total for CH Waste	26,151 ft ² (2,430 m ²)	6,466.3 ft ³ 183.1 m ³	
RH Bay	12,552 ft ² (1,166 m ²)	156 ft ³ (4.4 m ³)	2 loaded casks and 1 drum of derived waste
Cask Unloading Room	382 ft ² (36 m ²)	74 ft ³ (2.1 m ³)	1 loaded cask
Hot Cell	1,841 ft ² (171 m ²)	94.9 ft ³ (2.7 m ³)	10- 12 drums and 1 drum of derived waste
Transfer Cell	1,003 ft ² (93 m ²)	31.4 ft ³ (0.89 m ³)	1 canister
Facility Cask Loading Room	1,625 ft ² (151 m ²)	31.4 ft ³ (0.89 m ³)	1 canister
Total for RH Waste	17,403 ft ² (1,617 m ²)	387.7 ft ³ (11.0 m ³)	
Facility Total	43,554 ft ² (4,047,m ²)	6,854 ft ³ (194.1 m ³)	-

III.A.1.e. Storage on pallets - the Permittees shall
store TRU mixed waste containers unloaded from
the Contact-Handled Packages (TRUPACT-II or
HalfPACT shipping containers) on pallets in
the WHB Unit, as described in Permit
Attachment M1, Section M1-1c(1).

IV. MODULE IV - GEOLOGIC REPOSITORY DISPOSAL

IV.A. <u>DESIGNATED DISPOSAL UNITS</u>

This Module authorizes the management and disposal of contact-handled (CH) and remote-handled (RH) transuranic (TRU) mixed waste containers in the Underground Hazardous Waste Disposal Units (Underground HWDUs) identified herein. Specific facility and process information for the management and disposal of CH and RH TRU mixed waste in the Underground HWDUs is incorporated in Permit Attachment M2 (Geologic Repository).

IV.A.1. <u>Underground Hazardous Waste Disposal Units</u>

The Underground HWDUs are located at the WIPP facility approximately 2150 feet (665 meters) below the ground surface within the Salado formation. An Underground HWDU is a single excavated panel, consisting of seven rooms and two access drifts, designated for disposal of TRU mixed waste containers.

The Permittees may dispose TRU mixed waste in the Underground HWDUs, provided the Permittees comply with the following conditions:

- IV.A.1.a. <u>Disposal containers</u> the Permittees shall dispose TRU mixed waste in containers specified in Permit Condition <u>IV.C.1</u>.
- IV.A.1.b. <u>Disposal locations and quantities</u> the Permittees shall dispose TRU mixed waste containers in seven (7) Underground HWDUs, as specified in Table <u>IV.A.1</u> below and depicted in Permit Attachment M2, Figure M2-1. The Permittees may dispose quantities of TRU mixed waste containers in these locations not to exceed the maximum capacities specified in Table <u>IV.A.1</u> below. The Permittees may increase these capacities subject to the following conditions:
 - i. The Permittees may submit a Class 1 permit modification requiring prior approval of the Secretary in accordance with 20.4.1.900 NMAC (incorporating 40 CFR §270.42(a)) to increase the CH TRU mixed waste capacity by 35,300 ft³ (1,000 m³) or less, and the RH TRU mixed waste capacities in Panels 5 and 6 to a maximum of 22,950 ft³ (650 m³).

At least fifteen (15) calendar days before submittal to NMED, the Permittees shall post a link to the Class 1 permit modification on the WIPP Home Page and inform those on the e-mail notification list.

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> ii. Notwithstanding Permit Condition IV.A.1.b.i, any Underground HWDU CH TRU waste capacity may be increased by up to 25 percent of the total maximum capacity in Table IV.A.1 by submitting a Class 2 permit modification request in accordance with 20.4.1.900 NMAC (incorporating 40 CFR §270.42(b)).

Table <u>IV.A.1</u> - Underground HWDUs				
Description1	Waste Type	Maximum Capacity ²	Container Equivalent	Final Waste Volume
Panel 1	CH TRU	636,000ft ³ (18,000 m ³)		371,000 ft ³ (10,500 m ³)
Panel 2	CH TRU	636,000 ft ³ (18,000 m ³)		634,500 ft ³ (17,998 m ³)
Panel 3	CH TRU	662,150 ft ³ (18,750 m ³)		569,164 ft ³ (17,092 m ³)
Panel 4	CH TRU	662,150 ft ³ (18,750 m ³)		
	RH TRU	12,570 ft ³ (356 m ³)	400 RH TRU Canisters	
Panel 5	CH TRU	662,150 ft ³ (18,750 m ³)		
	RH TRU	15,720 ft ³ (445 m ³)	500 RH TRU Canisters	
Panel 6	CH TRU	662,150 ft ³ (18,750 m ³)		
	RH TRU	18,860 ft ³ (534 m ³)	600 RH TRU Canisters	
Panel 7	CH TRU	662,150 ft ³ (18,750 m ³)		
	RH TRU	22,950 ft ³ (650 m ³)	730 RH TRU Canisters	
Total	CH TRU	4,582,750 ft ³ (129,750 m ³)		
	RH TRU	70,100 ft ³ (1,985 m ³)	2230 RH TRU Canisters	

¹ The area of each panel is approximately 124,150 ft² (11,533 m²).

2 "Maximum Capacity" is the maximum volume of TRU mixed waste that may be emplaced in each panel. The maximum repository capacity of "6.2 million cubic feet of transuranic waste" is specified in the WIPP Land Withdrawal Act (Pub. L. 102-579, as amended)

Table <u>IV.D.1</u> - VOC Room-Based Limits		
Compound	VOC Room-Based Concentration Limit (PPMV)	
Carbon Tetrachloride	9625	
Chlorobenzene	13000	
Chloroform	9930	
1,1-Dichloroethene	5490	
1,2-Dichloroethane	2400	
Methylene Chloride	100000	
1,1,2,2-Tetrachloroethane	2960	
Toluene	11000	
1,1,1-Trichloroethane	33700	

There are no maximum concentration limits for other VOCs.

IV.D.2. <u>Determination of VOC Room-Based Limits</u>

The Permittees shall confirm the VOC concentration and emission rate limits identified in Permit Condition $\underline{IV.D.1}$ using the VOC Monitoring Plan specified in Permit Attachment N (Volatile Organic Compound Monitoring Plan). The Permittees shall conduct monitoring of VOCs as specified in Permit Conditions $\underline{IV.F.2}$ and $\underline{IV.F.3}$.

IV.D.3. <u>Ongoing Disposal Room VOC Monitoring in Panels 3 Through</u> <u>7</u>

The Permittees shall continue disposal room VOC monitoring in Room 1 of Panels 3 through 7 after completion of waste emplacement until final panel closure unless the explosion-isolation wall specified in Permit Attachment II is installed in any of these the panels.

IV.E. DESIGN, CONSTRUCTION, AND OPERATION REQUIREMENTS

The Permittees shall design, construct, and operate the Underground HWDUs as specified by the following conditions and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.601):

IV.E.1. <u>Repository Design</u>

The Permittees shall construct each Underground HWDU in conformance with the requirements specified in Permit Attachment M2 and Permit Attachment M3 (Drawing Number 51-W-214-W, "Underground Facilities Typical Disposal Panel").

area intake ventilation drift or the exhaust ventilation drift to access the mining and construction areas.

- IV.E.3.b. <u>Ventilation</u> the Permittees shall maintain a minimum running annual average mine ventilation exhaust rate of 260,000 standard ft³/min and a minimum active room ventilation rate of 35,000 standard ft³/min when workers are present in the room, as specified in Permit Attachment M2, Section M2-2a(3), "Subsurface Structures (Underground Ventilation System Description)" and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.601(c)).
- IV.E.3.c. Ventilation barriers the Permittees shall construct ventilation barricades in active Underground HWDUs to prevent the flow of mine ventilation air through full disposal rooms, as specified in Permit Attachment M2, Section M2-2a(3), "Subsurface Structures (Underground Ventilation System Description)" and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.601(c)).

IV.F. <u>MAINTENANCE AND MONITORING REQUIREMENTS</u>

The Permittees shall maintain and monitor the Underground HWDUs as specified by the following conditions and as required by 20.4.1.500 NMAC (incorporating 40 CFR §§264.601 and 264.602):

IV.F.1. <u>Geomechanical Monitoring</u>

- IV.F.1.a. Implementation of geomechanical monitoring program
 the Permittees shall implement a geomechanical
 monitoring program in each Underground HWDU as
 specified in Permit Attachment M2, Section M2 5b(2), "Geomechanical Monitoring" and as required
 by 20.4.1.500 NMAC (incorporating 40 CFR §264.602).
- IV.F.1.b. <u>Reporting requirements</u> the Permittees shall submit to the Secretary an annual report, beginning twelve (12) months after issuance of this Permit, evaluating the geomechanical monitoring program and shall include geomechanical data collected from each Underground HWDU during the previous year, as specified in Permit Attachment M2, Section M2-5b(2), "Geomechanical Monitoring", and shall also include a map showing the current status of HWDU mining. The Permittees shall also submitted at that time will be an annual certification by a registered professional engineer certifying the stability of any explosion-isolation walls. The Permittees will shall also notify the e-mail

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notification list within seven (7) calendar days of submittal of this certification.

IV.F.1.c. Notification of adverse conditions - when evaluation of the geomechanical monitoring system data identifies a trend towards unstable conditions which requires a decision whether to terminate waste disposal activities in any Underground HWDU, the Permittees shall provide the Secretary with the same report provided to the WIPP Operations Manager within five (5) working seven (7) calendar days of its issuance, as specified in Permit Attachment M2, Section M2-5b(2)(a), "Description of the Geomechanical Monitoring System".

IV.F.2. <u>Repository Volatile Organic Compound Monitoring</u>

- IV.F.2.a. <u>Implementation of repository VOC monitoring</u> the Permittees shall implement repository VOC monitoring as specified in Permit Attachment N (Volatile Organic Compound Monitoring Plan) and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.602 and §264.601(c)). The Permittees shall implement repository VOC monitoring within thirty (30) calendar days of issuance of this Permit until the certified closure of all Underground HWDUs.
- IV.F.2.b. <u>Reporting requirements</u> the Permittees shall report to the Secretary semi-annually, beginning twelve (12) months after issuance of this Permit, the data and analysis of the VOC Monitoring Plan.
- IV.F.2.c. Notification requirements the Permittees shall
 notify the Secretary in writing, within five (5)
 days seven (7) calendar of obtaining validated
 analytical results, whenever the concentration of
 any VOC specified in Table <u>IV.D.1</u> exceeds the
 concentration of concern specified in Table
 <u>IV.F.2.c</u> below.

The Permittees shall notify the Secretary in writing, within five (5) working seven (7) calendar days of obtaining validated analytical results, whenever the running annual average concentration (calculated after each sampling event) for any VOC specified in Table <u>IV.D.1</u> exceeds the concentration of concern specified in Table <u>IV.F.2.c</u> below.

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IV.F.3. Disposal Room Volatile Organic Compound Monitoring

- IV.F.3.a. Implementation of disposal room VOC monitoring the Permittees shall implement disposal room VOC
 monitoring as specified in Permit Attachment N and
 as required by 20.4.1.500 NMAC (incorporating 40
 CFR §264.602 and §264.601(c)).
- IV.F.3.b. Notification requirements the Permittees shall
 notify the Secretary in writing, within five (5)
 working seven (7) calendar days of obtaining
 validated analytical results, whenever the
 concentration of any VOC specified in Table <u>IV.D.1</u>
 in any closed room in an active panel or in the
 immediately adjacent closed room exceeds the action
 levels specified in Table <u>IV.F.3.b</u> below.

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Table IV.F.3.b - Action Levels for Disposal Room Monitoring				
Compound	50% Action Level for VOC Constituents of Concern in Any Closed Room, ppmv	95% Action Level for VOC Constituents of Concern in Active Open or Immediately Adjacent Closed Room, ppmv		
Carbon Tetrachloride	4,813	9,145		
Chlorobenzene	6,500	12,350		
Chloroform	4,965	9,433		
1,1-Dichloroethene	2,745	5,215		
1,2-Dichloroethane	1,200	2,280		
Methylene Chloride	50,000	95,000		
1,1,2,2-Tetrachloroethane	1,480	2,812		
Toluene	5,500	10,450		
1,1,1-Trichloroethane	16,850	32,015		

IV.F.3.c. <u>Remedial action</u> - upon receiving validated analytical results that indicate one or more of the VOCs specified in Table <u>IV.D.1</u> in any of the closed rooms in an active panel has reached the "50% Action Level" in Table <u>IV.F.3.b</u>, the sampling frequency for such closed rooms will increase to once per week. The once per week sampling will continue either until the concentrations in the closed room(s) fall below the "50% Action Level" in

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Table <u>IV.F.3.b</u>, or until closure of Room 1 of the panel, whichever occurs first. If one or more of the VOCs in Table <u>IV.D.1</u> in the active open room or immediately adjacent closed room reaches the "95% Action Level" in Table <u>IV.F.3.b</u>, another sample will be taken to confirm the existence of such a condition. If the second sample confirms that one or more of VOCs in the immediately adjacent closed room have reached the "95% Action Level" in Table IV.F.3.b, the active open room will be abandoned, ventilation barriers will be installed as specified in Permit Condition <u>IV.E.3.c</u>, waste emplacement will proceed in the next open room, and monitoring of the subject closed room will continue at a frequency of once per week until commencement of panel closure.

- IV.F.4. <u>Mine Ventilation Rate Monitoring</u>
 - IV.F.4.a. Implementation of Mine Ventilation Rate Monitoring Plan - the Permittees shall implement the Mine Ventilation Rate Monitoring Plan specified in Permit Attachment Q (Mine Ventilation Rate Monitoring Plan) and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.602 and §264.601(c)). The Permittees shall implement this plan within thirty (30) calendar days of approval by the Secretary until the certified closure of all Underground HWDUS.
 - IV.F.4.b. <u>Reporting requirements</u> the Permittees shall report to the Secretary annually, beginning twelve (12) months after issuance of this Permit, the results of the data and analysis of the Mine Ventilation Rate Monitoring Plan.
 - IV.F.4.c. Notification requirements the Permittees shall calculate the running annual average mine ventilation exhaust rate on a monthly basis. In addition, the Permittees shall evaluate compliance with the minimum active room ventilation rate specified in Permit Condition <u>IV.E.3.b</u> on a monthly basis. Whenever the evaluation of the mine ventilation monitoring program data identifies that the ventilation rates specified in Permit Condition <u>IV.E.3.b</u> have not been achieved, the Permittees shall notify the Secretary in writing within five (5) working seven (7) calendar days.

IV.F.5. Hydrogen and Methane Monitoring Program

- IV.F.5.a. Implementation of hydrogen and methane monitoring the Permittees shall implement the Hydrogen and Methane Monitoring Program Plan specified in Permit Attachment N1.
- IV.F.5.b. <u>Reporting requirements</u> the Permittees shall report to the Secretary semi-annually, beginning twelve (12) months after issuance of this Permit, validated the data and analysis of from the Hydrogen and Methane Monitoring Plan.
- IV.F.5.c. Notification requirements the Permittees shall
 notify the Secretary in writing, within seven (7)
 calendar days of obtaining validated analytical
 results, whenever the concentration of hydrogen or
 methane in a filled panel exceeds the action levels
 specified in Table <u>IV.F.5.c</u> below.

The Permittees will also notify the e-mail notification list, within seven (7) calendar days of obtaining validated analytical results, if the concentration of hydrogen or methane in a filled panel exceeds these action levels are exceeded.

Table IV.F.5.c - Action Levels for Hydrogen and Methane Monitoring			
Compound	Action Level 1	Action Level 2	
Hydrogen	4,000 ppm	8,000 ppm	
Methane	5,000 ppm	10,000 ppm	

- IV.F.5.d. <u>Remedial action</u> upon receiving validated analytical results that indicate that at least one compound exceeded "Action Level 1" in Table <u>IV.F.5.c</u>, has been reached or exceeded the sampling frequency in that filled panel will be increased to once per weekly. Upon receiving validated analytical results that indicate that at least one compound exceeded "Action Level 2" in Table <u>IV.F.5.c</u> has been reached or exceeded in two consecutive weekly samples, the Permittees shall install in that panel the explosion-isolation wall specified in Permit Attachment I1 will be installed.
- IV.F.5.e. <u>Sampling line loss</u> any loss of sampling lines will be evaluated as described in Section N1-5b,

PERMIT MODULE IV Page IV-12 of 16 and notifications submitted to the Secretary and to the e-mail notification list within seven (7) calendar days of the discovery of loss of sampling line(s) the Permittees shall notify the Secretary in writing and the e-mail notification list within seven (7) calendar days of the discovery of loss of sampling line(s). The Permittees shall evaluate any loss of sampling lines as described in Permit Attachment N1, Section N1-5b, "Sample Tubing", and shall notify the Secretary in writing and the email notification list within seven (7) calendar days the results of such evaluation.

IV.G. <u>INSPECTION SCHEDULES AND PROCEDURES</u>

The Permittees shall inspect the Underground HWDUs at least weekly, as specified in Permit Attachment D (Inspection Schedule/Procedures, Tables D-1 and D-1a), and as required by 20.4.1.500 NMAC (incorporating 40 CFR §264.15). The Permittees shall perform these inspections to detect malfunctions, signs of deterioration, operator errors, discharges, or any other factors which have caused or may cause a release of hazardous wastes or hazardous waste constituents to the environment or which may compromise the ability of any Underground HWDU to comply with the environmental performance standards in 20.4.1.500 NMAC (incorporating 40 CFR §264.601).

IV.H. <u>RECORDKEEPING</u>

IV.H.1. Underground HWDU Location Map

The Permittees shall maintain, in the operating record, a map containing the exact location and dimensions of each Underground HWDU with respect to permanently surveyed benchmarks.

IV.H.2. <u>Disposal Waste Type and Location</u>

The Permittees shall maintain, in the operating record, a record identifying the types and quantities of TRU mixed waste in each Underground HWDU and the disposal location of each container or container assembly (e.g., a 7-pack of standard 55-gallons drums) within each Underground HWDU, using the following fields from the WWIS data dictionary:

- 1. Panel Number
- 2. Room Number or Drift Number
- 3. Row Number (for CH TRU mixed waste) or Borehole Number (for RH TRU mixed waste)
- 4. Column Number (for CH TRU mixed waste)
- 5. Column Height (for CH TRU mixed waste)
- 6. Container Type Code
- 7. Container Identification Number
- 8. Manifest Document Number

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PERMIT ATTACHMENTS

Permit Attachment D (as modified from WIPP RCRA Part B Permit Application, "Procedures to Prevent Hazards" - Chapter F).

Permit Attachment G (as modified from the WIPP RCRA Part B Permit Application, "Facility Description" - Chapter B).

Permit Attachment I (as modified from WIPP RCRA Part B Permit Application, "Closure Plans, Post-Closure Plans, and Financial Requirements" - Chapter I).

Permit Attachment II (as modified from WIPP RCRA Part B Permit Application, "Detailed Design Report for an Operational Phase Panel-Closure System" - Appendix I1).

Permit Attachment I2 (as modified from WIPP RCRA Part B Permit Application, "Waste Isolation Pilot Plant Shaft Sealing system Compliance Submittal Design Report" - Appendix I2, as replaced by Sandia Report SAND 96-1326).

Permit Attachment M1 (as modified from WIPP RCRA Part B Permit Application, "Facility and Process Information" - Chapter D).

Permit Attachment M2 (as modified from WIPP RCRA Part B Permit Application, "Facility and Process Information" - Chapter D).

Permit Attachment M3 (as modified from WIPP RCRA Part B Permit Application, "Underground Facilities Typical Disposal Panel" - Drawing Number 51-W-214-W).

Permit Attachment N (as modified from WIPP RCRA Part B Permit Application, "Confirmatory Volatile Organic Compound Monitoring Plan" - Appendix D20).

Permit Attachment N1 ("Hydrogen and Methane Monitoring Plan")

Permit Attachment Q ("Mine Ventilation Rate Monitoring Plan").

VII.O.2. After the Permittees submit the RFI Report and Summary, the Secretary shall either approve or disapprove them in writing.

If the Secretary approves the RFI Report and Summary, the Permittees shall mail the approved Summary to all individuals on the facility mailing list established pursuant to 20.4.1.1103 NMAC (referencing 40 CFR §124.10(c)(1)(ix)), within fifteen (15) calendar days of receipt of approval.

If the Secretary determines the RFI Report and Summary do not fully meet the objectives stated in Permit Condition VII.U, the Secretary may disapprove the RFI Report and Summary. If the Secretary disapproves the Report, the Secretary shall notify the Permittees in writing of the Report's deficiencies and require submittal of a revised RFI Report and Summary within thirty (30) calendar days of such notification, or the Secretary shall modify the RFI Report before approval. Once approved, the Summary shall be mailed to all individuals on the facility mailing list as specified above, unless the Permittees take exception to the conditions of the approved RFI Report. If the Permittees take exception to any portion of the RFI Report approved by the Secretary, written notification of the exception(s) will be sent to the Secretary in accordance with dispute resolution provisions of Permit Condition VII.F. The time periods set forth in this paragraph may be extended for good cause upon the Permittees' written request and the Secretary's written approval.

VII.O.3. Action levels, as discussed in Permit Condition VII.G, shall be used by the Permittees to determine the need for further corrective action under this Module. Action levels are not the same as cleanup levels, although in some cases a final cleanup level may equal the action level.

VII.P. DETERMINATION OF NO FURTHER ACTION

VII.P.1. Based on the results of the RFI and/or other relevant information, the Permittees may petition the Secretary for a Class III Permit modification under 20.4.1.900 NMAC (incorporating 40 CFR §270.42(c)) to terminate the RFI/CMS process for a specific SWMU. This petition shall contain information demonstrating that there are no releases of hazardous waste or hazardous constituents to the soil from a particular SWMU at the facility that pose threats to human health and/or the environment, as well as additional information required in 20.4.1.900 NMAC (incorporating 40 CFR §270.42(c)).

If, based upon review of the Permittees' request for a Permit modification, the results of the RFI, and other information, including comments received during the forty-five (45) calendar day public comment period required for Class III Permit modifications, the Secretary determines that releases or suspected releases which were investigated either are nonexistent or do not pose a threat to human health and/or the environment, the Secretary may grant the requested modification.

TABLE 2A SWMUS NOT REQUIRING AN RFI

SWMU NUMBER	NAME
TRU Mixed Waste Manag	gement Unit (3 SWMUs)
SWMU 013a	Waste Handling Building Unit
SWMU 013b	Parking Area Unit
SWMU 013c	Underground HWDU - Panel 1
SWMU 013d	Underground HWDU - Panel 2
SWMU 013e	Underground HWDU - Panel 3
SWMU 013f	Underground HWDU - Panel 4

ATTACHMENT A

GENERAL FACILITY DESCRIPTION AND PROCESS INFORMATION

1	A-1	Facility Description	
2		Abstract	
3		NAME OF FACILITY:	Waste Isolation Pilot Plant
4 5 6		OWNER and CO-OPERATOR:	U.S. Department of Energy P.O. Box 3090 Carlsbad, NM 88221
7 8 9		CO-OPERATOR:	Washington TRU Solutions LLC P.O. Box 2078 Carlsbad, NM 88221
10 11 12 13		RESPONSIBLE OFFICIALS:	David. C. Moody, Manager DOE/Carlsbad Field Office Richard D. Raaz, Farok Sharif, General Manager Washington TRU Solutions LLC
14 15 16		FACILITY MAILING ADDRESS:	U.S. Department of Energy P.O. Box 3090 Carlsbad, NM 88221
17 18		FACILITY LOCATION:	30 miles east of Carlsbad on the Jal Highway, in Eddy County.
19		TELEPHONE NUMBER:	505/234-7300
20		U.S. EPA I.D. NUMBER:	NM4890139088
21 22		GEOGRAPHIC LOCATION:	32° 22' 30" N 103° 47' 30" W
23		DATE OPERATIONS BEGAN:	November 26, 1999

1 2 3 4		Company LLC (WGES), Waste Isolation Division (WID). However, this notification did not constitute the required permit modification under 20.4.1.900 NMAC (incorporating 40 CFR §270.40) necessary to reflect the transfer of the permit to a new operator.
5 6 7 8 9 10 11	December 15, 2000	DOE announced that it had awarded a five-year contract for management and operation of WIPP to Westinghouse TRU Solutions LLC, a limited liability company owned jointly by WGES LLC and Roy F. Weston, Inc. The announcement further stated that, following a brief transition period, the new contractor would assume MOC responsibilities on February 1, 2001. This transaction constituted a change of operational control under 20.4.1.900 NMAC (incorporating 40 CFR §270.40) requiring a Class 1
12 13 14 15 16 17 18 19	February 5, 2001	permit modification with prior written approval of NMED. NMED received a Class 1 permit modification in a letter dated February 2, 2001, which notified NMED of an organizational name change of the MOC from Westinghouse Government Environmental Services Company LLC Waste Isolation Division to Westinghouse TRU Solutions LLC. However, this notification did not constitute the required permit modification under 20.4.1.900 NMAC (incorporating 40 CFR §270.40) necessary to reflect the transfer of the permit to a new operator.
20 21 22 23 24 25	December 31, 2002	NMED received a Class 1 permit modification in a letter dated December 27, 2002, which changed the name of the MOC from Westinghouse TRU Solutions LLC to Washington TRU Solutions LLC. Again, this notification did not constitute the required permit modification under 20.4.1.900 NMAC (incorporating 40 CFR §270.40) necessary to reflect the transfer of the permit to a new operator.
26 27 28 29	February 28, 2003	NMED received a Class 1 permit modification requiring prior agency approval in a letter dated February 28, 2003, to satisfy the requirements specified in 20.4.1.900 NMAC (incorporating 40 CFR §270.40) to reflect the transfer of the permit to a new operator.
30 31 32 33 34 35 36 37 38	September 16, 2004	NMED received a Class 1 permit modification requiring prior agency approval in a letter dated September 16, 2004, describing a change of ownership of Washington TRU Solutions LLC (WTS). WTS is owned jointly by WGES, managing member, and Weston Solutions, Inc. WGES had been owned jointly by Washington Group International, Inc. (WGI), and BNFL Nuclear Services, Inc However, Washington Group International WGI has acquired BNFL's prior interest in the former Westinghouse government services businesses, which includes BNFL's prior interest in WGES.
39 40 41 42	August <mark> 6</mark> , 2007	NMED received notification in a letter dated August 2, 2007 of the pending acquisition of WGI by URS Corporation at an unknown future date. This acquisition would be related to operational control, because WGI is the sole owner of WGES, managing member of the joint venture,

1 2 3		along with Weston Solutions, Inc., that owns WTS, the WIPP MOC. This notification was submitted to assure compliance with 20.4.1.900 NMAC (incorporating 40 CFR §270.40(b)).
4 5 6	November <mark>26</mark> , 2007	NMED received a Class 1 [±] permit modification requiring prior agency approval in a letter dated November 19, 2007, describing a change of ownership of WTS. On November 15, 2007, WGI was acquired by URS
7 8		Weston Solutions, Inc. WGES, formerly owned by WGL, is now owned by
9		URS Corporation.

1 B-4a(7) <u>Records Management</u>

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Records related to waste characterization activities performed by the generator/storage sites 2 will be maintained in the testing, sampling, or analytical facility files or generator/storage site 3 project files, or, at the WIPP Records Archive facility. Permittee approved laboratories will 4 forward testing, sampling, and analytical records along with BDRs, to the generator/storage site 5 project office for inclusion in the generator/storage site's project files and to the Permittees for 6 inclusion in the WIPP facility operating record. Raw data obtained by testing, sampling, and 7 analyzing TRU mixed waste in support of this WAP will be identifiable, legible, and provide 8 documentary evidence of quality. TRU mixed waste characterization records submitted to the 9 Permittees shall be maintained in the WIPP facility operating record and be available for 10 inspection by NMED. 11

- Records inventory and disposition schedule (**RIDS**) or an equivalent system shall be prepared and approved by generator/storage site personnel. All records relevant to an enforcement action under this Permit, regardless of disposition, shall be maintained at the generator/storage site until NMED determines they are no longer needed for enforcement action, and then dispositioned as specified in the approved RIDS. All waste characterization data and related QA/QC records in the generator/storage site project files for TRU mixed waste to be shipped to the WIPP facility are designated as either Lifetime Records or Non-Permanent Records.
- Records that are designated as Lifetime Records shall be maintained for the life of the waste
 characterization program at a participating generator/storage site plus six years, then offered to
 the Permittees or transferred for permanent archival storage to the WIPP Records Archive
 facility of information of these records in the appropriate form, or transferred to the appropriate
 Federal Records Center (FRC).

Waste characterization records designated as Non-Permanent Records shall be maintained for 24 ten years from the date of (record) generation at the participating generator/storage site, or at 25 the WIPP Records Archive facility and then dispositioned according to their approved RIDS. If a 26 generator/storage site ceases to operate, all records shall be transferred before closeout to the 27 Permittees for management at the WIPP Records Archive facility. Table B-6 is a listing of 28 records designated as Lifetime Records and Non-Permanent Records. Classified information 29 will not be transferred to WIPP. Notations will be provided to the Permittees indicating the 30 absence of classified information. The approved generator/storage site RIDS will identify 31 appropriate disposition of classified information. Nothing in this Permit is intended to, nor should 32 33 it be interpreted to, require the disclosure of any U.S. Department of Energy classified information to persons without appropriate clearance to view such information. 34

B-5 Permittee Level Waste Screening and Verification of TRU Mixed Waste

Permittee waste screening is a two-phased process. Phase I will occur prior to configuring shipments of TRU mixed waste. Phase II will occur after configuration of shipments of TRU mixed waste but before it is disposed at the WIPP facility. Figure B-3 presents Phase I and a portion of Phase II of the TRU mixed waste screening process. Permit Attachment B7 presents the Permittees' TRU mixed waste confirmation portion of Phase II activities. 1

Whether the containers are in good condition

The Permittees will verify that the containers (as identified by their container ID numbers) are 2 the containers for which accepted data already exists in the WWIS. A check will be performed 3 by the Permittees comparing the data on the WWIS Shipment Summary Report for the 4 shipment to the actual shipping papers (including the EPA Hazardous Waste Manifest). This 5 check also verifies that the containers included in the shipment are those for which approved 6 shipping data already exist in the WWIS Transportation Data Module (Table B-7). For standard 7 waste boxes (SWBs) and ten drum overpacks (TDOPs), this check will include comparing the 8 barcode on the container with the container number on the shipping papers and the data on the 9 WWIS Shipment Summary Report. For 7-pack assemblies, one of the seven container barcodes 10 will be read by the barcode reader and compared to the assembly information for this container 11 on the WWIS Shipment Summary Report. This will automatically identify the remaining six 12 containers in the assembly. This process enables the Permittees to identify all of the containers 13 in the assembly with minimum radiological exposure. If all of the container IDs and the 14 information on the shipping papers agree with the WWIS Shipment Summary Report, and the 15 shipment was subject to waste confirmation by the Permittees prior to shipment to WIPP as 16 specified in Permit Attachment B7, the containers will be approved for storage and disposal at 17 the WIPP facility. 18

19 B-6 Permittees' Waste Shipment Screening QA/QC

20 Waste shipment screening QA/QC ensures that TRU mixed waste received is that which has been approved for shipment during the Phase I and Phase II screening. This is accomplished 21 by maintaining QA/QC control of the waste shipment screening process. The screening process 22 will be controlled by administrative processes which will generate records documenting waste 23 receipt that will become part of the waste receipt record. The waste receipt record documents 24 that container identifications correspond to shipping information and approved TRU mixed 25 waste streams. The Permittees will extend QA/QC practices to the management of all records 26 associated with waste shipment screening determinations. 27

28 B-7 <u>Records Management and Reporting</u>

As part of the WIPP facility's operating record, data and documents associated with waste characterization and waste confirmation are managed in accordance with standard records

31 management practices.

All waste characterization data for each TRU mixed waste container transmitted to WIPP shall 32 be maintained by the Permittees for the active life of the WIPP facility plus two years. The active 33 life of the WIPP facility is defined as the period from the initial receipt of TRU mixed waste at the 34 facility until NMED receives certification of final closure of the facility. After their active life, the 35 records shall be retired to the WIPP Records Archive facility FRC and maintained for 30 years. 36 These records will then be offered to the National Archives. However, this disposition 37 requirement does not preclude the inclusion of these records in the permanent marker system 38 or other requirements for institutional control. 39

TABLE B-1 SUMMARY OF HAZARDOUS WASTE CHARACTERIZATION REQUIREMENTS FOR TRANSURANIC MIXED WASTE ^a

Parameter	Techniques and Procedure
Summary Category Names S3000 Homogeneous Solid S4000 Soil/Gravel S5000 Debris Wastes	Waste Inspection Procedures Radiography Visual Examination (Permit Attachment B1-3)
Headspace Gases Volatile Organic Compounds Benzene Alcohols and Ketones Bromoform Acetone Carbon tetrachloride Butanol Chlorobenzene Methanol Chlorobenzene Methanol Chlorobenzene Methanol Chlorobenzene Methanol Chlorobenzene Methanol Chlorobenzene Methyl ketone 1,1-Dichloroethane Methyl isobutyl ketone 1,2-Dichloroethylene (cis)-1,2-Dichloroethylene (trans)-1,2-Dichloroethylene (trans)-1,2-Dichloroethylene (trans)-1,2-Dichloroethylene (trans)-1,2-Dichloroethylene Ethyl benzene Ethyl benzene Ethyl ether Formaldehyde th Hydrazine ^T Methylene chloride 1,1,2-Tetrachloroethane Trichloroethylene Toluene 1,1,1-Trichloroethane 1,1,2-Trichloro-1,2,2-trifluoroethane Yudenes	Gas Analysis ^f Gas Chromatography /Mass Spectroscopy (GC/MS), EPA TO-14 or modified SW-846 8240/8260 (Permit Attachment B3) GC/Flame Ionization Detector (FID), for alcohols and ketones, SW-846 8015 (Permit Attachment B3) Fourier Transform Infrared Spectroscopy (FTIRS), SW-846

To perform radiography, the waste container is scanned while the operator views the television 1 screen. A video and audio recording is made of the waste container scan and is maintained as 2 a non-permanent record. A radiography data form is also used to document the Waste Matrix 3 Code, to ensure that the waste container contains no ignitable, corrosive, or reactive waste by 4 documenting the absence of liquids in excess of TSDF-WAC limits or compressed gases, and 5 verify that the physical form of the waste is consistent with the waste stream description 6 documented on the WSPF. Containers whose contents prevent full examination of the 7 remaining contents shall be subject to visual examination unless the site certifies that visual 8 examination would provide no additional relevant information for that container based on the q acceptable knowledge information for the waste stream. Such certification shall be documented 10 in the generator/storage site's record. 11

For containers which contain classified shapes and undergo radiography, the radiography video and audio recording will be considered classified. The radiography data forms will not be considered classified.

¹⁵ The radiography system involves qualitative and semiquantitative evaluations of visual displays.

Operator training and experience are the most important considerations for ensuring quality

controls in regard to the operation of the radiography system and for interpretation and
 disposition of radiography results. Only trained personnel shall be allowed to operate

¹⁹ radiography equipment.

20 Standardized training requirements for radiography operators shall be based upon existing 21 industry standard training requirements.

The Permittees shall require each site to develop a training program that provides radiography 22 operators with both formal and on-the-job (OJT) training. Radiography operators shall be 23 instructed in the specific waste generating practices, typical packaging configurations, and 24 associated waste material parameters expected to be found in each Waste Matrix Code at the 25 site. The OJT and apprenticeship shall be conducted by an experienced, qualified radiography 26 operator prior to qualification of the training candidate. The training programs will be site-27 specific due to differences in equipment, waste configurations, and the level of waste 28 characterization efforts. For example, certain sites use digital radiography equipment, which is 29 more sensitive than real-time radiography equipment. In addition, the particular physical forms 30 and packaging configurations at each site will vary; therefore, radiography operators shall be 31 trained on the types of waste that are generated, stored, and/or characterized at that particular 32 33 site.

Although the Permittees shall require each site to develop its own training program, all of the radiography QC requirements specified in this WAP shall be incorporated into the training programs and radiography operations. In this way data quality and comparability will not be affected.

Radiography training programs will be the subject of the Permittees' Audit and Surveillance
 Program (Permit Attachment B6).

A training drum with internal container of various sizes shall be scanned biannually by each operator. The audio and video media shall then be reviewed by a supervisor to ensure that 1

2 3

TABLE B1-3 SUMMARY OF SAMPLING QUALITY CONTROL SAMPLE ACCEPTANCE CRITERIA

4	QC Sample	Acceptance Criteria	Corrective Action ^a
5	Field blanks	VOC amounts < ≤ 3 x MDLs in Table B3-2 for GC/MS and GC/FID; < PRQLs in Table B3-2 for FTIRS	Nonconformance if any VOC amount → 3 x MDLs in Table B3-2 for GC/MS and GC/FID; ≥ PRQLs in Table B3-2 for FTIRS
6	Equipment blanks	VOC amounts -< ≤ 3 x MDLs in Table B3-2 of for GC/MS and GC/FID; < PRQLs in Table B3-2 for FTIRS	Nonconformance if any analyte amount-₂ > 3 x MDLs in Table B3-2 for GC/MS and GC/FID; ≥ PRQLs in Table B3-2 for FTIRS
7 8 9	Field reference standards or on-line control sample	70 - 130 %R	Nonconformance if %R < 70 or > 130
10 11	Field duplicates or on-line duplicate	RPD ≤ 25	Nonconformance if RPD > 25

^a Corrective action is only required if the final reported QC sample results do not meet the
 acceptance criteria.

14 MDL = Method detection limit

15 %R = Percent recovery

16 RPD = Relative percent difference

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and RCRA-toxicity determination of a waste stream, then, excludes contaminants associated
 with F-numbers that have been assigned to the waste stream.

The sampling and analysis strategy is illustrated in Figure B2-1. Preliminary estimates of the 3 mean concentration and variance of each RCRA regulated contaminant in the waste will be 4 used to determine the number of waste containers to select for sampling and analysis. 5 Preliminary estimates will be based on a minimum of five samples selected randomly from the 6 waste stream. If the entire waste stream is not accessible for sampling then a minimum of five 7 preliminary samples will be selected randomly from the accessible population. As the rest of the 8 waste stream is retrieved or generated, additional selected containers will be sampled as 9 provided below and the analytical results will be reported to the Permittees. Samples collected 10 to establish preliminary estimates that are selected, sampled, and analyzed using a Permittee 11 approved laboratory in accordance with applicable provisions of the WAP may be used as part 12 of the required number of samples to be collected. The applicability of the preliminary estimates 13 to the waste stream to be sampled shall be justified and documented. The preliminary estimates 14

15 will be determined in accordance with the following equations:

$$\overline{\mathbf{x}} = \frac{1}{n} \sum_{i=1}^{n} \mathbf{x}_i \tag{B2-1}$$

(B2-2)

16

18 Where:

- 19 \bar{x} = the calculated mean.
- s^2 = the calculated concentration variance.
- n = the number of samples analyzed.
- x_i = the concentration determined in the *ith* sample.

 $s^{2} = \frac{1}{n-1} \sum_{i=1}^{n} (x_{i} - \overline{x})^{2}$

- i = an index from 1 to n.
- Based upon the preliminary estimates of $\frac{1}{x}$ \bar{x} and s^2 for each chemical contaminant of concern,
- estimate the appropriate minimum number of samples (*n*) to be collected for each contaminant
 using the following formulas from SW-846 (EPA 1996):
 - $n = \frac{t_{\alpha,n_0-1}^2 s^2}{(RT \bar{x})^2}$ (B2-3)

27

1 Where:

- n_0 = the initial number of samples used to calculate the preliminary sample estimates.
- *n* = the calculated minimum number required of samples in the preliminary estimate to be collected.
- 5 $f t_{a_0-1}$ = the 90th percentile for a the *t* distribution with n_0 -1 degrees of freedom.
- RT =the Regulatory Threshold of the contaminant (TC limit for toxicity characteristic wastes,
- 7 PRQL for listed wastes)
- 8 The number of samples to be collected will be based upon the largest *n* calculated for each of
- 9 the contaminants of concern. The actual number of samples collected shall be adjusted as
- necessary to ensure that an adequate number of samples are collected to allow for acceptable
 levels of completeness.
- All-Non-integer results of calculations for the required sample size should be rounded up to the nearest next integer. A minimum of five containers shall be sampled and analyzed in each waste stream. If there are fewer containers than the minimum or required number of-containers samples in a waste stream, one or more randomly selected containers shall be sampled more than once to obtain the number of needed samples of the waste. Otherwise any one container may be selected for sampling only once.
- The calculated total number of required waste containers will then be randomly sampled and analyzed using a Permittee approved laboratory. Waste container samples from the preliminary mean and variance estimates may be counted as part of the total number of calculated required samples if and only if:
- There is documented evidence that the waste containers for the preliminary estimate
 samples were selected in the same random manner as is chosen for the required
 samples.
- There is documented evidence that the method of sample collection in the preliminary estimate samples were identical to the methodology to be employed for the required samples.
- There is documented evidence that the method of sample analysis in the preliminary
 estimate samples were identical to the analytical methodology employed for the required
 samples.
- There is documented evidence that the validation of the sample analyses in the
 preliminary estimate samples were comparable to the validation employed for the
 required samples. In addition, the validated samples results shall indicate that all sample
 results were valid according to the analytical methodology.
- If only a portion of a waste stream is accessible for sampling (e.g., the remainder of the waste
 stream will be recovered from storage at the generator/storage site, or only a portion of the
 waste stream has been repackaged, treated, or generated), the calculated number of samples
 will be randomly selected from the accessible portion of the waste stream. A minimum of five
 randomly selected samples will be obtained and analyzed from the accessible portion of the

waste stream. The Permittees may approve the WSPF and authorize the generator/storage site
 to begin shipping the waste stream to WIPP once the analytical data for the randomly selected
 samples from the accessible portion of the waste stream have been obtained.

The generator/storage site will also randomly select the calculated number of sample locations
 from the waste stream as a whole. A minimum of five randomly selected sample locations will
 be selected from the waste stream as a whole. As those randomly selected locations (e.g.,

be selected from the waste stream as a whole. As those randomly selected locations (e.g.,
 buried or newly generated waste containers) become accessible for sampling, samples will be

8 obtained and analyzed.

9 For those waste streams where the population of the waste stream as a whole is indeterminate

10 (e.g., continually generated waste streams from ongoing processes) or to facilitate waste

processing, the generator/storage site may divide the waste stream into lots. In this case, a

12 minimum of five randomly selected sample locations will be selected from within each

subsequent lot. As those randomly selected locations (e.g., buried or newly generated waste

14 containers) become accessible, samples will be obtained and analyzed. As with sampling from 15 the waste stream as a whole, the generator/storage site may ship waste from the lot being

the waste stream as a whole, the generator/storage site may ship waste from generated or retrieved prior to completing sampling and analysis of the lot.

The generator/storage site will use the data to update the UCL₉₀ values for the waste stream as described in Section B2-2a and assign EPA hazardous waste numbers as appropriate. The generator/storage sites will submit the analytical data from subsequent sampling to the Permittees for inclusion in the WIPP facility operating record upon completion of project level data validation in Permit Attachment B3, Section B3-10b. If changes to EPA hazardous waste numbers are required as a result of subsequent sampling, the generator/storage site will notify the Permittees and shipments of the affected waste stream shall be suspended until the Bermittees approve a revised WSPE for the affected waste stream

24 Permittees approve a revised WSPF for the affected waste stream.

Upon collection and analysis of the preliminary samples, or at any time after the preliminary samples have been analyzed, the generator/storage site may presumptively assign hazardous waste numbers to a waste stream even if the calculated number of required samples is greater than the preliminary number of samples collected. For waste streams with calculated upper confidence limits below the regulatory threshold, the site shall collect the required number of samples if the site intends to establish that the constituent is below the regulatory threshold.

31 B2-1b Statistical Selection of Containers for Headspace Gas Analysis

Headspace gas sampling of a waste stream may be done on a randomly selected portion of containers in the waste stream. The minimum number of containers, *n*, that must be sampled is determined by taking an initial VOC sample from ten randomly selected containers. These samples are analyzed for all the target analytes analytes using a Permittee approved laboratory. The standard deviation, *s*, is calculated for each of the nine VOCs in Module IV, Table IV.D.1. The value of *n* is determined as the largest number of samples (not to exceed the number of containers in the waste stream or waste stream lot) calculated using the following equation:

39

$$n_{voc_i} = \frac{t^2_{\alpha,n-1}s^2_{\theta_{voc_i}}}{E^2_{voc_i}}$$

(B2-4)

- 1 Where:
- n_{voci} = the number of samples needed to representatively sample the waste stream for the VOC_i from Table IV.D.1
- 4 $t_{\alpha,n-1}$ = the 90th percentile of the *t* distribution with *n*-1 degrees of freedom
- s_{evoci} = the estimated standard deviation, based on the initial ten *n* samples, for VOC i from Table IV.D.1
- 7 E_{voci} = the allowable error determined as 1 percent of the limiting concentration for VOC_i from 8 Table IV.D.1
- All-Non-integer results of calculations for the required sample size should be rounded up to the
 next integer. A minimum of ten containers shall be sampled and analyzed in each waste stream.
- If there are fewer containers than the minimum or required number of containers samples in a
 waste stream, then each container should be sampled once.
- The calculated total number of required waste containers will then be randomly sampled and analyzed. Waste container samples from the preliminary mean and variance estimates may be counted as part of the total number of calculated required samples if and only if:
- There is documented evidence that the waste containers for the preliminary estimate
 samples were selected in the same random manner as is chosen for the required
 samples.
- There is documented evidence that the method of sample collection in the preliminary
 estimate samples were identical to the methodology to be employed for the required
 samples.
- There is documented evidence that the method of sample analysis in the preliminary
 estimate samples were identical to the analytical methodology employed for the required
 samples.
- There is documented evidence that the validation of the sample analyses in the
 preliminary estimate samples were comparable to the validation employed for the
 required samples. In addition, the validated samples results shall indicate that all sample
 results were valid according to the analytical methodology.
- The mean and standard deviation calculated after sampling *n* containers can be used to calculate a UCL_{90} for each of the headspace gas VOCs using the methodology presented in Section B2-2b.
- If only a portion of a waste stream is accessible for sampling (e.g., the remainder of the waste 32 stream will be recovered from storage at the generator/storage site or only a portion of the 33 waste stream has been repackaged or treated), the calculated number of samples will be 34 randomly selected from the accessible portion of the waste stream. A minimum of ten randomly 35 selected samples will be obtained and analyzed from the accessible portion of the waste 36 stream. The Permittees may approve the WSPF and authorize the generator/storage site to 37 begin shipping the waste stream to WIPP once the analytical data for the randomly selected 38 samples from the accessible portion of the waste stream has been obtained. 39

1 The generator/storage site will also randomly select the calculated number of sample locations

- 2 from the waste stream as a whole. A minimum of ten randomly selected sample locations will be
- 3 selected from the waste stream as a whole. As those randomly selected locations (e.g., buried
- 4 or newly generated waste containers) become accessible for sampling, samples will be
- 5 obtained and analyzed.

For those waste streams where the population of the waste stream as a whole is indeterminate 6 (e.g., continually generated waste streams from ongoing processes) or to facilitate waste 7 processing, the generator/storage site may divide the waste stream into lots. In this case, a 8 minimum of ten randomly selected containers will be selected from within each subsequent lot. 9 As those randomly selected containers (e.g., buried or newly generated waste containers) 10 become accessible, samples will be obtained and analyzed. As with sampling from the waste 11 stream as a whole, the generator/storage site may ship waste from the lot being generated or 12 retrieved prior to completing sampling and analysis of the lot. 13

The generator/storage site will use the data to update the UCL₉₀ values for the waste stream as 14 described in Section B2-2b and assign EPA hazardous waste numbers as appropriate. The 15 generator/storage sites will submit the analytical data from subsequent sampling to the 16 Permittees for inclusion in the WIPP facility operating record upon completion of project level 17 data validation in Permit Attachment B3, Section B3-10b. If changes to EPA hazardous waste 18 numbers are required as a result of subsequent sampling, the generator/storage site will notify 19 the Permittees, and shipments of the affected waste stream shall be suspended until the 20 Permittees approve a revised WSPF for the affected waste stream. 21

Upon collection and analysis of the preliminary samples, or at any time after the preliminary samples have been analyzed, the generator/storage site may presumptively assign hazardous waste numbers to a waste stream even if the calculated number of required samples is greater than the preliminary number of samples collected. For waste streams with calculated upper confidence limits below the regulatory threshold, the site shall collect the required number of samples if the site intends to establish that the constituent is below the regulatory threshold.

28 B2-2 Upper Confidence Limits for Statistical Sampling

29 B2-2a Upper Confidence Limit for Statistical Solid Sampling

³⁰ Upon completion of the required sampling, final mean and variance estimates and the UCL₉₀ for

the mean concentration for each contaminant shall be determined. The observed sample n^*

shall be checked against the preliminary estimate for the number of samples (n) to be collected
 before proceeding, where n* is:

 $n^{*} = \frac{t^{2}_{\alpha,n-1}s^{2}}{(RT - \bar{x})^{2}}$ (B2-5)

and the right-side terms in the equation are as defined in Section B2-1a.

1 If the observed sample n^* estimate results in greater than 20 percent or more required samples 2 than were originally calculated, then the additional samples required to fulfill the revised sample

estimate shall be collected and analyzed. The determination of n^* is an iterative process that

4 follows the collection and analysis of any additional samples and continues until the difference

between n^* and the previous sample size determination is less than 20 percent.

6 Once sufficient sampling and analysis has occurred, the waste characterization will proceed.

7 The assessment will be made with at the 90 percent confidence level. The UCL₉₀ for the mean

8 concentration of each contaminant will be calculated using in accordance with the following

9 equation from OSWER 9285.6-10 (EPA 2002):

10

22

$$UCL_{90} = \overline{x} + \frac{t_{\alpha,n-1}s}{\sqrt{n}}$$
(B2-6)

When composite headspace gas sample results are used, the mean, standard deviation and tstatistic are based on the number of composite samples analyzed, rather than the number of drums sampled. If the UCL₉₀ for the mean concentration is less than the regulatory threshold limit, the waste stream will not is not required to be assigned the hazardous waste number for this the associated contaminant. If the UCL₉₀ is greater than or equal to the regulatory threshold limit, the waste stream will be assigned the hazardous waste number for this the associated contaminant. If the UCL₉₀ is greater than or equal to the regulatory threshold limit, the waste stream will be assigned the hazardous waste number for this the associated contaminant.

18 B2-2b Upper Confidence Limit for Statistical Headspace Gas Sampling

A UCL_{90} concentration for each of the headspace gas VOCs must be calculated from the sample data collected. The observed sample n^* shall be checked against the estimate for the number of samples (n) to be collected before proceeding, where n^* is:

$$n^* = \frac{t^2_{\alpha,n-1}s^2}{E^2}$$
(B2-7)

where *E* is as defined in Section B2-1b and the remaining right-side terms in the equation are
 defined in Section B2-1a. When composite headspace gas sample results are used, the mean,
 standard deviation, and t-statistic are based on the number of composite samples analyzed,
 rather than the number of drums containers sampled.

If the observed sample n^* estimate results in greater than 20 percent or more required samples than were originally calculated, then the additional samples required to fulfill the revised sample estimate shall be collected and analyzed. The determination of n^* is an iterative process that follows the collection and analysis of any additional samples and continues until the difference between n^* and the previous sample size determination is less than 20 percent. Then, the UCL_{g0} is then calculated using equation B2-6. In this case, UCL_{g0} is the 90 percent upper confidence limit for the mean VOC concentration, \bar{x} is the calculated sample mean VOC

34 concentration and *s* is the calculated sample standard deviation. The value of $t_{(a,n-1)}$ is taken

³⁵ from found in Table 9-2 of Chapter 9 of SW-846 (EPA, 1996).
1 <u>References</u>

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¹ Samples Are Obtained From the First Five Accessible Random Locations for Solid Sampling and the First Ten Accessible Random Locations for Headspace Gas Sampling

> Figure B2-1 Approach for Solid and Headspace Gas Sampling and Analysis to Obtain Additional Waste Characterization Information

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$$\%R = \frac{S - U}{C_{sc}} \times 100$$

where S is the measured concentration in the spiked aliquot, U is the measured concentration in the unspiked aliquot, and C_{sc} is the actual concentration of the spike added.

4 <u>Method Detection Limit</u>

The method detection limit (MDL) is the minimum concentration of an analyte that can be
 measured and reported with 99 percent confidence that the analyte concentration is greater
 than zero. The MDL for all quantitative measurements (except for those using Fourier Transform
 Infrared Spectroscopy [FTIRS]) is defined as follows:

$$MDL = t_{(n-1,1-\alpha=.99)} \times s$$
 (B3-7)

where $\mp t_{(n-1,1-\alpha=,99)}$ is the t-distribution value appropriate corresponding to a 99 percent confidence level and a standard deviation estimate with n-1 degrees of freedom, n is the number of observations, and s is the standard deviation of replicate measurements.

¹³ For headspace-gas analysis using FTIRS, MDL is defined as follows:

where s is the standard deviation. Initially, a minimum of seven samples spiked at a level of

three to five times the estimated MDL and analyzed on non-consecutive days must be used to
 establish the MDLs. MDLs should be updated using the results of the laboratory control sample
 or on-line control samples.

19 <u>Completeness</u>

Completeness is a measure of the amount of valid data obtained from the overall measurement
 system compared to the amount of data collected and submitted for analysis. Completeness
 must be expressed as the number of samples analyzed with valid results as a percent of the
 total number of samples submitted for analysis. Completeness, expressed as the percent
 complete (%C), is calculated as follows:

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$$%C = \frac{V}{n} \times 100$$
 (B3-9)

where V is the number of valid sampling or analytical results obtained and n is the number of samples submitted for analysis.

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TABLE B3-11TESTING BATCH DATA REPORT CONTENTS

Required Information	Radiography	Visual Examination	Comment		
Batch Data Report Date	х	Х			
Batch number	Х	Х			
Waste container number	Х	Х			
Waste stream name and/or number	0	0			
Waste Matrix Code	Х	Х	Summary Category Group included in waste matrix code		
Implementing procedure (specific version used)	х	Х	If procedure cited contains more than one method, the method used must also be cited. Can use revision number, date, or other means to track specific version used.		
Container type	0	0	Drums, Standard Waste Box, Ten Drum Overpack, etc.		
Video media reference	х	Х	Reference to Video media applicable to each container. For visual examination of newly generated waste, video media not required if two trained operators review the contents of the waste container to ensure correct reporting.		
Imaging check	0				
Camera check		0			
Audio check	0	0			
QC documentation	Х	Х			
Verification that the physical form matches the waste stream description and Waste Matrix Code.	Х	Х	Summary Category Group included in waste matrix code		
Comments	х	х			
Reference to or copy of associated NCRs, if any	X	X	Copies of associated NCRs must be available.		
Verify absence of prohibited items	X	X			

Required Information	Radiography	Visual Examination	Comment
Operator signature and date of test	Х	Х	Signatures of both operators required for Visual Verification of Acceptable Knowledge
Data review checklists	Х	х	All data review checklists will be identified

LEGEND:

X - Required in batch data report.O - Information must be documented and traceable; inclusion in batch data report is optional.

	WAP Requirement ¹		e Documented	Example of Implementation/ Objective Evidence, as applicable		Comment (e.g., any change in procedure since
		Location	Adequate? Y/N (Why?)	Item Reviewed	Adequate? Y/N	last audit, etc.)
<u>68</u>	Are procedures in place to ensure that the generator/storage site maintains records that are designated as Lifetime Records for the life of the waste characterization program plus six years, or that the records have been transferred for permanent archival storage to the WIPP Records Archive facility-and then offer those records to the Permittees or transferred to the appropriate Federal Records Center (FRC)? Lifetime Records include: Field sampling data forms, Field and laboratory COC forms, Test facility and laboratory Batch Data Reports, Waste Stream Characterization Package, Sampling plans, Data reduction, validation, and reporting documentation, Acceptable knowledge documentation, WSPF and Characterization Information Summary (Section B-4a(7), Table B-6)					

	WAP Requirement ¹	Procedure Documented		Example of Objective Evid	Implementation/ lence, as applicable	Comment (e.g., any change in procedure since
		Location	Adequate? Y/N (Why?)	Item Reviewed	Adequate? Y/N	last audit, etc.)
<u>69</u>	Are procedures in place to ensure that the generator/storage site maintains records that are designated as Non-Permanent Records for ten years from the date of record generation, and then dispositioned according per the approved RIDS or transferred to the WIPP Records Archive facility? Non-Permanent Records include: • Nonconformance documentation, • Variance documentation, • Assessment documentation, • Gas canister tags, • Methods performance documentation, • PDP documentation, • Sampling equipment certifications, • Calculations and related software documentation, • Training/qualification documentation, • QAPJP documentation, • Analytical raw data, • Procurement documentation, • QA procedures (all revisions), • Technical implementing procedures (all revisions), and • Audio/video recording (radiography, visual, etc.). (Section B-4a(7), Table B-6)					
<u>70</u>	Are procedures in place to ensure that the generator/storage site has raw data that is identifiable and legible, and provides documentary evidence of quality? (Section B-4a(7))					
<u>71</u>	Are procedures in place to ensure that if the generator/storage site ceases to operate, that all records be transferred before closeout? (Section B-4a(7))					

Visual Examination (VE) Checklist

	WAP Requirement ¹	Procedur	Procedure Documented		Implementation/ lence, as applicable	Comment (e.g., any change in procedure since	
		Location	Adequate? Y/N (Why)	Item Reviewed	Adequate? Y/N	last audit, etc.)	
		TRAINI	NG				
<u>296</u>	Is there documentation which shows that a standardized training program for visual examination personnel has been developed? Is it specific to the site and include the various waste configurations generated/stored at the site? (Section B1-4)						
<u>297</u>	Is there documentation which shows that the visual inspectors receive training on the specific waste generating processes, typical packaging configurations, and waste material parameters expected to be found in each waste matrix code at the site? (Section B1-4)						
<u>298</u>	Are the visual examination personnel requalified once every two years? (Section B1-4)						
	VISUAL EXAMINATION EXPERT REQUIREMENTS						
<u>300</u>	Does documentation ensure that the site has designated a visual examination expert? Is the visual examination expert familiar with the waste generating processes that have taken place at the site? Is the visual examination expert familiar with all of the types of waste being characterized at that site? (Section B1-4)						
<u>301</u>	Does documentation ensure that the visual examination expert shall be responsible for the overall t direction and implementation of the visual examination aspects of the program? Does the site's QAPjP specify the selection, qualification, and training requirements of the visual examination expert? (B1-4)						
	VISUA	L EXAMINATIO	N PROCEDURES				
<u>304</u>	Do procedures indicate that all visual examination activities are recorded on audio/videotape or alternatively, by using a second operator to provide additional verification by reviewing the contents of the waste container to ensure correct reporting? (Section B1-4)						
<u>313</u>	Do site procedures ensure that when liquids are found, the non-transparent container holding the liquid will be assumed to be filled with liquid and this volume will be added to the total liquid in the payload container? The payload container would then be rejected and/or repackaged to exclude the container if it is over the TSDF-WAC limits. (Section B-3c)						

contents match the waste stream description on the WSPF and the waste contains no liquids in
 excess of TSDF-WAC limits or compressed gases. The Permittees will document their review of
 generator/storage site VE data on Permittee VE data forms. Generator/storage site VE forms or
 packaging logs subject to review by the Permittees shall meet the following minimum
 requirements:

- At least two generator site personnel shall approve the data forms or packaging 7 logs attesting to the contents of the waste container.
- The data forms or packaging logs shall contain an inventory of waste items in sufficient detail that a trained Permittee VE expert can identify the associated waste material parameters.
- The waste container identification number shall be recorded on the data forms or packaging logs.
- VE video media of containers which contain classified shapes shall be considered classified
 information. VE data forms will not be considered classified information.
- 15 B7-1c(1) Visual Examination Training
- 16 The Permittees' VE operators performing waste confirmation shall be trained in accordance with 17 the requirements of Permit Attachment H1.
- 18 B7-1c(2) <u>Visual Examination Oversight</u>
- ¹⁹ The Permittees shall designate at least one VE expert. The VE expert shall be familiar with the
- 20 processes that generated the were used to generate the waste streams being confirmed using
- VE. The VE expert shall be responsible for the overall direction and implementation of the
- 22 Permittees' VE program. The Permittees shall specify the selection, qualification, and training
- requirements of the visual examination expert in an SOP.
- 24 B7-1d Quality Assurance Objectives (QAOs) for Radiography and Visual Examination
- The QAOs the Permittees must meet for radiography and visual examination are detailed in this section. If the QAOs described below are not met, then corrective action as specified in Permit Attachment B3, Section B3-13 shall be taken.
- B7-1d(1) Radiography QAOs
- The QAOs for radiography are detailed in this section. If the QAOs described below are not met, then corrective action shall be taken.
- Data to meet these objectives must be obtained from a video and audio recorded scan provided
- ³² by trained radiography operators. Results must also be recorded on a radiography data form.
- 33 The precision, accuracy, representativeness, completeness, and comparability objectives for
- radiography data are presented below.

	TABLE D-1 INSPECTION SCHEDULE/PROCEDURES						
	System/Equipment Name	Responsible Organization	Inspection ^a Frequency and Job Title of Personnel Normally Making Inspection	Procedure Number and Inspection Criteria			
1 2	Uninterruptible Power Supply (Central UPS)	Facility Operations	Daily See List 3	WP 04-ED1542 Inspecting for Mechanical Operability ^m and Deterioration ^b with no malfunction alarms. Results of this inspection are logged in accordance with WP 04-AD3008.			
3	TDOP Upender	Waste Handling	Preoperational See List 8	WP 05-WH1010 Inspecting for Mechanical Operability ^m and Deterioration ^b			
4	Vehicle Siren	Emergency Services	Weekly See List 11	Functional Test included with inspection of the Ambulances, Fire Trucks, and Rescue Trucks			
5	Ventilation Exhaust	Maintenance Operations	Quarterly See List 10	IC041098 Check for Deterioration ^b and Calibration of Mine Ventilation Rate Monitoring Equipment			
6	Waste Handling Cranes	Waste Handling	Preoperational See List 8	WP 05-WH1407 Inspecting for Mechanical Operability ^m , Deterioration ^b , and Leaks/Spills			
7	Waste Hoist	Underground Operations	Preoperational See List 1b and c	WP 04-HO1003 Inspecting for Deterioration ^b , Safety Equipment, Communication Systems, and Mechanical Operability ^m , Leaks/Spills, in accordance with MSHA requirements			
8	Water Tank Level	Facility Operations	Daily See List 3	SDD-WD00 Inspecting for Deterioration ^b , and water levels. Results of this inspection are logged in accordance with WP 04-AD3008.			
9	Push-Pull Attachment	Waste Handling	Preoperational See List 8	WP 05-WH1401 Inspecting for Damage and Deterioration ^b			
10	Trailer Jockey	Waste Handling	Preoperational See List 8	WP 05-WH1405 Inspecting for Mechanical Operability ^m and Deterioration ^b			
11	Explosion <mark>-</mark> Isolation Walls	Underground Operations	Quarterly See List 1	Integrity and Deterioration ^b of Accessible Areas			
12	Bulkhead in Filled Panels	Underground Operations	Monthly See List 1	Integrity and Deterioration ^b of Accessible Areas			

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TABLE D-1 (CONTINUED) INSPECTION SCHEDULE/PROCEDURES NOTES

- ^a Inspection may be accomplished as part of or in addition to regularly scheduled preventive maintenance inspections for each item or system. Certain structural systems of the WHB, Waste Hoist and Station A are also subject to inspection following severe natural events including earthquakes, tornados, and severe storms. Structural systems include columns, beams, girders, anchor bolts and concrete walls.
 - ^b Deterioration includes: obvious visible cracks, erosion, salt build-up, damage, corrosion, loose or missing parts, malfunctions, and structural deterioration.
- [°] "Preoperational" signifies that inspections are required prior to the first use during a calendar day. For calendar days in which
 the equipment is not in use, no inspections are required. For an area this includes: area is clean and free of obstructions (for
 emergency equipment); adequate aisle space; emergency and communications equipment is readily available, properly located
 and sign-posted, visible, and operational. For equipment, this includes: checking fluid levels, pressures, valve and switch
 positions, battery charge levels, pressures, general cleanliness, and that all functional components and emergency equipment is
 present and operational.
 - ^e These weekly inspections apply to container storage areas when containers of waste are present for a week or more.
 - ⁹ In addition, the water tank levels are maintained by the CMR and level readouts are available at any time.
 - ^h This organization is responsible for obtaining licenses for radios and frequency assignments. They do periodic checks of frequencies and handle repairs which are performed by a vendor.
- Radios are not routinely "inspected." They are operated daily and many are used in day-to-day operations. They are used until they fail, at which time they are replaced and repaired. Radios are used routinely by Emergency Services, Security,
 Environmental Monitoring, and Facility Operations.
- Fire extinguisher inspection is paperless. Information is recorded into a database using barcodes. The database is then printed out.
- 24 k Surface CH TRU mixed waste handling areas include the Parking Area Unit, the WHB unit, and unloading areas.
 - ¹ No log forms are used for daily readings. However, readings that are out of tolerance are reported to the CMR and logged by CMR operator. Inspection includes daily functional checks of portable equipment.
 - ^m Mechanical Operability means that the equipment has been checked and is operating in accordance with site safety requirements (e.g. proper fluid levels and tire pressure; functioning lights, alarms, sirens, and power/battery units; and belts, cables, nuts/bolts, and gears in good condition), as appropriate.
- ⁿ Required Equipment means that the equipment identified in Table F-6 is available and usable (i.e. not expired/depleted and works as designed).
- 32 * Positions are not considered RCRA positions (i.e., personnel do not manage TRU mixed waste).

1 Package itself. The Contact Handled Packages have forklift pockets at the bottom of the

2 container specifically for lifting the container with a forklift (see Figure M1-8 in Permit

3 Attachment M1). The 13 ton (11.8 metric tons) electric forklift unloads the TRUPACT-II from the

4 trailer and transfers it to an unloading dock in the WHB Unit. The unloading dock is designed to

5 accommodate the Contact Handled Package and functions as a work platform, providing TRU

- 6 mixed waste handling and health physics personnel with easy access to the container during
- 7 unloading operations.

8 An overhead 6-ton (5.4-metric ton) crane and adjustable center-of-gravity lift fixture transfer 9 TRU mixed waste containers from the Contact Handled Package to a pallet on the WHB Unit

- 10 floor. The facility pallet is a fabricated steel structure designed to securely hold waste
- 11 containers. Each facility pallet has a rated load capacity of 25,000 lb (11,340 kg). The upper
- surface of the facility pallet has two recesses sized to accept the waste containers, ensuring
- that the containers are held in place. Up to four SWBs, four 7-packs of 55-gallon drums, four 4-
- packs consisting of 85-gallon drums, four 3-packs of 100-gallon drums, or two TDOPs may be
- ¹⁵ placed on a facility pallet. Each stack of waste containers is strapped down to holding bars in
- the top reinforcement plate of the facility pallet to avoid spillage during movement. Two
- 17 rectangular tube openings in the bed allow the facility pallet to be securely lifted by forklift. In
- order to assure a facility pallet is not overloaded, operationally it will hold the contents of two
- 19 Contact Handled Packages, as specified in Permit Attachment M1.

The WIPP facility has the capability to handle each of the CH TRU containers singly using forklifts and single container attachments. In such cases, the container would be loaded on the waste shaft conveyance and moved underground as a single unit.

All unloading equipment is inspected in accordance with the schedule shown in Tables D-1 and D-1a. Cranes that are used in the unloading and handling of TRU mixed waste have been designed and constructed so that they will retain their loads in the event of a loss of power. Cranes in the WHB Unit are also designed to withstand a design basis earthquake without moving off of their rails and without dropping their load. Lowering loads is a priority activity after a disruptive event.

The following is a summary of the activities, structures, and equipment that were developed to prevent hazards in transporting TRU mixed waste.

Palletized CH TRU mixed waste is either transferred by a 13-ton (11.8-metric ton) forklift or the facility transfer vehicle, which is designed with an adjustable bed height that is used to transfer the facility pallets to the special pallet-support stands in the waste hoist cage shaft conveyance.

The waste hoist system in the waste shaft and all waste shaft furnishings are designed to resist 34 the dynamic forces of the hoisting system, which are greater than the seismic forces on the 35 underground facilities. In addition the waste hoist shaft conveyance headframe is designed to 36 withstand the design-basis earthquake (DBE). Maximum operating speed of the hoist is 500 ft 37 (152.4 m) per minute. During loading and unloading operations, the waste hoist is steadied by 38 fixed guides. The waste hoist is equipped with a control system that will detect malfunctions or 39 abnormal operations of the hoist system, such as overtravel, overspeed, power loss, or circuitry 40 failure. The control response is to annunciate the condition and shut the hoist down. Operator 41 response is required to recover from the automatic shutdown. Waste hoist operation is 42

- 1 continuously monitored by the CMS. A battery powered FM transmitter/receiver allow 2 communication between the hoist conveyance and the hoist house.
- 3 The waste hoist-shaft system has two pairs of brake calipers acting on independent brake
- 4 paths. The hoist motor is normally used for braking action of the hoist. The brakes are used to
- 5 hold the hoist in position during normal operations and to stop the hoist under emergency
- 6 conditions. Each pair of brake calipers is capable of holding the hoist in position during normal
- operating conditions and stopping the hoist under emergency conditions. In the event of power failure, the brakes will set automatically.
- 8 failure, the brakes will set automatically.
- 9 The hoist is protected by a fixed automatic fire suppression system. Portable fire extinguishers 10 are also provided on the hoist floor and in equipment areas.
- Once underground, the facility pallet is removed from the hoist cage by the underground waste
- 12 transporter (see Figure M2-7 M2-6 in Permit Attachment M2), a commercially available
- articulated diesel vehicle. The trailer is designed specifically for transporting palletized TRU
- 14 mixed waste and is sized to accommodate the facility pallet. All motorized waste handling
- equipment is equipped with on-board fire-suppression systems.
- 16 The underground waste transporter is equipped with a fire suppression system, rupture-
- resistant diesel fuel tanks, and reinforced fuel lines to minimize the potential for a fire involving
 the fuel system. Waste containers will be placed into underground HWDUs using a forklift and
 attachments.
- All CH TRU mixed waste transport equipment is inspected at a frequency indicated in Table
 D-1.

22 RH TRU Mixed Waste

- Cranes and forklifts that are used to unload and handle RH TRU mixed waste have been 23 designed and constructed to retain their loads in the event of a loss of power. RH TRU mixed 24 waste received in an RH-TRU 72-B cask is unloaded from the trailer in the RH Bay, using the 25 RH Bay Overhead Bridge Crane, and is placed on the cask transfer car. The cask transfer car 26 moves the RH-TRU 72-B cask into the Cask Unloading Room, where a bridge crane lifts the 27 cask from the cask transfer car and lowers it into the Transfer Cell and onto the Transfer Cell 28 shuttle car. The Transfer Cell shuttle car moves the RH-TRU 72-B cask into position for 29 transferring the canister to the facility cask. 30
- RH TRU mixed waste received in a CNS 10-160B cask is unloaded from the trailer in the RH 31 Bay using the RH Bay overhead bridge crane and is placed on the cask transfer car. The cask 32 transfer car moves the CNS 10-160B cask into the Facility Cask Unloading Room. The Hot Cell 33 crane lifts the two drum carriage units from the CNS 10-160B cask in the Facility Cask 34 Unloading Room into the Hot Cell, where the drums are transferred into RH TRU mixed waste 35 facility canisters using the Overhead Powered Manipulator or Hot Cell Crane. The facility 36 canisters are then lowered into a shielded insert on the Transfer Cell Shuttle Car in the Transfer 37 Cell. The Transfer Cell Shuttle Car moves the shielded insert into position for transferring the 38 facility canister to the facility cask. 39

- A remotely-operated fixed hoist grapple lifts the canister from the RH-TRU 72-B cask or from
- 2 the shielded insert on the Transfer Cell shuttle car and transfers the canister into the facility
- cask located on the facility cask transfer car in the Facility Cask Loading Room. The facility cask
- 4 is rotated to a horizontal position on the Facility Cask Transfer Car and the Facility Cask
- 5 Transfer Car moves onto the waste hoist shaft conveyance and is lowered underground.
- 6 Once underground, the RH TRU mixed waste handling forklift lifts the facility cask from the
- 7 Facility Cask Transfer Car and carries the facility cask to the Horizontal Emplacement and
- 8 Retrieval Equipment (HERE). After placing the facility cask on the HERE, the canister is
- 9 emplaced in the wall of the disposal room.
- Pertinent RH TRU mixed waste transport equipment is inspected at a frequency indicated in
 Table D-1a.
- Figures of RH TRU mixed waste emplacement equipment are included in Attachments M1 and M2.
- 14 E-2b <u>Runoff</u>
- The following description of procedures, structures, or equipment used at the WIPP facility to
 prevent runoff from TRU mixed waste handling areas to other areas of the facility or
 environment or to prevent flooding is required by 20.4.1.900 NMAC (incorporating 40 CFR
 §270.14(b)(8)(ii)).
- The WHB Unit is a physical barrier that will prevent TRU mixed waste spills from reaching the environment before a cleanup could be initiated and completed. A detailed description of the WHB containment capability for the CH Bay and RH Complex is contained in Permit Attachment M1. Secondary containment is also provided by the shipping containers while waste are within them. These are sealed vessels with no open vents and therefore cannot leak.
- TRU mixed waste received for emplacement at the WIPP facility must be certified under this 24 Permit's Treatment, Storage, and Disposal Facility Waste Acceptance Criteria (TSDF-WAC) as 25 nonliquid waste; in some cases, the Permit allows up to one percent residual liquids. The TSDF-26 WAC are procedural controls that must be met at the generator or storage site and the data 27 must be verified by the WIPP facility staff prior to acceptance for the Disposal Phase and 28 shipment to the WIPP facility. Permit Module II and Permit Attachment B contain information 29 regarding TSDF-WAC requirements for shipping and discusses receipt and verification of the 30 TRU mixed waste at the WIPP facility. Derived waste must also meet all TSDF-WAC 31 requirements prior to disposal. Calculations in Permit Attachment M1 demonstrate that one 32 percent residual liquid in TRU mixed waste containers is easily contained by the WHB Unit floor. 33
- The WIPP facility does not lie within a 100-year floodplain. There are no major surface-water bodies within 5 mi (8 km) of the site, and the nearest river, the Pecos River, is approximately 12 mi (19 km) away. The general ground elevation in the vicinity of the surface facilities (approximately 3,400 ft [1,036 m] above mean sea level) is about 500 ft (152 m) above the riverbed and 400 ft (122 m) above the 100-year floodplain. Protection from flooding or ponding caused by probable maximum precipitation (**PMP**) events is provided by the diversion of water away from the WIPP facility by a system of peripheral interceptor berms and dikes. Additionally,

• Adequate aisle space is maintained for emergency response purposes, as 1 discussed in Section E-1b of this Permit Attachment. 2 Procedures to protect personnel from hazardous and/or TRU mixed waste during • 3 nonroutine events are detailed in Permit Attachment F. 4 The following discusses the structures and equipment that prevent undue exposures of 5 personnel at the WIPP facility to hazardous constituents: 6 The WIPP facility was sited and designed to be protective of human health and 7 • ensure safe operations during the Disposal Phase. 8 TRU mixed waste containers are required to meet shipping/structural • 9 requirements. 10 The shipping container, forklifts, unloading dock, crane, facility pallets, 11 containment pallets, facility transfer vehicle, waste hoist cage shaft conveyance, 12 and underground waste transporter were designed or selected for use in order to 13 minimize the need for CH TRU mixed waste handling personnel to come into 14 contact with CH TRU mixed waste. Each of these items is discussed in detail in 15 Permit Attachments M1 and M2; Section E-2a of this Permit Attachment 16 discusses prevention of hazards to personnel during unloading operations. 17 The shipping containers, forklifts, cranes, cask shuttle, transfer cars, • 18 manipulators, Hot Cell, waste hoist cage shaft conveyance, and HERE were 19 designed or selected for use in order to minimize the need for RH TRU mixed 20 waste handling personnel to come into contact with RH TRU mixed waste. These 21 items are discussed in Permit Attachments M1 and M2. Section E-2a of this 22 Permit Attachment discusses in detail prevention of hazards to personnel during 23 unloading operations. 24 The hood ventilation system, used during the initial opening of Contact Handled • 25 Packages, is used to vent any potential release of radioactive contaminants into 26 the ventilation system of the WHB Unit (Permit Attachment M1). 27 Differential air pressure between the RH TRU mixed waste handling locations in 28 the RH Complex protects workers and prevents potential spread of 29 contamination during handling of RH TRU mixed waste. Airflow between key 30 rooms in the WHB are controlled by maintaining differential pressures between 31 the rooms. The CH Receiving Bay is maintained with a negative pressure relative 32 to outside atmosphere. The RH Receiving Bay is maintained with a requirement 33 to be positive pressure relative to the CH Receiving Bay. The RH Hot Cell is 34 maintained with a negative differential pressure relative to the RH Receiving Bay. 35 The Hot Cell ventilation is exhausted through high-efficiency particulate air filters 36 prior to venting through the WHB filtered exhaust. 37 The WIPP facility has internal and external communications and alarm systems 38 to notify personnel of emergency situations and provide instructions for response, 39

1 F-1d <u>Description of Containers</u>

2 CH TRU mixed waste containers will be either 55-gallon (gal) (208-liter (L)) drums singly or

- arranged into seven (7)-packs, 85-gal (321-L) drums (used as singly or arranged into four (4)-
- 4 packs, 100-gal (379 L) drums singly or arranged into three (3)-packs, ten-drum overpacks

5 (**TDOP**), or 66.3 ft³ (1.88 m³) SWBs.

6 RH TRU mixed waste containers are either canisters or drums. Canisters will be loaded singly in

7 an RH-TRU 72-B cask and drums will be loaded in a CNS 10-160B cask. Drums in the CNS 10-

8 160B cask will be arranged singly or in drum carriage units containing up to five drums each.

9 Canisters and drums are described in Permit Attachment M1.

10 F-1e Description of Surface Hazardous Waste Management Units

11 The WHB is the surface facility where waste handling activities will take place. The WHB has a

total area of approximately 84,000 square feet (ft²) (7,804 square meters [m²]) of which

¹³ 43,554 ft² (4,047 m²) are designated as the WHB Unit for TRU mixed waste management.

14 Within the WHB Unit, 26,151 ft² (2,430 m²) are designated for the waste handling and container

storage of CH TRU mixed waste and 17,403 ft² (1,617 m²) are designated for the handling and

storage of RH TRU mixed waste. These areas are being permitted as container storage units.

- 17 The concrete floors within the WHB Unit are sealed with an impermeable coating that has
- excellent resistance to the chemicals in TRU mixed waste and, consequently, provide
- secondary containment for TRU mixed waste. In addition, a Parking Area Unit south of the WHB
 will be used for storage of waste in sealed shipping containers awaiting unloading. This area is
- will be used for storage of waste in sealed shipping containers awaiting unloading. This area
 also being permitted as a container storage unit. The sealed shipping containers provide
- secondary containment in this hazardous waste management unit (**HWMU**).

23 F-1e(1) CH Bay Operations

Once unloaded from the Contact-Handled Package, CH TRU mixed waste containers (7-packs 24 of 55-gal drums, 3-packs of 100-gal drums, 4-packs of 85-gal drums, SWBs, or TDOPs) are 25 placed in one of two positions on the facility pallet. The waste containers are stacked on the 26 facility pallets (one- or two-high, depending on weight considerations). The use of facility pallets 27 will elevate the waste at least 6 inches (in.) (15 centimeters [cm]) from the floor surface. Pallets 28 of waste will then be relocated to the northeast area of stored in the CH bay for normal storage. 29 This storage area will be clearly marked to indicate the lateral limits of the storage area. This 30 storage area will have a maximum capacity of seven thirteen facility pallets of waste during 31 normal operations. These pallets will typically be staged in this area in the CH Bay storage area 32 for a period of up to five days. 33

- In addition, four Contact-Handled Packages, containing up to 640 ft³ of CH TRU waste in
 containers, may occupy the staging positions at the TRUPACT-II Unloading Docks
 (TRUDOCK).
- Aisle space shall be maintained in all CH Bay waste storage areas. The aisle space shall be adequate to allow unobstructed movement of fire response personnel, spill-control equipment, and decontamination equipment that would be used in the event of an off-normal event. An aisle

space between facility and containment pallets will be maintained in all CH TRU mixed waste
 storage areas.

3 F-1e(2) <u>RH Complex Operations</u>

Loaded RH TRU casks are received in the RH Bay of the WHB. The RH Bay is served by an
overhead bridge crane used for cask handling and maintenance operations. Storage in the RH
Bay occurs in the RH-TRU 72-B or CNS 10-160B casks. A maximum of two loaded casks may
be stored in the RH Bay and a maximum of one cask in the Cask Unloading Room may be
stored at one time. A minimum of 44 inches (1.1 m) will be maintained between loaded casks in
the RH Bay. The cask serves as secondary containment in the RH Bay for the RH TRU mixed
waste payload container. In addition, the RH Bay has a concrete floor.

Single RH TRU mixed waste canisters are unloaded from the RH-TRU 72-B casks in the 11 Transfer Cell of the RH Complex where they are transferred to facility casks. Drums of RH TRU 12 mixed waste will be transferred remotely from the CNS 10-160B cask, into the Hot Cell, and 13 loaded into a canister. Storage in the Hot Cell occurs in either drums or canisters. A maximum 14 of 12 55-gallon drums of RH TRU mixed waste and one 55-gallon drum of derived waste (94.9 15 ft³ (2.7 m³)) may be stored in the Hot Cell. Except for the derived waste drum, individual 55-16 gallon drums may not be stored in the Hot Cell for more than 25 days. The Transfer Cell houses 17 the Transfer Cell Shuttle Car, which is used to facilitate transferring the canister to the facility 18 cask. Storage in this area typically occurs at the end of a shift or in an off-normal event that 19 results in the suspension of waste handling. A maximum of one canister (31.4 ft³ (0.89 m³)) may 20 be stored in the Transfer Cell in a shielded insert in the Transfer Cell Shuttle Car or in a RH-21 TRU 72-B cask. 22

The Facility Cask Loading Room provides for transfer of a canister to the facility cask for subsequent transfer to the waste-hoist shaft conveyance and to the Underground Hazardous Waste Disposal Unit. The Facility Cask Loading Room also functions as an air lock between the waste shaft and the Transfer Cell. Storage in this area typically occurs at the end of a shift or in an off-normal event that results in the suspension of waste handling. A maximum of one canister (31.4 ft³ (0.89 m³)) may be stored in the Facility Cask in the Facility Cask Loading Room.

- ³⁰ Derived waste will be stored in the RH Bay and in the Hot Cell.
- 31 F-1e(3) Parking Area Container Storage Unit (Parking Area Unit)

The area extending south from the WHB within the fenced enclosure identified as the Controlled 32 Area on Figure M1-2 is defined as the Parking Area Container Storage Unit. This area provides 33 storage for up to 6,734 ft³ (191 m³) of CH and/or RH TRU mixed waste contained in up to 40 34 loaded Contact-Handled Packages and 8 Remote-Handled Packages. Secondary containment 35 and protection of the waste containers from standing rainwater are provided by the 36 transportation containers. Up to 12 additional Contact-Handled Packages and four additional 37 Remote-Handled Packages may be stored in the Parking Area Surge Area so long as the 38 requirements of Permit Conditions III.A.2.c and III.A.2.d are met. No more than 50 Contact-39 Handled and 12 Remote-Handled Packages may be stored in the Parking Area Storage Unit. 40

1

2

3

TABLE F-1 HAZARDOUS SUBSTANCES IN LARGE ENOUGH QUANTITIES TO CONSTITUTE A LEVEL II INCIDENT

4	Chemical Description	Building Location	Hazard Category
5	Ethylene Glycol Solution - 35%	Buildings 411; 412; 451; 452; 486; 463; 474C; FAC 414	Immediate (acute) Delayed (chronic)
6 7	Gasoline, Unleaded GASC0001	FAC 480	Fire Immediate (acute) Delayed (chronic)
8 9	No. 1 Diesel Fuel Oil GASC0210	S-1300 Maint Shop Oil Depot U/G; FACs 480, 255.1 & 255.2; Transport Tank; Building 456 Trailer 911F	Fire Immediate (acute) Delayed (chronic)
10 11 12	Multiple containers of TRU Waste as described in Permit Condition III.C.1	WHB Waste Shaft U/G	Delayed (chronic)
13 14 15 16 17	Hazardous materials in quantities that exceed 5 times the Reportable Quantity (Per DOE O 151.1) values as defined in 40 CFR 302	It should be noted that WIPP is not expected to possess such quantities.	Fire Immediate (acute) Delayed (chronic)

1 2

TABLE F-3PLANNING GUIDE FOR DETERMINING INCIDENT LEVELS AND RESPONSE

INCIDENT	INCIDENT LEVEL			
CONDITION	I	II *	III *	
Product identifications	Placard not required, NFPA 0 or 1 all categories, all Other Regulated Materials A, B, C, and D.	DOT placarded, NFPA 2 for any categories, PCBs without fire, EPA regulated waste. SITE SPECIFIC: Table F-1-G-1 and TRU mixed waste AND	Poison A (gas), explosive A/B, organic peroxide, flammable, solid, materials dangerous when wet, chlorine, fluorine, anhydrous ammonia, radioactive materials, NFPA 3 and 4 for any categories including special hazards, PCBs and fire including special hazards, PCBs and fire DOT inhalation hazard, EPA extremely hazardous substances, and cryogenics.	
Container size	Container size does not impact this incident level.	Involves multiple packages.	Tank truck.	
Fire/explosion potential	Under control.	May spread/may be explosive.	May spread/may be explosive.	
Leak severity	No release or small release contained or confined with readily available resources.	Release may not be controllable without special resources.	Release may not be controllable even with special resources.	
Life safety	No life-threatening situation from materials involved.	Localized area, limited evacuation area.	Localized area, limited evacuation area.	
Environmental impact (Potential)	None.	Limited to incident boundaries	Contained within the Hazardous waste Management Units.	
Container integrity	Not damaged.	Damaged but able to contain the contents to allow handling or transfer of product.	Damaged to such an extent that catastrophic rupture is possible.	

12 * Contingency Plan is implemented

TABLE F-6EMERGENCY EQUIPMENT MAINTAINEDAT THE WASTE ISOLATION PILOT PLANT

	Equipment	Equipment Description and Capabilities	
1		Personal Protection Equipment	
2	Headlamps	Mounted on hard hat; battery operated	Each person underground
3 4	Underground Self- Rescuer Units	Short-term rebreathers; approximately 300	Each person underground
5 6	Self-Contained Self- Rescuer	At least 60 minutes of oxygen available. Approximately 400 units cached throughout the underground	Cached throughout the underground
7 8 9	Self-Contained Breathing Apparatus (SCBA)	Oxygen supply; 4-hour units; approximately 14 Mine Rescue Team Draeger units	Mine Rescue Training Room
10 11 12	Chemical and Chemical-Supported Gloves	Body protection; (12 pair) inner-cloth, (12 pair) outer-pvc, (5 pair) outer-viton	HAZMAT trailer
13	Suit, Acid	Body protection; (4) acid	HAZMAT trailer
14 15	Suit, Fully Encapsulated	Body protection; used with SCBAs; full outerboot; (4) Level A; (4) Level B	HAZMAT trailer
16		Emergency Medical Equipment	
17	Antishock Trousers	Shock treatment; (2) inflatable, one on each ambulance	Ambulance # 1 and # 2
18 19 20	Zoll 1600 Heart Monitor and Defibrillator	Heart Monitor/defibrillator	Ambulance # 1 and # 2
21	Oxygen	Patient care; Size D: (2) Ambulance #1 (1) Underground Ambulance (1) Health Services Size E: (1) Rescue Truck (2) Underground Ambulance Size M: (1) Ambulance #1	Ambulance # 1 and # 2, surface rescue truck



Figure F-1 WIPP Surface Structures

BLDG./		BLDG./ FAC. #	DESCRIPTION	BLDG./ FAC. #	DESCRIPTION
#241 #242 #243 #245 #253 #254.1 #254.2 #254.3 #254.4 #254.3 #254.4 #254.4 #254.5 #254.4 #254.4 #255.2 #255.2 #256.4 #361 #361 #361 #362 #366 #371 #372	EQUIPMENT SHED GUARDSHACK SALT HAULING TRUCKS SHELTER TRUPACT TRALER SHELTER Mg0 STORAGE SHELTER 13.8 KV SWITCHGEAR 25P-SWG15/1 AREA SUBSTATION NO. 1 25P-SW15.1 AREA SUBSTATION NO. 2 25P-SW15.2 AREA SUBSTATION NO. 3 25P-SW15.3 AREA SUBSTATION NO. 4 25P-SW15.4 AREA SUBSTATION NO. 6 25P-SW15.5 AREA SUBSTATION NO. 6 25P-SW15.6 AREA SUBSTATION NO. 7 25P-SW15.7 AREA SUBSTATION NO. 7 25P-SW15.8 480V SWITCHGEAR (25P-SWG04/9) BACK-UP DIESEL GENERATOR #1 25-PE 503 BACK-UP DIESEL GENERATOR #1 25-PE 504 SWITCHBOARD #4 (25P-SB004/4) WASTE SHAFT EXHAUST SHAFT AIR INTAKE SHAFTT AIR INTAKE SHAFT AIR INTAKE SHAFT AIR INTAKE SHAFT HEADFRAME SALT HANDLINT SHEAT HEADFRAME SALT HANDLINT SHAFT HEADFRAME	#384 #384A #411 #412 #413A #413B #413B #413B #451 #455 #455 #455 #455 #455 #458 #459 #465 #465 #465 #465 #474 #474A #474A #474C #474F	SALT HANDLING SHAFT HOISTHOUSE MINING OPERATIONS WASTE HANDLING BUILDING TRUPACT MAINTENANCE BUILDING EXHAUST SHAFT FILTER BUILDING MONITORING STATION A MONITORING STATION B WATER CHILLER FACILITY & BLDG SUPPORT BUILDING SAFETY & EMERGENCY SERVICES FACILITY WAREHOUSE/SHOPS BUILDING AUXILLIARY WAREHOUSE BUILDING WATER TANK 25-D-001A WATER TANK 25-D-001A WATER TANK 25-D-001A GUARD AND SECURITY BUILDING COMPRESSOR BUILDING COMPRESSOR BUILDING AUXILLIARY AIR INTAKE TELEPHONE HUT ARMORY BUILDING HAZARDOUS WASTE STORAGE FACILITY HAZARDOUS WASTE STORAGE BUILDING OIL & GREASE STORAGE BUILDING GAS BOTTLE STORAGE BUILDING HAZARD MATERIAL STORAGE BUILDING WASTE OIL RETAINER	#475 #480 #481 #485 #485 #486 #489 #H-16 #918 #918 #918 #951 #951 #951 #951 #951 #951 #951 #951	GATEHOUSE VEHICLE FUEL STATION WAREHOUSE ANNEX EXHAUST SHAFT HOIST EQUIP. WAREHOUSE SULLAIR COMPRESSOR BUILDING ENGINEERING BUILDING TRAINING BUILDING SANDIA TEST WELL AIS MONITORING VOC TRAILER VOC AIR MONITORING STATION VOC LAB TRAILER WORK CONTROL TRAILER PROCUREMENT/PURCHASING TRAILER SAMPLE LABORATORY TRAILER HUMAN RESOURCES TRAILER PUBLICATIONS & PROCEDURES TRAILER PUBLICATIONS & PROCEDURES TRAILER SWITCHRACK NO. 6 7A, 7B SWITCHRACK NO. 10 SWITCHRACK NO. 11 SWITCHRACK NO. 15

SALT HANDLINT SHAFT HEADFRAME #372

Figure F-1a Legend to Figure F-1







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Figure F-6 Fire-Water Distribution System



WIPP On-Site Assembly Areas and WIPP Staging Areas

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- Asphalt Concrete Thickness TAC:
- 2 GE=0.0032 x TI x (100 -R)....R=80
- 3 GE Gravel Equivalent (Ft).
- 4 GE= $0.0032 \times 7.5 \times 20 = 0.48' \dots$ GfAC = $2.01 \Rightarrow TAC = 0.48/2.01 = 0.24' \Rightarrow use 21/2'' AC Surface$
- 5 Course.
- 6 (Actually used: 3")
- 7 Gf Gravel Equivalent Factor (constant from Table 7-651.2C from HDM).
- 8

9 B. <u>Bituminous Treated Base</u>

- 10 $GE = 0.0032 \text{ x TI x (100 R)} \dots R = 55 \sim \text{caliche subbase} \Rightarrow GE = 1.08' GEBTB = 1.08 2.01 \text{ x}$
- 11 0.21= 0.66'
- 12 TBTB = GEBTB/GfBTB = $0.66/1.2 = 0.55' \rightarrow Use 4"$ BTB
- 13 GfBTB ~ taken from table 7-651.2C
- 14 C. <u>Caliche Subbase ~ TCSB</u>
- 15 GE = 0.0032 x TI x (100 -R)R=50 prepared subgrade
- 16 GE=1.2
- 17 GECSB=1.2 $(0.21x \ 2.07) (0.33 \ x1.2) \rightarrow 0.37'$
- 18 TCBS=0.37/1.0=0.37' ~ 4¹/₂"
- Based on the results of the above calculation, the site paved roads designated for waste
- transportation are safe to be used by the heavier truckloads carrying shipping casks used in RH
- TRU mixed waste transportation to the WIPP.
- 22 G-3 Waste Handling Building Traffic
- CH TRU mixed waste will arrive by tractor-trailer at the WIPP facility in sealed Contact Handled
 Packages. Upon receipt, security checks, radiological surveys, and shipping documentation
 reviews will be performed. A forklift will remove the Contact Handled Packages and transport
 them a short distance through an air lock that is designed to maintain differential pressure in the
 WHB. The forklift will place the shipping containers at one of the two TRUPACT-II unloading
 docks (TRUDOCK) inside the WHB.
- The TRUPACT-II may hold up to two 55-gallon drum seven (7)-packs, two 85-gallon drum four (4)-packs, two 100-gallon drum three (3)-packs, two standard waste boxes (SWB), or one tendrum overpack (**TDOP**). A HalfPACT may hold seven 55-gallon drums, one SWB, or four 85gallon drums. A six-ton overhead bridge crane will be used to remove the contents of the Contact Handled Package. Waste containers will be surveyed for radioactive contamination and decontaminated or returned to the Contact Handled Package as necessary.
- Each facility pallet will accommodate four seven(7)-packs of 55-gallon drums, four SWBs, four four(4)-packs of 85-gallon drums, four three(3)-packs of 100-gallon drums, two TDOPs, or any combination thereof. Waste containers will be secured to the facility pallet prior to transfer. A forklift or facility transfer vehicle will transport the loaded facility pallet the air lock at the Waste Shaft (Figure G-3). The facility transfer vehicle will be driven onto the waste hoist shaft conveyance deck, where the loaded facility pallet will be transferred to the waste hoist shaft conveyance and downloaded for emplacement.



Figure G-2 WIPP Traffic Flow Diagram

ATTACHMENT H1

RCRA HAZARDOUS WASTE MANAGEMENT JOB TITLES AND DESCRIPTIONS

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1	RCRA Hazardous Waste Management Job Descriptions
2	
3	
4	Position Title: Underground Hazardous Waste Worker
5	
6	Duties:
7	
8	- Move waste from generation point to waste hoist shaft conveyance
9	- Containerize waste generated at the wash bay and exhaust shaft catchment
10	basin
11	
12	Requisite Skills, Experience and Education:
13	
14	High school diploma or equivalent.
15	
16	Training (Type/Amount):
17	• Constant Frankrige Training (OFT 40) (OFT 20)) (Annual)
18	 General Employee Training (GET-19X/GET-20X) (Annual) Hozardovo Worker (HWW 101/102) (Appual)
19	 Hazardous waste worker (Hwww-101/102) (Annual)

1	RCRA Hazardous Waste Management Job Descriptions
2 3 4	Position Title: Manager, Shipping Coordination Transportation Operations
5 6	Duties:
7 8 9	 Oversee all TRU waste and non-TRU handling activities conducted by Shipping Coordination Transportation Operations
11	Requisite Skills, Experience and Education:
12 13	B.S. degree, or equivalent, in nuclear-related field.
14 15	Training (Type/Amount):
16 17 18 19	 General Employee Training (GET-19X/GET-20X) General Employee Training Refresher (GET-19XA/GET-20XA) Hazardous Waste Worker Supervisor (HWS-101/101A)

1	RCRA Hazardous Waste Management Job Descriptions
2	
3 4 5	Position Title: Waste Hoist Shaft Tender
6	Duties:
7 8 9	 Oversees and directs loading and unloading of the Waste Hoist Shaft Conveyance above and below ground
10 11	Requisite Skills, Experience and Education:
12 13 14	Vocational or academic high school graduate, or equivalent.
15	Training (Type/Amount):
16	• Constal Employees Training (CET 10X/CET 20X)
17 18	 General Employee Training (GET-19X/GET-20X) General Employee Training Refresher (GET-19XA/GET-20XA)
19	 Hazardous Waste Worker (HWW-101/102)
20	Waste Hoist Shaft Tender (M-31)

ATTACHMENT I

CLOSURE PLAN

1 Introduction

This Permit Attachment contains the Closure Plan that describes the activities necessary to 2 close the Waste Isolation Pilot Plant (WIPP) individual units and facility. Since the current plans 3 for operations extend over several decades, the Permittees will periodically reapply for an 4 operating permit in accordance with Title 20 of the New Mexico Administrative Code, Chapter 4, 5 Part 1 (20.4.1 NMAC), Subpart 900 (incorporating 40 CFR §270.10(h)). Consequently, this 6 Closure Plan describes several types of closures. The first type is panel closure, which involves 7 constructing closures in each of the underground hazardous waste disposal units (HWDUs) 8 when after they are filled. The second type is partial closure, which can be less than the entire 9 facility and therefore less than an entire unit as described herein for the Waste Handling 10 Building (WHB) Unit and the Parking Area Unit (PAU). The third type of closure is final facility 11 closure at the end of the Disposal Phase, which will entail "clean" closure of all remaining 12 surface storage units and construction of the four shaft seal systems. Finally, in the event a new 13 permit is not issued prior to expiration of an existing permit, a modification to this Closure Plan 14 will be sought to perform contingency closure. Contingency closure defers the final closure of 15 waste management facilities such as the Waste Handling Building Container Storage Unit 16 (WHB Unit), the conveyances, the shafts, and the haulage ways because these will be needed 17 to continue operations with non-mixed Transuranic (TRU) waste. 18

The hazardous waste management units (**HWMUs**) addressed in this Closure Plan include the aboveground HWMU in the WHB, the parking area HWMU, and Panels 1 through 7, each consisting of seven rooms.

This plan was submitted to the New Mexico Environment Department (**NMED**) and the U.S. 22 Environmental Protection Agency (EPA) in accordance with 20.4.1.900 NMAC (incorporating 40 23 CFR §270.14(b)(13)). Closure at the panel level will include the construction of barriers to limit 24 the emission of hazardous waste constituents from the panel into the mine ventilation air stream 25 below levels that meet environmental performance standards¹ and to mitigate the impacts of 26 methane buildup and deflagration that may be postulated for some closed panels. The Post-27 Closure Plan (Permit Attachment J) includes the implementation of institutional controls to limit 28 access and groundwater monitoring to assess disposal system performance. Until final closure 29

¹ The mechanism for air emissions prior to closure is different than the mechanism after closure. Prior to closure, volatile organic compounds (VOC) will diffuse through drum filters based on the concentration gradient between the disposal room and the drum headspace. These VOCs are swept away by the ventilation system, thereby maintaining a concentration gradient that is assumed to be constant. Hence, the VOCs in the ventilation stream are a function of the number of containers only. After closure, the panel air will reach an equilibrium concentration with the drum headspace and no more diffusion will occur. The only mechanism for release into the mine ventilation system is due to pressure that builds up in the closed panel. This pressure arises from the creep closure mechanism that is reducing the volume of the rooms and from the postulated generation of gas as the result of microbial degradation of organic matter in the waste. Consequently, the emissions after panel closure are a direct function of pressurization processes and rates within the panel.

waste per panel is used. This equates to 662,150 ft³ (18,750 m³) of contact-handled (CH) TRU
 mixed waste and 22,950 ft³ (650 m³) of RH TRU mixed waste per panel.

The maximum extent of operations during the term of this permit is expected to be Panels 1 3 through 7 as shown on Figure I-1, the WHB Container Storage Unit, and the Parking Area 4 Container Storage Unit. Note that panels 8, 9, and 10 are scheduled for excavation only under 5 the initial term of this permit. If other waste management units are permitted during the Disposal 6 Phase, this Closure Plan will be revised to include the additional waste management units. At 7 any given time during disposal operations, it is possible that multiple rooms may be receiving 8 TRU mixed waste for disposal at the same time. Underground HWDUs in which disposal has 9 been completed (i.e., in which CH and RH TRU mixed waste emplacement activities have 10 ceased) will undergo panel closure. 11

12 I-1d <u>Schedule for Closure</u>

For the purpose of establishing a schedule for closure, an operating and closure period of no more than thirty-five (35) years (twenty-five (25) years for disposal operations and ten (10) years for closure) is assumed. This operating period may be extended or shortened depending on a number of factors, including the rate of waste approved for shipment to the WIPP facility and the schedules of TRU mixed waste generator sites, and future decommissioning activities.

18 I-1d(1) <u>Schedule for Panel Closure</u>

The anticipated schedule for the closure of the underground HWDUs known as Panels 3
 through 8 is shown in Figure I-2. This schedule assumes there will be little contamination within
 the exhaust drift of the panel. Underground HWDUs should be ready for closure according to
 the schedule in Table I-1. These dates are estimates for planning and permitting purposes.
 Actual dates may vary depending on the availability of waste from the generator sites.

In the schedule in Figure I-2, notification of intent to close occurs thirty (30) days before placing
the final waste in a panel. Once a panel is full, the Permittees will initially block ventilation
through the panel as described in Permit Attachment M2 and then will assess the closure area
for ground conditions and contamination so that a definitive schedule and closure design can be
determined. If as the result of this assessment the Permittees determine that a panel closure
cannot be emplaced in accordance with the schedule in this Closure Plan, a modification will be
submitted requesting an extension to the time for closure.

The Permittees will initially block ventilation through Panel 2 as described in Permit Attachment M2 once Panel 2 is full to ensure continued protection of human health and the environment. The Permittees will then install the explosion--isolation wall portion of the panel closure system that is described in Permit Attachment I1, Section 3.3.2, Explosion- and Construction-Isolation Walls. Construction of the explosion--isolation wall will not exceed 180 days after the last receipt of waste in Panel 2. Final closure of Panels 1 and 2 will be completed as specified in this Permit no later than June 30, 2009 January 31, 2016.

To ensure continued protection of human health and the environment, the Permittees will initially block ventilation through Panel 3 as described in Permit Attachment M2, Section M2-2a(3), after waste disposal in Panel 3 has been completed. The Permittees shall continue VOC
1 monitoring in Panel 3 until final panel closure. If the measured concentration, as confirmed by a

2 second sample, of any VOC in Panel 3 exceeds the "95% Action Level" in Module IV, Table

IV.F.3.b, the Permittees will initiate closure of Panel 3 by installing the 12-foot explosion- isolation wall as described in Section I-1e(1) and submit a Class 1* permit modification request

isolation wall as described in Section I-1e(1) and submit a Class 1* permit modification request
 to extend Panel 3 closure, if necessary. Regardless of the outcome of disposal room VOC

to extend Panel 3 closure, if necessary. Regardless of the outcome of disposal room VOC
 monitoring, final closure of Panel 3 will be completed as specified in this Permit no later than

7 June 30, 2009 January 31, 2016.

8 I-1d(2) <u>Schedule for Final Facility Closure</u>

The Disposal Phase for the WIPP facility is expected to require a period of twenty-five 9 (25) years beginning with the first receipt of TRU waste at the WIPP facility and followed by a 10 period ranging from seven to ten (7-10) years for decontamination, decommissioning, and final 11 closure. Assuming the first waste receipt occurs in July 1998, the Disposal Phase may extend 12 until 2023, and so the latest expected year of final closure of the WIPP facility (i.e., date of final 13 closure certification) would be 2033. If, as is currently projected, the WIPP facility is dismantled 14 at closure, all surface and subsurface facilities (except the hot cell portion of the WHB, which 15 will remain as an artifact of the Permanent Marker System [PMS]) will be disassembled and 16 either salvaged or disposed in accordance with applicable standards. In addition, asphalt and 17 crushed caliche that was used for paving will be removed, and the area will be recontoured and 18 revegetated in accordance with a land management plan. A detailed closure schedule will be 19 submitted in writing to the Secretary of the NMED, along with the notification of closure. 20 21 Throughout the closure period, all necessary steps will be taken to prevent threats to human health and the environment in compliance with all applicable Resource Conservation and 22 Recovery Act (RCRA) permit requirements. Figure I-3 presents the best estimate of a final 23 facility closure schedule. 24

The schedule for final facility closure is considered to be a best estimate because closure of the 25 facility is driven by policies and practices established for the decontamination, if necessary, and 26 decommissioning of radioactively contaminated facilities. These required activities include 27 extensive radiological contamination surveys and hazardous constituent surveys using, among 28 other techniques, radiological surveys to indicate potential hazardous waste releases. Both 29 types of surveys will be performed at all areas of the WIPP site where hazardous waste were 30 managed. These surveys, along with historical radiological survey records, will provide the basis 31 for release of structures, equipment, and components for disposal or decontamination for 32 release off site. Specifications will be developed for each structure to be removed. A cost 33 benefit analysis will be needed to evaluate decontamination options if extensive 34 decontamination is necessary. Individual equipment surveys, structure surveys, and debris 35 surveys will be required prior to disposition. Size-reduction techniques may be required to 36 dispose of mixed or radioactive waste at the WIPP site. Current DOE policy, as reflected in the 37 WIPP facility Safety Analysis Report (SAR) (DOE 1997), requires the preparation of a final 38 decommissioning and decontamination (D&D) plan immediately prior to final facility closure. In 39 this way, the specific conditions of the facility at the time D&D is initiated will be addressed. 40 Section I-1e(2) provides a more detailed discussion of final facility closure activities. 41

Figure I-3 shows the schedule for the final facility closure consisting of decontamination, as

- 43 needed, of the TRU waste-handling equipment, and of the aboveground equipment and
- facilities, including closure of surface HWMUs; decontamination of the shaft and haulage ways;

collected as part of the closure activities (such as those during which wipes were used to
 sample the containers and equipment for potential radioactive contamination or those involving
 solidified decontamination solutions, the handling of equipment designated for disposal, and the
 handling of residues collected as a result of spill cleanup). Derived wastes collected during the
 operation and closure of the WIPP facility will be identified and managed as TRU mixed wastes.
 These wastes will be disposed in the active underground HWDU. D&D derived wastes and

requipment designated for disposal will be placed in the last underground HWDU panel before

8 closure of that unit.

9 Surface Container Storage Units

The procedures employed for waste receipt at the WIPP facility minimize the likelihood for any 10 waste spillage to occur outside the WHB. TRU mixed waste is shipped to the WIPP facility in 11 approved shipping containers (i.e., Contact-Handled or Remote-Handled Packages) that are not 12 opened until they are inside the WHB. Therefore, it is unlikely that soil in the Parking Area Unit 13 or elsewhere in the vicinity of the WHB will become contaminated with TRU mixed waste 14 constituents as a result of TRU mixed waste management activities. An evaluation of the soils in 15 the vicinity of the WHB will only be necessary if a documented event resulting in a release has 16 occurred outside the WHB. 17

The "Start Clean—Stay Clean" operating philosophy of the WIPP Project will minimize the need
 for decontamination of the WHB during decommissioning and closure. Procedures for opening
 shipping containers in the WHB limit the opportunity for waste spillage.

- 21 Should the need for decontamination of the WHB arise, the following methods may be 22 employed, as appropriate, for the hazardous constituent/contaminant type and extent:
- Chemical cleaning (e.g., water, mild detergent cleanser, and polyvinyl alcohol)
- Nonchemical cleaning (e.g., sandblasting, grinding, high-pressure water spray, scabbler pistons and needle scalers, ice-blast technology, dry-ice blasting)
 - Removal of contaminated components such as pipe and ductwork

Waste generated as a result of WHB decontamination activities will be managed as derived
 waste in accordance with applicable permit requirements and will be emplaced in the last open
 underground HWDU for disposal.

30 Waste Handling Equipment and

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- The waste hoist shaft conveyance and associated waste handling equipment will be
- decontaminated to background or be disposed as derived waste as part of both contingency
- and final facility closure. Procedures for detection and sampling will be as described above.
- Equipment cleanup will be as above using chemical or nonchemical techniques.

1 2 3	TABLE I-1 ANTICIPATED EARLIEST CLOSURE DATES FOR THE UNDERGROUND HWDUs					
4	HWDU	OPERATIONS START	OPERATIONS END	CLOSURE START	CLOSURE END	
5	PANEL 1	3/99	2/03	3/03	9/03 SEE NOTE 5	
6	PANEL 2	3/03	6/05	7/05	1/06 SEE NOTE 5	
7	PANEL 3	7/05	1/07	2/07	8/07 SEE NOTE 6	
8	PANEL 4	1/07	1/09	2/09	8/09 SEE NOTE 6	
9	PANEL 5	1/09	1/11	2/11	8/11 SEE NOTE 6	
10	PANEL 6	1/11	1/13	2/13	8/13 SEE NOTE 6	
11	PANEL 7	1/13	1/15	2/15	8/15 SEE NOTE 6	
12	PANEL 8	1/15	1/17	2/17	8/17	
13	PANEL 9	1/17	1/28	2/28	SEE NOTE 4	
14	PANEL 10	1/28	9/30	10/30	SEE NOTE 4	

Panels 5 through 10 are projected assuming new permits will be issued in 2009 and 2019.

15

NOTE 2: The point of closure start is defined as sixty (60) days following notification to the NMED of
 closure.

NOTE 3: The point of closure end is defined as one hundred eighty (180) days following placement of final
 waste in the panel.

NOTE 1: Only Panels 1 to 4 will be closed under the initial term of this permit. Closure schedules for

NOTE 4: The time to close these areas may be extended depending on the nature and extent of the
 disturbed rock zone. The excavations that constitute these panels will have been opened for as many as
 forty (40) years so that the preparation for closure may take longer than the time allotted in Figure I-2. If
 this extension is needed, it will be requested as an amendment to the Closure Plan.

NOTE 5: The anticipated closure end date for Panels 1 and 2 is for installation of the 12-foot explosion- isolation wall. Final closure of Panels 1 and 2 will be completed as specified in this Permit no later than
 June 30, 2009 January 31, 2016.

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- NOTE 6: The anticipated closure end date for Panels 3 through 7 is for initially blocking ventilation through the closed filled panel. Final closure of Panels 3 through 7 will be completed as specified in this Permit no later than June 30, 2009 January 31, 2016. 1 2
- 3

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1 A2.56.2 Material Characteristics

2 Fill can utilize material that was excavated during shaft sinking and stored at the WIPP site, or a

borrow pit may be excavated to secure fill material. The bulk fill material may include bentonite
 additive, if deemed appropriate.

5 A2.56.3 Construction

- 6 Dynamic compaction is specified for the clay column in the Dewey Lake Formation because of
- its perceived expediency. Vibratory compaction will be used near surface when there is no
 longer space for the three stage construction deck.

9 A2.56.4 Performance Requirements

- 10 Care will be taken to compact the earthen fill with an energy of twice Modified Proctor energy,
- 11 which has been shown to produce a dense, uniform fill.

12 A2.56.6 Verification

¹³ Materials placed will be documented, with density measurements as appropriate.

14 A3. Concluding Remarks

- ¹⁵ Material specifications in this appendix provide descriptions of seal materials along with
- reasoning about why they are expected to function well in the WIPP setting. The specification
- follows a framework that states the function of the seal component, a description of the material,
- and a summary of construction techniques that could be implemented without resorting to
- extensive development efforts. Discussion of performance requirements for each material is the
- most detailed section because design of the seal system requires analysis of performance to
 ascertain compliance with regulations. Successful design of the shaft seal system is
- demonstrated by an evaluation of how well the design performs, rather than by comparison with
- a predetermined quantity.
- 24 Materials chosen for use in the shaft seal system have several common desirable attributes: low
- permeability, availability, high density, longevity, low cost, constructability, and supporting
- documentation. Functional redundancy using different materials provides an economically and
- technologically feasible shaft seal system that limits fluid transport.

arrangement reduces the potential for puncture accidents. Facility pallets may also be moved by
 facility transfer vehicles. WIPP facility operational documents define the operational load of the
 facility pallet to ensure that the rated load of a facility pallet is not exceeded.

Containment pallets are fabricated units having a containment capacity of at least ten percent of 4 the volume of the containers and designed to support a minimum of either a single drum, a 5 single SWB or a single TDOP. The pallets will have a rated load capacity of equal to or greater 6 than the gross weight limit of the container(s) to be supported on the pallet. Loads are secured 7 to the containment pallet during transport. A typical containment pallet is shown in Figure M1-8 10a. Fork pockets in the side of the pallet allow the containment pallet to be lifted and 9 transferred by forklift. WIPP facility operational documents define the operational load of the 10 containment pallet to assure that the rated load of a containment pallet is not exceeded. 11

12 Facility Transfer Vehicle

The facility transfer vehicle is a battery or electric powered automated vehicle that either operates on tracks or has an on-board guidance system that allows the vehicle to operate on the floor of the WHB. An integrated or removable roller bed will be used to move pallets on and off the vehicle. It is designed with a flat bed that has adjustable height capability and will transfer waste payloads on facility pallets to the storage areas be used to transfer the facility pallets on or off the pallet support stands in the waste hoist cage shaft conveyance by raising and lowering the bed (see Figure M1-11).

20 RH TRU Mixed Waste

The RH TRU mixed waste is handled and stored in the RH Complex of the WHB Unit which comprises the following locations: RH Bay (12,552 ft² (1,166 m²)), the Cask Unloading Room (382 ft² (36 m²)), the Hot Cell (1,841 ft² (171 m²)), the Transfer Cell (1,003 ft² (93 m²)) (Figures M1-17a, b and c), and the Facility Cask Loading Room (1,625 ft² (151 m²)) (Figure M1-17d).

The RH Bay (Figure M1-14a) is a high-bay area for receiving casks and subsequent handling 25 operations. The trailer carrying the RH-TRU 72-B or CNS 10-160B shipping cask (Figures M1-26 18, M1-19, M1-20 and M1-21) enters the RH Bay through a set of double doors on the east side 27 of the WHB. The RH Bay houses the Cask Transfer Car. The RH Bay is served by the RH Bay 28 Overhead Bridge Crane used for cask handling and maintenance operations. Storage in the RH 29 Bay occurs in the RH-TRU 72-B or CNS 10-160B casks. The storage occurs after the trailer 30 containing the cask is moved into the RH Bay and prior to moving the cask into the Cask 31 Unloading Room to stage the waste for disposal operations. A maximum of two loaded casks 32 and one 55-gallon drum for derived waste (156 ft³ (4.4 m³)) may be stored in the RH Bay. 33

The Cask Unloading Room (Figure M1-17a) provides for transfer of the RH-TRU 72-B cask to the Transfer Cell, or the transfer of drums from the CNS 10-160B cask to the Hot Cell. Storage in the Cask Unloading Room will occur in the RH-TRU 72-B or CNS 10-160B casks. Storage in this area typically occurs at the end of a shift or in an off-normal event that results in the suspension of waste handling operations. A maximum of one cask (74 ft³ (2.1 m³)) may be stored in the Cask Unloading Room. The Hot Cell (Figure M1-17b) is a concrete shielded room in which drums of RH TRU mixed waste will be transferred remotely from the CNS 10-160B cask, staged in the Hot Cell, and loaded into a Facility Canister. The loaded Facility Canister is then lowered from the Hot Cell into the Transfer Cell Shuttle Car containing a Shielded Insert. Storage in the Hot Cell occurs in either drums or Facility Canisters. Drums that are stored are either on the drum carriage unit

- that was removed from the CNS 10-160B cask or in a Facility Canisters. A maximum of 12 55gallon drums and one 55-gallon drum for derived waste (94.9 ft³ (2.7 m³)) may be stored in the
- 8 Hot Cell.

⁹ The Transfer Cell (Figure M1-17c) houses the Transfer Cell Shuttle Car, which moves the RH-

10 TRU 72-B cask or Shielded Insert into position for transferring the canister to the Facility Cask.

11 Storage in this area typically occurs at the end of a shift or in an off-normal event that results in

- the suspension of a waste handling evolution. A maximum of one canister $(31.4 \text{ ft}^3 (0.89 \text{ m}^3))$
- may be stored in the Transfer Cell in the Transfer Cell Shuttle Car.

14 The Facility Cask Loading Room (Figure M1-17d) provides for transfer of a canister to the

15 Facility Cask for subsequent transfer to the waste hoist shaft conveyance and to the

¹⁶ Underground Hazardous Waste Disposal Unit (**HWDU**). The Facility Cask Loading Room also

17 functions as an air lock between the Waste Shaft and the Transfer Cell. Storage in this area

typically occurs at the end of a shift or in an off-normal event that results in the suspension of

waste handling operations. A maximum of one canister $(31.4 \text{ ft}^3 (0.89 \text{ m}^3))$ may be stored in the

- ²⁰ Facility Cask (Figure M1-23) in the Facility Cask Loading Room.
- Following is a description of major pieces of equipment that are used to manage RH TRU mixed waste in the WHB Unit. A summary of equipment capacities, as required by 20.4.1.500 NMAC, is included in Table M1-3.
- 24 <u>Casks</u>

The RH-TRU 72-B cask (Figure M1-20) is a cylinder designed to meet U.S. Department of 25 Transportation (**DOT**) Type B shipping container requirements. It consists of a separate inner 26 vessel within a stainless steel, lead-shielded outer cask protected by impact limiters at each 27 end, made of stainless steel skins filled with polyurethane foam. The inner vessel is made of 28 stainless steel and provides an internal containment boundary and a cavity for the payload. 29 Neither the outer cask nor the inner vessel is vented. Payload capacity of each RH-TRU 72-B 30 shipping cask is 8,000 lbs (3,628 kg). The payload consists of a canister of RH TRU mixed 31 waste, which may contain up to 31.4 ft³ (0.89 m³) of directly loaded waste or waste in smaller 32 containers. 33

The CNS 10-160B cask (Figure M1-21) is designed to meet DOT Type B container requirements and consists of two carbon steel shells and a lead shield, welded to a carbon steel bottom plate. A 12-gauge stainless steel thermal shield surrounds the cask outer shell, which is equipped with two steel-encased, rigid polyurethane foam impact limiters attached to the top and bottom of the cask. The CNS 10-160B cask is not vented. Payload capacity of each CNS 10-160B cask is 14,500 lbs (6,577 kg). The payload consists of up to ten 55-gallon drums. they are in good condition prior to storage. Waste containers will also be checked for external
 surface contamination. If a primary waste container is not in good condition, the Permittees will
 overpack the container, repair/patch the container in accordance with 49 CFR §173 and §178

4 (e.g., 49 CFR §173.28), or return the container to the generator.

For inventory control purposes, TRU mixed waste container identification numbers will be
 verified against the Uniform Hazardous Waste Manifest and the WWIS. Inconsistencies will be
 resolved with the generator before TRU mixed waste is emplaced. Discrepancies that are not
 resolved within 15 days will be reported to the NMED in accordance with 20.4.1.500 NMAC
 (incorporating 40 CFR §264.72).

Each facility pallet has two recessed pockets to accommodate two sets of 7-packs, two sets of 10 4-packs, two sets of 3-packs, or two SWBs stacked two-high, two TDOPs, or any combination 11 thereof. Each stack of waste containers will be secured prior to transport underground (see 12 Figure M1-10). A forklift or the facility transfer vehicle will transport the loaded facility pallet to 13 the conveyance loading room located adjacent to the Waste Shaft. The conveyance loading 14 room serves as an air lock between the CH Bay and the Waste Hoist Shaft, preventing 15 excessive air flow between the two areas. The facility transfer vehicle will be driven onto the 16 waste hoist shaft conveyance deck, where the loaded facility pallet will be transferred to the 17 waste-hoist shaft conveyance, and the facility transfer vehicle will be backed off. Containers of 18 CH TRU mixed waste (55-gal (208 L) drums, SWBs, 85-gal (321 L) drums, 100-gal (379-L) 19 drums, and TDOPs) can be handled individually, if needed, using the forklift and lifting 20 attachments (i.e., drum handlers, parrot beaks). 21

- The waste hoist shaft conveyance will lower the loaded facility pallet to the Underground
 HWDUs. Figure M1-13 is a flow diagram of the CH TRU mixed waste handling process.
- 24 M1-1d(3) <u>RH TRU Mixed Waste Handling</u>

The RH TRU mixed waste will be received in the RH-TRU 72-B cask or CNS 10-160B cask 25 loaded on a trailer, as illustrated in process flow diagrams in Figures M1-26 and M1-27, 26 respectively. These are shown schematically in Figures M1-28 and M1-29. Upon arrival at the 27 gate, external radiological surveys, security checks, shipping documentation reviews are 28 performed and the Uniform Hazardous Waste Manifest is signed. The generator's copy of the 29 Uniform Hazardous Waste Manifest is returned to the generator. Should the results of the 30 contamination survey exceed acceptable levels, the shipping cask and transport trailer remain 31 outside the WHB in the Parking Area Unit, and the appropriate radiological boundaries (i.e., 32 ropes, placards) are erected around the shipping cask and transport trailer. A determination will 33 be made whether to return the cask to the originating site or to decontaminate the cask. 34

Following cask inspections, the shipping cask and trailer are moved into the RH Bay or held in the Parking Area Unit. The waste handling process begins in the RH Bay where the impact limiter(s) are removed from the shipping cask while it is on the trailer. Additional radiological surveys are conducted on the end of the cask previously protected by the impact limiter(s) to verify the absence of contamination. The cask is unloaded from the trailer using the RH Bay Overhead Bridge Crane and placed on a Cask Transfer Car.

1 Transfer of Disposal Canister into the Facility Cask

The transfer of a canister into the Facility Cask from the Transfer Cell is monitored by closed circuit television cameras. The Transfer Cell Shuttle Car positions the RH-TRU 72-B cask or
 Shielded Insert under the Facility Cask Loading Room port and the shield valve is opened. Then

- 5 the remotely operated 6.25 Ton Grapple Hoist attaches to the canister, and the canister is lifted
- 6 through the open shield valve into the vertically-oriented Facility Cask located on the Cask
- 7 Transfer Car in the Facility Cask Loading Room. During this cask-to-cask transfer, the
- 8 telescoping port shield is in contact with the underside of the Facility Cask to assure shielding
- 9 continuity, as does the shield bell located above the Facility Cask.
- 10 For canisters received at the WIPP from the generator site in a RH-TRU 72-B cask, the
- identification number is verified using cameras, which also provide images of the canister
- surfaces during the lifting operation. Identification numbers are verified against the WWIS. If
- there are any discrepancies, the canister is returned to the RH-TRU 72-B cask, returned to the
- Parking Area Staging Area Unit, and the generator is contacted for resolution. Discrepancies
- that are not resolved within 15 days will be reported to the NMED as required by 20.4.1.500
- ¹⁶ NMAC (incorporating 40 CFR §264.72). As the canister is being lifted from the RH-TRU 72-B
- 17 cask into the Facility Cask, additional swipe samples may be taken.

18 Transfer of the Canister to the Underground

- 19 When the canister is fully within the Facility Cask, the lower shield value is closed. The 6.25 Ton
- 20 Grapple Hoist detaches from the canister and is raised until the 6.25 Ton Grapple Hoist clears
- the Facility Cask, at which time the upper shield valve is closed. The 6.25 Ton Grapple Hoist
- and shield bell are then raised clear of the Facility Cask, and the telescoping port shield is
- retracted. The Facility Cask Rotating Device rotates the Facility Cask until it is in the horizontal
 position on the Facility Cask Transfer Car. The shield doors on the Facility Cask Loading Room
- are opened, and the facility Cask Transfer Car moves onto the waste hoist shaft conveyance
- and is lowered to the waste Shaft Station underground. At the waste Shaft Station underground,
- the Facility Cask Transfer Car moves the Facility Cask from the waste hoist shaft conveyance.
- A forklift is used to remove the Facility Cask from the Facility Cask Transfer Car and to transport
- the Facility Cask to the Underground HWDU.

30 Returning the Empty Cask

- The empty RH-TRU 72-B cask or Shielded Insert is returned to the RH Bay by reversing the process. In the RH Bay, swipe samples are collected from inside the empty cask. If necessary, the inside of the cask is decontaminated. The RH-TRU 72-B cask lids are replaced, and the cask is replaced on the trailer using the RH Bay Bridge Crane. The impact limiters are replaced, and the trailer and the RH-TRU 72-B cask are then moved out of the RH Bay. The Shielded Insert is stored in the RH Bay until needed.
- 37 M1-1e Inspections
- Inspection of containers and container storage area are required by 20.4.1.500 NMAC
 (incorporating 40 CFR §264.174). These inspections are described in this section.



Figure M1-13 WIPP Facility Surface and Underground CH Transuranic Mixed Waste Process Flow Diagram (Continued)

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Surface and Underground RH Transuranic Mixed Waste Process Flow Diagram for RH-TRU 72-B Shipping Cask

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CNS 10-160B Shipping Cask

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ATTACHMENT M2

GEOLOGIC REPOSITORY

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measured and then compared to the VOC concentration of concern as required by Permit
 Module IV.

Four shafts connect the underground area with the surface. The Waste Shaft Conveyance 3 headframe and hoist are located within the Waste Handling Building (WHB) and will be used to 4 transport containers of TRU mixed waste, equipment, and materials to the repository horizon. 5 The waste hoist can also be used to transport personnel. The Air Intake Shaft and the Salt 6 Handling Shaft provide ventilation to all areas of the mine except for the Waste Shaft Station. 7 This area is ventilated by the Waste Shaft itself. The Salt Handling Shaft is also used to hoist 8 mined salt to the surface and serves as the principal personnel transport shaft. The Exhaust 9 Shaft serves as a common exhaust air duct for all areas of the mine. The relationship between 10 the WIPP surface facility, the four shafts, and the geologic repository horizon is shown on 11 Figure M2-2. 12

13 The HWDUs identified as Panels 1 through 7 (Figure M2-1) provide room for up to 4,582,750

14 cubic feet (ft³) (129,750 meters (m³)) of CH TRU mixed waste. The CH TRU mixed waste 15 containers (typically, 7-packs and standard waste boxes (**SWBs**)) may be stacked three-high

across the width of the room.

Panels 4 through 7 provide room for up to 70,100 ft³ (1,985 m³) of RH TRU mixed waste. RH TRU mixed waste may be disposed of in up to 730 boreholes per panel. At a minimum, these boreholes shall be drilled on nominal eight-foot centers, horizontally, about mid-height in the ribs of a disposal room. The thermal loading from RH TRU mixed waste shall not exceed 10 kilowatts per acre when averaged over the area of a panel, as shown in Permit Attachment M3, plus one hundred feet of each of a Panel's adjoining barrier pillars.

- Detailed studies and evaluations of the natural environmental setting of the repository area have been part of the site selection and characterization process. Detailed information regarding the climatic, geologic, and hydrologic characteristics of the WIPP facility and local vicinity was provided in Section D-9a, and numerous Chapter D Appendices, of the WIPP RCRA Part B Permit Application (DOE, 1997).
- The WIPP facility is located in a sparsely populated area with site conditions favorable to isolation of TRU mixed waste from the biosphere. Geologic and hydrologic characteristics of the site related to its TRU mixed waste isolation capabilities are discussed in Section D-9a(1) of the WIPP RCRA Part B Permit Application (DOE, 1997). Hazard prevention programs are described in Permit Attachment E. Contingency and emergency response actions to minimize impacts of unanticipated events, such as spills, are described in Permit Attachment F. The closure plan for the WIPP facility is described in Permit Attachment I.
- 35 M2-2 Geologic Repository Design and Process Description
- 36 M2-2a <u>Geologic Repository Design and Construction</u>
- The WIPP facility, when operated in compliance with the Permit, will ensure safe operations and be protective of human health and the environment.

techniques and equipment and eliminates operational problems such as dust creation and

- 2 introducing additional equipment and operations into waste handling areas. There are no mine
- operational considerations (e.g. ventilation flow and control) when backfill is placed in this
 manner.

5 The Waste Hoist Shaft Conveyance

The hoist systems in the shafts and all shaft furnishings are designed to resist the dynamic
forces of the hoisting system and to withstand a design-basis earthquake of 0.1 g. Appendix D2
of the WIPP RCRA Part B Permit Application (DOE, 1997) provided engineering design-basis
earthquake report which provides the basis for seismic design of WIPP facility structures. The
waste hoist is equipped with a control system that will detect malfunctions or abnormal
operations of the hoist system (such as overtravel, overspeed, power loss, circuitry failure, or
starting in a wrong direction) and will trigger an alarm that automatically shuts down the hoist.

The waste hoist operates in moves the Waste Shaft Conveyance and is a multirope, frictiontype hoist. A counterweight is used to balance the waste-hoist shaft conveyance. The waste hoist shaft conveyance (outside dimensions) is 30 ft (9 m) high by 10 ft (3 m) wide by 15 ft (4.5 m) deep and can carry a payload of 45 tons (40,824 kg). During loading and unloading operations, it is steadied by fixed guides. The hoist's maximum rope speed is 500 ft (152.4 m) per min.

The Waste Shaft hoist system has two sets of brakes, with two units per set, plus a motor that is normally used to stop the hoist. The brakes are designed so that either set, acting alone, can stop a fully loaded conveyance under all emergency conditions.

22 The Underground Waste Transporter

²³ The underground waste transporter is a commercially available diesel-powered tractor. The

trailer was designed specifically for the WIPP for transporting facility pallets from the waste-hoist

²⁵ shaft conveyance to the Underground HWDU in use. This transporter is shown in Figure M2-6.

26 Underground Forklifts

CH TRU mixed waste containers loaded on slipsheets will be removed from the facility pallets 27 using forklifts with a push-pull attachment (Figure M2-7) attached to the forklift-truck front 28 carriage. The push-pull attachment grips the edge of the slipsheet (on which the waste 29 containers sit) to pull the containers onto the platen. After the forklift moves the waste 30 containers to the emplacement location, the push-pull attachment pushes the containers into 31 position. The use of the push-pull attachment prevents direct contact between waste containers 32 and forklift tines. SWBs and TDOPs may also be removed from the facility pallet by using 33 forklifts equipped with special adapters for these containers. These special adapters will prevent 34 direct contact between SWBs or TDOPs and forklift tines. In addition, the low clearance forklift 35 that is used to emplace MgO may be used to emplace waste if necessary. 36

1 The Facility Cask Transfer Car

² The Facility Cask Transfer Car is a self-propelled rail car (Figure M2-14) that operates between

3 the Facility Cask Loading Room and the geologic repository. After the Facility Cask is loaded,

4 the Facility Cask Transfer Car moves onto the waste hoist shaft conveyance and is then

5 transported underground. At the underground waste shaft station, the Facility Cask Transfer Car

6 proceeds away from the waste-hoist shaft conveyance to provide forklift access to the Facility

7 Cask.

8 Horizontal Emplacement and Retrieval Equipment

9 The Horizontal Emplacement and Retrieval Equipment (HERE) (Figure M2-15) emplaces

canisters into a borehole in a room wall of an Underground HWDU. Once the canisters have

been emplaced, the HERE then fills the borehole opening with a shield plug.

12 M2-2b <u>Geologic Repository Process Description</u>

Prior to receipt of TRU mixed waste at the WIPP facility, waste operators will be thoroughly

trained in the safe use of TRU mixed waste handling and transport equipment. The training will

include both classroom training and on-the-job training.

16 RH TRU Mixed Waste Emplacement

The Facility Cask Transfer Car is loaded onto the waste hoist shaft conveyance and is lowered 17 to the waste shaft station underground. At the waste shaft station underground, the Facility 18 Cask is moved from the waste-hoist shaft conveyance by the Facility Cask Transfer Car (Figure 19 M2-16). A forklift is used to remove the Facility Cask from the Facility Cask Transfer Car and to 20 transport the Facility Cask to the Underground HWDU. There, the Facility Cask is placed on the 21 HERE (Figure M2-17). The HERE is used to emplace the RH TRU mixed waste canister into the 22 borehole. The borehole will be visually inspected for obstructions prior to aligning the HERE and 23 emplacement of the RH TRU mixed waste canister. The Facility Cask is moved forward to mate 24 with the shield collar, and the transfer carriage is advanced to mate with the rear Facility Cask 25 shield valve. The shield valves on the Facility Cask are opened, and the transfer mechanism 26 advances to push the canister into the borehole. After retracting the transfer mechanism into the 27 Facility Cask, the forward shield valve is closed, and the transfer mechanism is further retracted 28 into its housing. The transfer mechanism is moved to the rear, and the shield plug carriage 29 containing a shield plug is placed on the emplacement machine. The transfer mechanism is 30 used to push the shield plug into the Facility Cask. The front shield valve is opened, and the 31 shield plug is pushed into the borehole (Figure M2-18). The transfer mechanism is retracted, the 32 shield valves close on the Facility Cask, and the Facility Cask is removed from the HERE. 33

A shield plug is a concrete filled cylindrical steel shell (Figure M2-21) approximately 61 in. long and 29 in. in diameter, made of concrete shielding material inside a 0.24 in. thick steel shell with a removable pintle at one end. Each shield plug has integral forklift pockets and weighs approximately 3,750 lbs. The shield plug is inserted with the pintle end closest to the HERE to provide the necessary shielding, limiting the borehole radiation dose rate at 30 cm to less than 10 mrem per hour for a canister surface dose rate of 100 rem/hr. Additional shielding is provided at the direction of the Radiological Control Technician based on dose rate surveys 1 following shield plug emplacement. This additional shielding is provided by the manual

- emplacement of one or more shield plug supplemental shielding plates and a retainer (Figures
 M2-19 and M2-20).
- The amount of RH TRU mixed waste disposal in each panel is limited based on thermal and
 geomechanical considerations and shall not exceed 10 kilowatts per acre as described in
- 6 Permit Attachment M2-1. RH TRU mixed waste emplacement boreholes shall be drilled in the
- 7 ribs of the panels at a nominal spacing of 8 ft (2.4 m) center-to-center, horizontally.

Figures M1-26 and M1-27 are flow diagrams of the RH TRU mixed waste handling process for
 the RH-TRU 72-B and CNS 10-160B casks, respectively.

10 CH TRU Mixed Waste Emplacement

CH TRU mixed waste containers will arrive by tractor-trailer at the WIPP facility in sealed 11 shipping containers (e.g., TRUPACT-IIs or HalfPACTs), at which time they will undergo security 12 and radiological checks and shipping documentation reviews. The trailers carrying the shipping 13 containers will be stored temporarily at the Parking Area Container Storage Unit (Parking Area 14 Unit). A forklift will remove the Contact Handled Packages from the transport trailers and will 15 transport them into the Waste Handling Building Container Storage Unit for unloading of the 16 waste containers. Each TRUPACT-II may hold up to two 7-packs, two 4-packs, two 3-packs, 17 two SWBs, or one TDOP. Each HalfPACT may hold up to seven 55-gal (208 L) drums, one 18 SWB, or four 85-gal (321 L) drums. An overhead bridge crane will be used to remove the waste 19 containers from the Contact Handled Packaging and place them on a facility or containment 20 pallet. Each facility pallet has two recessed pockets to accommodate two sets of 7-packs, two 21 sets of 3-packs, two sets of 4-packs, two SWBs stacked two-high, or two TDOPs. Each stack of 22 waste containers will be secured prior to transport underground (see Figure M2-3). A forklift or 23 the facility transfer vehicle will transport the loaded facility pallet to the conveyance loading 24 room adjacent to the Waste Shaft. The facility transfer vehicle will be driven onto the waste-hoist 25 shaft conveyance deck, where the loaded facility pallet will be transferred to the waste-hoist 26 shaft conveyance, and the facility transfer vehicle will be backed off. Containers of CH TRU 27 mixed waste (55-gal (208 L) drums, SWBs, 85-gal (321 L) drums, 100-gal (379 L) drums, and 28 TDOPs) can be handled individually, if needed, using the forklift and lifting attachments (i.e., 29 drum handlers, parrot beaks). 30

- The waste hoist shaft conveyance will lower the loaded facility pallet to the underground. At the waste shaft station, the CH TRU underground transporter will back up to the waste hoist cage shaft conveyance, and the facility pallet will be transferred from the waste hoist shaft conveyance onto the transporter (see Figure M2-6). The transporter will then move the facility pallet to the appropriate Underground HWDU for emplacement.
- A forklift in the HWDU near the waste stack will be used to remove the waste containers from the facility pallets and to place them in the waste stack using a push-pull attachment. The waste will be emplaced room by room in Panels 1 through 7. Each panel will be closed off when filled. If a waste container is damaged during the Disposal Phase, it will be immediately overpacked or repaired. CH TRU mixed waste containers will be continuously vented. The filter vents will allow aspiration, preventing internal pressurization of the container and minimizing the buildup of flammable gas concentrations.

dilation of the immediate salt roof beam and possible bed separations along clay seams.
 Additional instrumentation will be installed as conditions warrant.

Remote polling of the geomechanical instrumentation will be performed at least once every
 month. This frequency may be increased to accommodate any changes that may develop.

5 The results from the remotely read instrumentation will be evaluated after each scheduled 6 polling. Documentation of the results will be provided annually in the Geotechnical Analysis 7 Report.

Data from remotely read instrumentation will be maintained as part of a geotechnical 8 instrumentation system. The instrumentation system provides for data maintenance, retrieval, 9 and presentation. The Permittees will retrieve the data from the instrumentation system and 10 verify data accuracy by confirming the measurements were taken in accordance with applicable 11 instructions and equipment calibration is known. Next, the Permittees will review the data after 12 each polling to assess the performance of the instrument and of the excavation. Anomalous 13 data will be investigated to determine the cause (instrumentation problem, error in recording, 14 changing rock conditions). The Permittees will calculate various parameters such as the change 15 between successive readings and deformation rates. This assessment will be reported to the 16 Permittees' cognizant ground control engineer and operations personnel. The Permittees will 17 investigate unexpected deformation to determine if remediation is needed. 18

The stability of an open panel excavation is generally determined by the rock deformation rate. 19 The excavation may be unstable when there is a continuous increase in the deformation rate 20 that cannot be controlled by the installed support system. The Permittees will evaluate the 21 performance of the excavation. These evaluations assess the effectiveness of the roof support 22 system and estimate the stand-up time of the excavation. If an open panel shows the trend is 23 toward adverse (unstable) conditions, the results will be reported to determine if it is necessary 24 to terminate waste disposal activities in the open panel. This report of the trend toward adverse 25 conditions in an open HWDU will also be provided to the Secretary of the NMED within-5 26 working seven (7) calendar days of issuance of the report. 27

28 M2-5b(2)(b) System Experience

Much experience in the use of geomechanical instrumentation was gained as the result of 29 performance monitoring of Panel 1, which began at the time of completion of the panel 30 excavation in 1988. The monitoring system installed at that time involved simple measurements 31 and observations (e.g., vertical and horizontal convergence rates, and visual inspections). 32 Minimal maintenance of instrumentation is required, and the instrumentation is easily replaced if 33 it malfunctions. Conditions throughout Panel 1 are well known. The monitoring program 34 continues to provide data to compare the performance of Panel 1 with that established 35 elsewhere in the underground. Panel 1 performance is characterized by the following: 36

- The development of bed separations and lateral shifts at the interfaces of the salt
 and the clays underlying the anhydrites "a" and "b."
- Room closures. A closure due only to the roof movement will be separated from the total closure.

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- The behavior of the pillars.
 - Fracture development in the roof and floor.
- Distribution of load on the support system.

4 Roof conditions are assessed from observation boreholes and extensometer measurements.

5 Measurements of room closure, rock displacements, and observations of fracture development

6 in the immediate roof beam are made and used to evaluate the performance of a panel. A

description of the Panel 1 monitoring program was presented to the members of the
 Geotechnical Experts Panel (in 1991) who concurred that it was adequate to determine

9 deterioration within the rooms and that it will provide early warning of deteriorating conditions.

10 The assessment and evaluation of the condition of WIPP excavations is an interactive,

11 continuous process using the data from the monitoring programs. Criteria for corrective action

are continually reevaluated and reassessed based on total performance to date. Actions taken

are based on these analyses and planned utilization of the excavation. Because WIPP

excavations are in a natural geologic medium, there is inherent variability from point to point.

15 The principle adopted is to anticipate potential ground control requirements and implement them

in a timely manner rather than to wait until a need arises.

17 M2-5b(3) Confirmatory Volatile Organic Compound Monitoring

The confirmatory volatile organic compound monitoring for the WIPP Underground HWDUs will be conducted in accordance with Module IV and Permit Attachment N of this permit.

20 M2-5c Inspection

21 The inspection of the WIPP Underground HWDUs will be conducted in accordance with Module

22 II and Permit Attachment D of this permit.

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Figure M2-2 Spatial View of the Miscellaneous Unit and Waste Handling Facility



Figure M2-12 WIPP Facility Surface and Underground CH Transuranic Mixed Waste Process Flow Diagram (Continued)

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Figure M2-16 RH TRU Waste Facility Cask Unloading from Waste-Hoist Shaft Conveyance

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12 13

- 2 3. When the active disposal room is filled, another sample head will be installed to 3 the inlet of the filled active disposal room. (Figure N-3 and N-4)
 - 4. The exhaust drift bulkhead will be removed and re-installed in the next disposal room so disposal activities may proceed.
- 5. A ventilation barrier will be installed where the bulkhead was located in the active disposal room's exhaust drift. Another ventilation barrier will be installed in the active disposal room's air inlet drift, thereby closing that active disposal room.
 - 6. Monitoring of VOCs will continue in the now closed disposal room. Monitoring of VOCs will occur in the active disposal room and all closed disposal rooms in which waste has been emplaced until commencement of panel closure activities (i.e., completion of ventilation barriers in Room 1).
- This sequence for installing sample locations will proceed in the remaining disposal rooms until
 the inlet air ventilation barrier is installed in disposal room one. An inlet sampler will not be
 installed in disposal room one because disposal room sampling proceeds to the next panel.
- 17 N-3a(3) Ongoing Disposal Room VOC Monitoring in Panels 3 through 7
- The Permittees shall continue VOC monitoring in Room 1 of filled Panels 3 through 7 after
 completion of waste emplacement until final panel closure unless an explosion-isolation wall is
 installed in the panel.

21 N-3b Analytes to Be Monitored

The nine VOCs that have been identified for repository and disposal room monitoring are listed in Table N-1. The analysis will focus on routine detection and quantification of these compounds in collected samples. As part of the analytical evaluations, the presence of other compounds will be investigated. The analytical laboratory will be directed to classify and report all of these compounds as Tentatively Identified Compounds (**TICs**).

- TICs detected in 10% or more of any VOC monitoring samples (exclusive of those collected from Station VOC-B) that are VOCs listed in Appendix VIII of 20.4.1.200 NMAC (incorporating 40 CFR §261), collected over a running twelve-month timeframe, will be added to the target analyte lists for both the repository and disposal room VOC monitoring programs, unless the Permittees can justify the exclusion from the target analyte list(s).
- TICs detected in the repository and disposal room VOC monitoring programs will be placed in the WIPP Operating Record and reported to NMED in the Semi-Annual VOC Monitoring Report as specified in Permit Condition IV.F.2.b.

1 N-3c Sampling and Analysis Methods

The VOC monitoring programs include a comprehensive VOC monitoring program established at the facility; equipment, training, and documentation for VOC measurements are already in place.

The method used for VOC sampling is based on the concept of pressurized sample collection 5 contained in the U.S. Environmental Protection Agency (EPA) Compendium Method TO-15 6 (EPA, 1999). The TO-15 sampling concept uses 6-liter SUMMA® passivated (or equivalent) 7 stainless-steel canisters to collect integrated air samples at each sample location. This 8 conceptual method will be used as a reference for collecting the samples at WIPP. The samples 9 will be analyzed using gas chromatography/mass spectrometry (GC/MS) under an established 10 QA/quality control (QC) program. Laboratory analytical procedures have been developed based 11 on the concepts contained in both TO-15 and 8260B. Section N-5 contains additional QA/QC 12 information for this project. 13

The TO-15 method is an EPA-recognized sampling concept for VOC sampling and speciation. It can be used to provide integrated samples, or grab samples, and compound quantitation for a broad range of concentrations. The sampling system can be operated unattended but requires detailed operator training. This sampling technique is viable for use while analyzing the sample using other EPA methods such as 8260B.

The field sampling systems will be operated in the pressurized mode. In this mode, air is drawn 19 through the inlet and sampling system with a pump. The air is pumped into an initially evacuated 20 SUMMA[®] passivated (or equivalent) canister by the sampler, which regulates the rate and 21 duration of sampling. The treatment of tubing and canisters used for VOC sampling effectively 22 seals the inner walls and prevents compounds from being retained on the surfaces of the 23 equipment. By the end of each sampling period, the canisters will be pressurized to about two 24 atmospheres absolute. In the event of shortened sampling periods or other sampling conditions, 25 the final pressure in the canister may be less than two atmospheres absolute. Sampling 26 duration will be approximately six hours, so that a complete sample can be collected during a 27 single work shift. 28

The canister sampling system and GC/MS analytical method are particularly appropriate for the 29 VOC Monitoring Programs because a relatively large sample volume is collected, and multiple 30 dilutions and reanalyses can occur to ensure identification and quantification of target VOCs 31 within the working range of the method. The contract-required quantitation limits (CRQL) are 5 32 parts per billion by volume (**ppbv**) or less for the nine target compounds. Consequently, low 33 concentrations can be measured. CRQLs are the EPA-specified levels of quantitation proposed 34 for EPA contract laboratories that analyze canister samples by GC/MS. For the purpose of this 35 plan, the CRQLs will be defined as the method reporting limits (MRL). The MRL is a function of 36 instrument performance, sample preparation, sample dilution, and all steps involved in the 37 sample analysis process. 38

Disposal room VOC monitoring system in open panels will employ the same canister sampling method as used in the repository VOC monitoring. Passivated or equivalent sampling lines will be installed in the disposal room as described in Section N-3a(2) and maintained once the room is closed until the panel associated with the room is closed. The independent lines will run from

- 1 the sample inlet point to the individual sampler located in the access drift to the disposal panel.
- 2 The air will pass through dual particulate filters to prevent sample and equipment contamination.
- 3 N-3d Sampling Schedule
- 4 The Permittees will evaluate whether the monitoring systems and analytical methods are
- 5 functioning properly. The assessment period will be determined by the Permittees.
- 6 N-3d(1) <u>Sampling Schedule for Repository VOC Monitoring</u>
- 7 Repository VOC sampling at Stations VOC-A and VOC-B will begin with initial waste
- 8 emplacement in Panel 1. Sampling will continue until the certified closure of the last
- 9 Underground HWDU. Routine sampling will be conducted two times per week.
- 10 N-3d(2) Sampling Schedule for Disposal Room VOC Monitoring

11 The disposal room sampling in open panels will occur once every two weeks, unless the need 12 to increase the frequency to weekly occurs in accordance with Permit Condition IV.F.3.c.

- Beginning with Panel 3, disposal room sampling in filled panels will occur monthly until final
 panel closure unless an explosion-isolation wall is installed. The Permittees will sample VOCs in
 Room 1 of each filled panel.
- 16 N-3e Data Evaluation and Reporting
- 17 N-3e(1) Data Evaluation and Reporting for Repository VOC Monitoring

18 When the Permittees receive laboratory analytical data from an air sampling event, the data will

be validated as specified in Section N-5d. After obtaining validated data from an air sampling

20 event, the data will be evaluated to determine whether the VOC emissions from the

21 Underground HWDUs exceed the COCs. The COCs for each of the nine target VOCs are

- presented in Permit Module IV, Table IV.F.2.c. The values are presented in terms of
- micrograms per cubic meter (μ g/m³) and ppbv.
- The COCs were calculated assuming typical operational conditions for ventilation rates in the mine. The typical operational conditions were assumed to be an overall mine ventilation rate of 425,000 standard cubic feet per minute and a flow rate through the E-300 Drift at Station VOC-A of 130,000 standard cubic feet per minute.
- 28 Since the mine ventilation rates at the time the air samples are collected may be different than 29 the mine ventilation rates during typical operational conditions, the Permittees will measure 30 and/or record the overall mine ventilation rate and the ventilation rate in the E-300 Drift at 31 Station VOC-A that are in use during each sampling event. The Permittees shall also measure 32 and record temperature and pressure conditions during the sampling event to allow all 33 ventilation rates to be converted to standard flow rates.
- If the air samples were collected under the typical mine ventilation rate conditions, then the
 analytical data will be used without further manipulation. The concentration of each target VOC

detected at Station VOC-B will be subtracted from the concentration detected at Station VOC-A.

2 The resulting VOC concentration represents the concentration of VOCs being emitted from the

3 open and closed Underground HWDUs upstream of Station VOC-A (or the Underground HWDU

4 VOC emission concentration.)

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⁵ If the air samples were not collected under typical mine ventilation rate operating conditions, the

air monitoring analytical results from both Station VOC-A and Station VOC-B will be normalized

7 to the typical operating conditions. This will be accomplished using the mine ventilation rates in

8 use during the sampling event and the following equation:

$$NVOC_{AB} = VOC_{AB} * \left(\frac{425,000_{scfm}/130,000_{scfm}}{V_{O \ scfm}/V_{E-300 \ scfm}}\right)$$
(N-1)

10	Where:		=	Normalized target VOC concentration from Stations
11				VOC-A or VOC-B
12		VOC _{AB}	=	Concentration of the target VOC detected at Station
13				VOC-A or VOC-B under non-typical mine ventilation rates
14		scfm	=	Standard cubic feet per minute
15		Vo	=	Sampling event overall mine ventilation rate (in standard
16				cubic feet per minute)
17		VE-300	=	Sampling event mine ventilation rate through the E-300
18				Drift (in standard cubic feet per minute)

The normalized concentration of each target VOC detected at Station VOC-B will be subtracted
 from the normalized concentration detected at Station VOC-A. The resulting concentration
 represents the Underground HWDU VOC emission concentration.

The Underground HWDU VOC emission concentration for each target VOC that is calculated for each sampling event will be compared directly to its COC listed in Permit Module IV, Table IV.F.2.c. This will establish whether any of the concentrations of VOCs in the emissions from the Underground HWDUs exceeded the COCs at the time of the sampling.

As specified in Permit Module IV, the Permittees shall notify the Secretary in writing, within five (5) working seven(7) calendar days of obtaining validated analytical results, whenever the concentrations of any target VOC listed in exceeds the concentration of concern specified in Permit Module IV, Table IV.F.2.c.

The Underground HWDU VOC emission concentration for each target VOC that is calculated for each sampling event will then be averaged with the Underground HWDU VOC emission concentrations calculated for the air sampling events conducted during the previous 12 months. This will be considered the running annual average concentration for each target VOC. For the first year of air sampling, the running annual average concentration for each target VOC will be calculated using all of the previously collected data.

As specified in Permit Module IV, the Permittees shall notify the Secretary in writing, within five (5) working seven (7) calendar days of obtaining validated analytical results, whenever the

- running annual average concentration (calculated after each sampling event) for any target
 VOC exceeds the concentration of concern specified in Permit Module IV, Table IV.F.2.c.
- 3 If the results obtained from an individual air sampling event do not trigger the notification
- 4 requirements of Permit Module IV, then the Permittees will maintain a database with the VOC
- ⁵ air sampling data and the results will be reported to the Secretary as specified in Permit Module
- 6 IV.

7 N-3e(2) Data Evaluation and Reporting for Disposal Room VOC Monitoring

- 8 When the Permittees receive laboratory analytical data from an air sampling event, the data will
- be validated as specified in Section N-5a, within ten (10) working fourteen (14) calendar days of
- receiving the laboratory analytical data. After obtaining validated data from an air sampling
- event, the data will be evaluated to determine whether the VOC concentrations in the air of any closed room, the active open room, or the immediately adjacent closed room exceeded the
- closed room, the active open room, or the immediately adjacent closed room exceeded the
 Action Levels for Disposal Room Monitoring specified in Permit Module IV, Table IV.F.3.b.
- ACTION Levels for Disposal Room wonitioning specified in Permit Wodule IV, Table IV.F.3.D.
- 14 The Permittees shall notify the Secretary in writing, within five (5) working seven (7) calendar
- days of obtaining validated analytical results, whenever the concentration of any VOC specified
- in Permit Module IV, Table IV.D.1 exceeds the action levels specified in Permit Module IV,
- 17 Table IV.F.3.b.
- The Permittees shall submit to the Secretary the Semi-Annual VOC Monitoring Report specified in Permit Condition IV.F.2.b that also includes results from disposal room VOC monitoring.
- 20 N-4 <u>Sampling and Analysis Procedures</u>
- This section describes the equipment and procedures that will be implemented during sample collection and analysis activities for VOCs at WIPP.
- 23 N-4a Sampling Equipment
- 24 The sampling equipment that will be used includes the following: 6-liter (L) stainless-steel
- 25 SUMMA[®] canisters, VOC canister samplers, treated stainless steel tubing, and a dual filter
- housing. A discussion of each of these items is presented below.
- 27 N-4a(1) <u>SUMMA[®] Canisters</u>
- Six-liter, stainless-steel canisters with SUMMA[®] passivated interior surfaces will be used to
 collect and store all ambient air and gas samples for VOC analyses collected as part of the
 monitoring processes. These canisters will be cleaned and certified prior to their use, in a
 manner similar to that described by Compendium Method TO-15. The canisters will be certified
 clean to below the required reporting limits for the VOC analytical method for the target VOCs
 (see Table N-2). The vacuum of certified clean samplers will be verified at the sampler upon
 initiation of a sample cycle.

included in the sample flow path are replaced, or any time analytical results indicate potential
 contamination. All sample canisters will be certified prior to each usage.

3 N-4e Analytical Procedures

4 Analytical procedures used in the analysis of VOC samples from canisters are based on

- concepts contained in Compendium Method TO-15 (EPA, 1999) and in SW-846 Method 8260B
 (EPA, 1996).
- Analysis of samples will be performed by a certified laboratory. Methods will be specified in
 procurement documents and will be selected to be consistent with Compendium Method TO-15
 (EPA, 1999) or EPA recommended procedures in SW-846 (EPA, 1996). Additional detail on
 analytical techniques and methods will be given in laboratory SOPs.

The Permittees will establish the criteria for laboratory selection, including the stipulation that 11 the laboratory follow the procedures specified in the appropriate Air Compendium or SW-846 12 method and that the laboratory follow EPA protocols. The selected laboratory shall demonstrate, 13 through laboratory SOPs, that it will follow appropriate EPA SW-846 requirements and the 14 requirements specified by the EPA Air Compendium protocols. The laboratory shall also provide 15 documentation to the Permittees describing the sensitivity of laboratory instrumentation. This 16 documentation will be retained in the facility operating record and will be available for review 17 upon request by NMED. 18

- The SOPs for the laboratory currently under contract will be maintained in the operating record by the Permittees. The Permittees will provide NMED with an initial set of applicable laboratory SOPs for information purposes, and provide NMED with any updated SOPs on an annual basis.
- Data validation will be performed by the Permittees. Copies of the data validation report will be kept on file in the operating record for review upon request by NMED.
- 24 N-5 Quality Assurance

The QA activities for the VOC monitoring programs will be conducted in accordance with the 25 documents: EPA Guidance for Quality Assurance Project Plans QA/G-5 (EPA, 2002) and the 26 EPA Requirements for Preparing Quality Assurance Project Plans, QA/R-5 (EPA, 2001). The 27 QA criteria for the VOC monitoring programs are listed in Table N-2. This section addresses the 28 methods to be used to evaluate the components of the measurement system and how this 29 evaluation will be used to assess data quality. The QA limits for the sampling procedures and 30 laboratory analysis shall be in accordance with the limits set forth in the specific EPA Method 31 referenced in standard operating procedures employed by either the Permittees or the 32 laboratory. The Permittees standard operating procedures will be in the facility Operating 33 Record and available for review by NMED at anytime. The laboratory standard operating 34 procedures will also be in the facility Operating Record and will be supplied to the NMED as 35 indicated in Section N-4e-of this Attachment. 36

1 with 40 Code of Federal Regulations §136 and with EPA/530-SW-90-021, as revised and

- 2 retitled, "Quality Assurance and Quality Control" (Chapter 1 of SW-846) (1996).
- 3 N-5a(5) <u>Completeness</u>
- 4 The expected completeness for this program is greater than or equal to 90 percent. Data 5 completeness will be tracked monthly.
- 6 N-5b <u>Sample Handling and Custody Procedures</u>
- 7 Sample packaging, shipping, and custody procedures are addressed in Section N-4c.
- 8 N-5c Calibration Procedures and Frequency
- 9 Calibration procedures and frequencies for analytical instrumentation are listed in Section N-4e.
- 10 N-5d Data Reduction, Validation, and Reporting
- A dedicated logbook will be maintained by the operators. This logbook will contain
- documentation of all pertinent data for the sampling. Sample collection conditions, maintenance,
- and calibration activities will be included in this logbook. Additional data collected by other
- 14 groups at WIPP, such as ventilation airflow, temperature, pressure, etc., will be obtained to
- document the sampling conditions.
- Data validation procedures will include at a minimum, a check of all field data forms and sampling logbooks will be checked for completeness and correctness. Sample custody and
- analysis records will be reviewed routinely by the QA officer and the laboratory supervisor.
- Electronic Data Deliverables (**EDDs**) are provided by the laboratory prior to receipt of hard copy data packages. EDDs will be evaluated within three (3) working five (5) calendar days of receipt
- to determine if VOC concentrations are at or above action levels in Table IV.F.3.b for disposal
- room monitoring data or concentrations of concern in Table IV.F.2.c for repository monitoring
- data. If the EDD indicates that VOC concentrations are at or above these action levels or
 concentrations, the hard copy data package will be validated within three (3) working five (5)
- calendar days as opposed to the ten (10) working fourteen (14) calendar day time frame
- provided by Section N-3e(2).
- 27 Data will be reported as specified in Section N-3(e) and Permit Module IV.
- Acceptable data for this VOC monitoring plan will meet stated precision and accuracy criteria.
- The QA objectives for precision, accuracy, and completeness as shown in Table N-2 can be
- achieved when established methods of analyses are used as proposed in this plan and
- 31 standard sample matrices are being assessed.
- 32 N-5e <u>Performance and System Audits</u>
- 33 System audits will initially address start-up functions for each phase of the project. These audits 34 will consist of on-site evaluation of materials and equipment, review of canister and sampler

1 Unless otherwise specified, VOC monitoring plan records will be retained as lifetime records.

2 Temporary and permanent storage of QA records will occur in facilities that prevent damage

3 from temperature, fire, moisture, pressure, excessive light, and electromagnetic fields. Access

4 to stored VOC Monitoring Program QA Records will be controlled and documented to prevent

5 unauthorized use or alteration of completed records.

6 Revisions to completed records (i.e., as a result of audits or data validation procedures) may be 7 made only with the approval of the responsible program manager and in accordance with

8 applicable QA procedures. Original and duplicate or backup records of project activities will be

9 maintained at the WIPP site. Documentation will be available for inspection by internal and

10 external auditors.

11 N-6 <u>Sampling and Analysis Procedures for Disposal Room</u> VOC Monitoring in Filled Panels

12 VOC Disposal Room monitoring in the filled panels, beginning with Panel 3, will be continued

13 until final panel closure unless an explosion-isolation wall is installed. The Permittees will

14 continue monitoring VOCs in Room 1 of each filled panel monthly to assure worker safety and

15 protection. Only VOCs in the adjacent closed room (Room 1 in a filled panel) pose a potential

- 16 health risk to workers in the immediate vicinity.
- 17 Disposal room VOC samples in filled panels will be collected using the subatmospheric

pressure grab sampling technique described in Compendium Method TO-15 (EPA, 1999). This

¹⁹ method uses an evacuated SUMMA[®] passivated canister (or equivalent) that is under vacuum

20 (0.05 mm Hg) to draw the air sample from the sample lines into the canister. The sample lines

will be purged prior to sampling to ensure that a representative sample is collected. The
 passivation of tubing and canisters used for VOC sampling effectively seals the inner walls and

passivation of tubing and canisters used for VOC sampling effectively seals the inner walls and
 prevents compounds from being retained on the surfaces of the equipment. By the end of each

24 sampling period, the canisters will be near atmospheric pressure.

- The analytical procedures for disposal room VOC monitoring in filled panels are the same as
- specified in Attachment N, Section N-4e.

ATTACHMENT N1

HYDROGEN AND METHANE MONITORING PLAN

Waste Isolation Pilot Plant Hazardous Waste Permit March 25, 2008

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ATTACHMENT N1

HYDROGEN AND METHANE MONITORING PLAN

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ATTACHMENT N1

VOLATILE ORGANIC COMPOUND MONITORING PLAN

1 N1-1 Introduction

2 This Permit Attachment describes the monitoring plan for hydrogen and methane generated in

- filled rooms in Underground Hazardous Waste Disposal Units (HWDUs) 3 through 7, also
 referred to as Panels 3 through 7.
- 5 Monitoring for hydrogen and methane in Panels 3 through 7 until final panel closure, unless an

explosion-isolation wall is installed, may be an effective way to gather data to establish realistic

7 gas generation rates. This plan includes the monitoring design, a description of sampling and

- 8 analysis procedures, quality assurance (**QA**) objectives, and reporting activities.
- 9 N1-2 Parameters to be Analyzed and Monitoring Design

10 The Permittees will monitor for hydrogen and methane in filled Panels 3 through 7 until final

- panel closure, unless an explosion-isolation wall is installed. A "filled panel" is an Underground
 HWDU that will no longer receive waste for emplacement.
- Monitoring of a filled panels will commence after installation of involve installing the following
 items in each filled panel:
- 15 substantial barriers
- 16 bulkheads

17

- five additional monitoring locations.
- The substantial barriers serve to protect the waste from events such as ground movement or
 vehicle impacts. The substantial barrier will be constructed from available non-flammable
 materials such as mined salt (Figure N1-1).
- The bulkheads (Figure N1-2) serves to block ventilation at the intake and exhaust of the filled 21 panel and prevent personnel access. The bulkhead is constructed as a typical WIPP bulkhead 22 with no access doors or panels. The bulkhead will consist of a steel member frame covered with 23 galvanized sheet metal, and will not allow personnel access. Rubber conveyor belt will be used 24 as a gasket to attach the steel frame to the salt, thereby providing an effective yet flexible 25 blockage to ventilation air. Over time, it is possible that the bulkhead may be damaged by creep 26 closure around it. If the damage is such as to indicate a possible loss of functionality, then the 27 bulkhead will be repaired or an additional bulkhead will be constructed outside of the original 28 29 one.
- The existing VOC monitoring lines as specified in Attachment N, Section N-3a(2), "Sampling Locations for Disposal Room VOC Monitoring", will be used for sample collection in each disposal room for Panels 3 through 7. The sample lines and their construction are shown in

- 1 Figure N1-3. In addition to the existing VOC monitoring lines, five more sampling locations will
- 2 be used to monitor for hydrogen and methane. These additional locations include:
- 3 the intake of room 1
- the waste side of the exhaust bulkhead,
 - the accessible side of the exhaust bulkhead,
- 6 the waste side of the intake bulkhead,
- 7 the accessible side of the intake bulkhead.
- These additional sampling locations (Figure N1-4) will use a single inlet sampling point placed
 near the back (roof) of the panel access drifts. This will maximize the sampling efficiency for
 these lighter compounds.
- · ·

5

- 11 N1-3 Sampling Frequency
- Sampling frequency will vary depending upon the levels of hydrogen and methane that aredetected.
- If monitored concentrations are at or below Action Level 1 as specified in Table
 IV.F.5.b, monitoring will be conducted monthly.
- If monitored concentrations are above exceed Action Level 1 as specified in
 Table IV.F.5.b, monitoring will be increased to conducted weekly in the affected
 filled panel.
- 19 N1-4 Sampling
- Samples for hydrogen and methane will be collected using subatmospheric pressure grab
 sampling as described in Environmental Protection Agency (EPA) Compendium Method TO-15

(EPA, 1999). The TO-15 sampling method uses passivated stainless-steel sample canisters to
 collect integrated air samples at each sample location. Flow rates and sampling duration may
 be modified as necessary to meet data quality objectives.

- 25 Sample lines shall be purged prior to sample collection.
- 26 N1-5 Sampling Equipment
- 27 N1-5a <u>SUMMA[®] Canisters</u>
- 28 Stainless-steel canisters with passivated or equivalent interior surfaces will be used to collect
- and store gas samples for hydrogen and methane analyses collected as part of the monitoring
- processes. These canisters will be cleaned and certified prior to their use in a manner similar to that described by Compendium Method TO-15 (EPA, 1999). The vacuum of certified clean
- that described by Compendium Method TO-15 (EPA, 1999). The vacuum of certified clean canisters will be verified upon initiation of a sample cycle. Sampling will be conducted using
- 33 subatmospheric pressure grab sampling techniques as described in TO-15.

1 N1-5b <u>Sample Tubing</u>

2 Treated stainless steel tubing shall be used as a sample path and treatment shall prevent the 3 inner walls from absorbing contaminants.

Any loss of the ability to purge a sample line will be evaluated. The criteria used for evaluation
 are shown in Figure N1-5.

The Permittees will first suspect that a line is not useable when it is purged prior to sampling. If 6 the line cannot be purged, then it will not be used for sampling unless the line is a bulkhead line 7 that can be easily replaced. Replacement of bulkhead lines will occur before the next scheduled 8 sample. Non-bulkhead lines will be evaluated by first determining if adjacent sampling lines are 9 working. If the answer is no, then the previous sample from the failed line will be examined. If 10 the previous sample was between the first and second action levels, then the explosion-11 isolation wall will be installed since without the ability to monitor it is unknown whether the area 12 is approaching the second action level or decreasing. If the previous sample was below the first 13 action level then continued sampling is acceptable without the lost sample. 14

If an adjacent line is working, the prior concentrations measured in that line will be evaluated to
 determine if it is statistically similar to the prior measurements from the lost line. If the prior
 sampling results are statistically similar, the lines can be grouped. Statistical similarity will be

determined using the Student's "t" test to evaluate differences.

The magnitude of *t* will be compared to the critical *t* value from SW-846, Table 9-2 (EPA, 1996), for this statistical test.

If the lost line can be grouped with an adjacent line, no further action is necessary because the unmonitored area is considered to be represented by the adjacent areas. If the lost sample line cannot be grouped with an adjacent line, the previous concentration measurement will be compared to the Action Levels. If the concentration is below Action Level 1, monitoring will continue. If the concentration is between Action Level 1 and Action Level 2, the explosionisolation wall will be installed in the panel.

- 27 N1-6 <u>Sample Management</u>
- 28 Sample containers shall be sealed and uniquely marked at the time of collection of the sample.
- A Request-for-Analysis Form shall be completed to identify the sample canister number(s), sample type, and type of analysis requested.
- 31 N1-7 Analytical Procedures
- 32 The samples will be analyzed using gas chromatography equipped with the appropriate detector
- under an established QA/quality control (QC) program. Analysis of samples shall be performed
- by a laboratory that the Permittees select and approve through established QA processes.

1 N1-8 Data Evaluation and Notifications

- Analytical data from sampling events will be evaluated to determine whether the sample
 concentrations of flammable gases exceed the Action Levels.
- 4 If any Action Level is exceeded, notification will be made to the NMED and the notification
- 5 posted to the WIPP web page and accessed through the email notification system within 7
- 6 (seven) calendar days of obtaining validated analytical data.
- If any sampling line loss occurs, notification will be made to the NMED and the notification
 posted to the WIPP web page and accessed through the email notification system within 7
 (seven) calendar days of learning of a sampling line loss. After the evaluation of the impact of
 sampling line loss as shown in Figure N1-5, notification will be made to the NMED and the
 notification posted to the WIPP web page and accessed through the email notification system
 within 7 (seven) calendar days of completing the sampling line loss evaluation.
- 13 N1-9 <u>References</u>
- 14 U.S. Environmental Protection Agency (EPA), 1996. SW-846, Test Methods for Evaluating Solid
- Waste, Physical/Chemical Methods. 3rd Edition. Office of Solid Waste and Emergency
 Response, Washington, D.C.
- 17 U.S. Environmental Protection Agency (EPA), 1999. Compendium Method TO-15:
- 18 Determination of Volatile Organic Compounds (VOCs) In Air Collected in Specially Prepared
- ¹⁹ Canisters and Analyzed by Gas Chromatography/Mas Spectrometry, EPA 625/R-96/010b.
- 20 Center for Environmental Research Information, Office of Research and Development,
- 21 Cincinnati, OH, January 1999.

FIGURES

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Typical Substantial Barrier and Bulkhead



Figure N1-2 Typical Bulkhead

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(not to scale, all measurements approximate)

Figure N1-3 Typical Hydrogen and Methane Monitoring System

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Typical Hydrogen and Methane Sampling Locations

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ATTACHMENT O

HAZARDOUS WASTE PERMIT APPLICATION PART A

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1 NM4890139088

2 8. PROCESS—CODES AND DESIGN CAPACITIES (continued)

The Waste Isolation Pilot Plant (WIPP) geologic repository is defined as a "miscellaneous unit" 3 under 40 CFR §260.10. "Miscellaneous unit" means a hazardous waste management unit 4 where hazardous waste is treated, stored, or disposed of and that is not a container, tank, 5 surface impoundment, waste pile, land treatment unit, landfill, incinerator, containment building, 6 boiler, industrial furnace, or underground injection well with appropriate technical standards 7 under 40 CFR Part 146, corrective action management unit, or unit eligible for research, 8 development, and demonstration permit under 40 CFR §270.65. The WIPP is a geologic 9 repository designed for the disposal of defense-generated transuranic (TRU) waste. Some of 10 the TRU wastes disposed of at the WIPP contain hazardous wastes as co-contaminants. More 11 than half the waste to be disposed of at the WIPP also meets the definition of debris waste. The 12 debris categories include manufactured goods, biological materials, and naturally occurring 13 geological materials. Approximately 120,000 cubic meters (m³) of the 175,600 m³ of WIPP 14 wastes is categorized as debris waste. The geologic repository has been divided into ten 15 discrete hazardous waste management units (HWMU) which are being permitted under 40 CFR 16 Part 264, Subpart X. 17

During the Disposal Phase of the facility, which is expected to last 25 years, the total amount of waste received from off-site generators and any derived waste will be limited to 175,600 m³ of TRU waste of which up to 7,080 m³ may be remote-handled (RH) TRU mixed waste. For purposes of this application, all TRU waste is managed as though it were mixed.

On March 25, 1996, the DOE reached the conclusion that in order to comply with 40 CFR 191 §13 which regulates the long-term release of radionuclides from a geologic disposal facility, it is necessary to add magnesium oxide to each disposal room. This additive is to be placed as a backfill. The function of the backfill is to chemically alter the composition of brine that may accumulate in the disposal region. The result of the chemical alteration is to significantly reduce the solubility of the prevalent TRU radionuclides.

The process design capacity for the miscellaneous unit (composed of ten underground HWMUs 28 in the geologic repository) shown in Section XII B, is for the maximum amount of waste that may 29 be received from off-site generators plus the maximum expected amount of derived wastes that 30 may be generated at the WIPP facility. In addition, two HWMUs have been designated as 31 container storage units (S01) in Section XII. One is inside the Waste Handling Building (WHB) 32 and consists of the contact-handled (CH) bay, waste shaft conveyance loading room, waste 33 hoist shaft conveyance entry room, RH bay, cask unloading room, hot cell, transfer cell, and 34 facility cask loading room. This HWMU will be used for waste receipt, handling, and storage 35 (including storage of derived waste) prior to emplacement in the underground geologic 36 repository. No treatment or disposal will occur in this S01 HWMU. The capacity of this S01 unit 37 for storage is 194.1 m³, based on 36 ten-drum overpacks on 18 facility pallets, four CH 38 Packages at the TRUDOCKs, one standard waste box of derived waste, two loaded casks and 39 one 55-gallon drum of derived waste in the RH Bay, one loaded cask in the Cask Unloading 40 Room, 13 55-gallon drums in the Hot Cell, one canister in the Transfer Cell and one canister in 41 the Facility Cask Unloading Room. The second S01 HWMU is the parking area outside the 42 WHB where the Contact- and Remote-Handled Package trailers and the road cask trailers will 43

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1 NM4890139088

2

RCRA PART A APPLICATION CERTIFICATION

The U.S. Department of Energy (DOE), through its Carlsbad Field Office, has signed as "owner and
 operator," and Washington TRU Solutions LLC, the Management and Operating Contractor (MOC),
 has signed this application for the permitted facility as "co-operator."

6 The DOE has determined that dual signatures best reflect the actual apportionment of Resource 7 Conservation and Recovery Act (RCRA) responsibilities as follows:

- The DOE's RCRA responsibilities are for policy, programmatic directives, funding and
 scheduling decisions, Waste Isolation Pilot Plant (WIPP) requirements of DOE generator
 sites, auditing, and oversight of all other parties engaged in work at the WIPP, as well as
 general oversight.
- The MOC's RCRA responsibilities are for certain day-to-day operations (in accordance with general directions given by the DOE and in the Management and Operating Contract as part of its general oversight responsibility), including, but not limited to, the following: certain waste handling, monitoring, record keeping, certain data collection, reporting, technical advice, and contingency planning.
- For purposes of the certification required by Title 20 of the New Mexico Administrative 17 Code, Chapter 4, Part 1 (20.4.1 NMAC), Subpart IX, §270.11(d), the DOE's and the MOC's 18 representatives certify, under penalty of law that this document and all attachments were 19 prepared under their direction or supervision in accordance with a system designed to 20 assure that gualified personnel properly gather and evaluate the information submitted. 21 Based on their inquiry of the person or persons who manage the system, or those persons 22 directly responsible for gathering the information, the information submitted is, to the best 23 of their knowledge and belief, true, accurate, and complete for their respective areas of 24 responsibility. We are aware that there are significant penalties for submitting false 25 information, including the possibility of fine and imprisonment for knowing violations. 26

27	Owner and Operator Signature:	Original signed by David Moody
28	Title:	Manager, Carlsbad Field Office
29	for:	U.S. Department of Energy
30	Date:	9/10/07
31	Co-Operator Signature:	Original signed by Richard D. Raaz Farok Sharif
32	Title:	General Manager
33	for:	Washington TRU Solutions LLC
34	Date:	12/14/05 9/7/07



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Figure O3-2 Repository Horizon

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Figure O4-7 Waste Hoist Shaft Conveyance - Loading Facility Pallet with CH Waste, Waste Handling Building

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